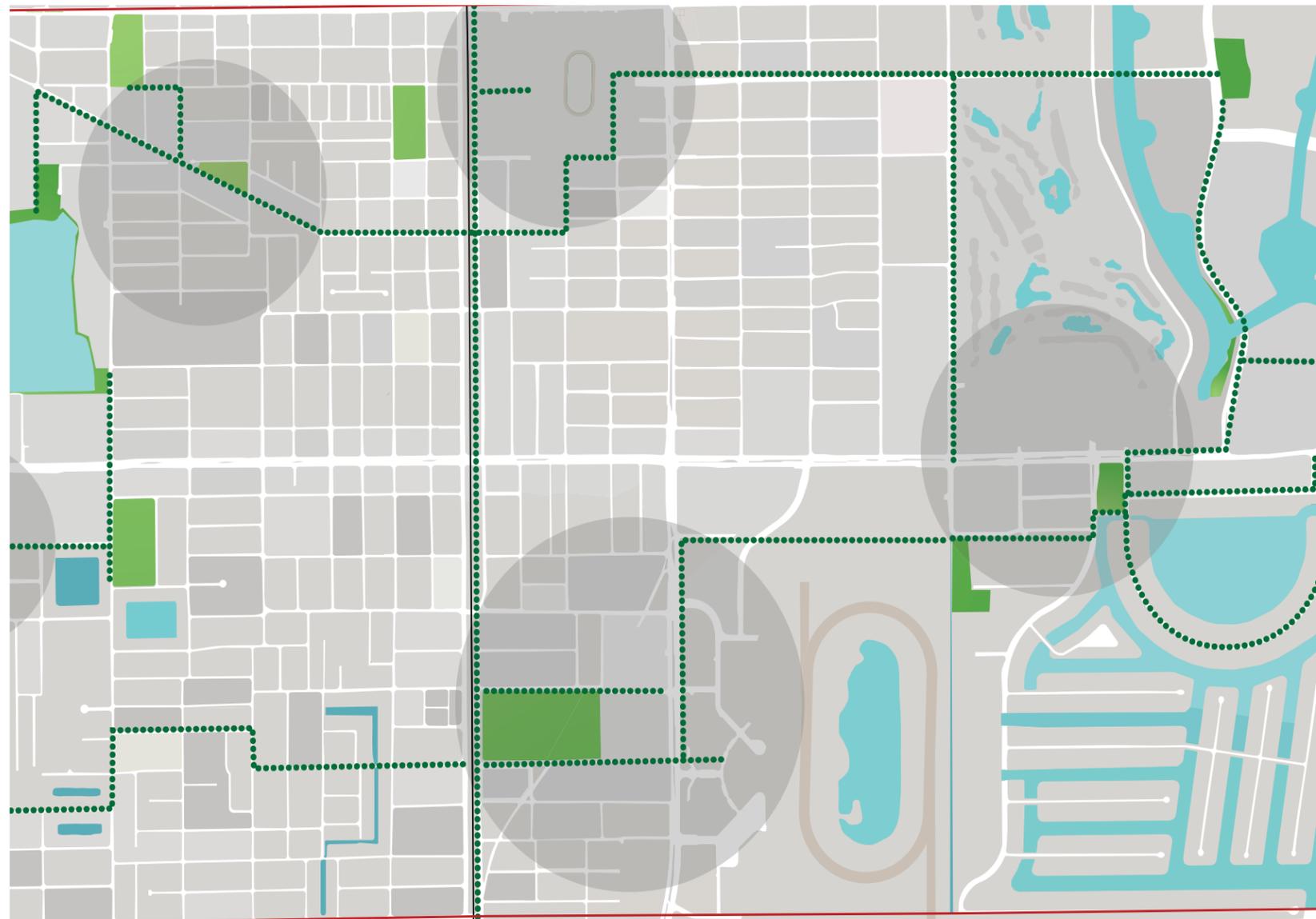


CITY OF

# HALLANDALE BEACH

citywide master plan and implementation strategy





## Acknowledgements

City of Hallandale Beach

Mayor Joy Cooper

Vice-Mayor Bill Julian

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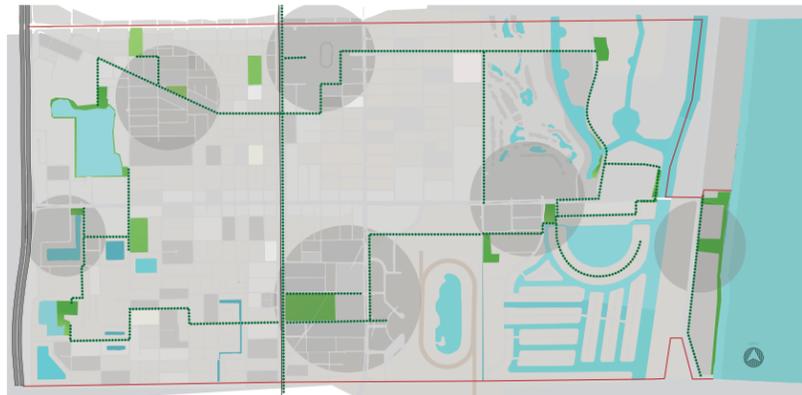
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# 01 | Executive Summary

## Introduction

In early 2007, the City of Hallandale Beach was faced with the challenge of carefully managing a wave of growth driven by the cresting South Florida residential development boom and by the development accompanying the recent designation of the City's two gambling sites. Citizens and public officials were concerned about potential negative impacts by the large amount of growth in such a short time period on traffic congestion, water, wastewater, and stormwater infrastructure, and parks and open space. Although the City had recently completed an update of its Comprehensive Plan and other important planning documents, the City Commission determined that it would be prudent to take an opportunity to review and revise the City's overall planning framework to ensure that the large amount of growth was developed in the best possible manner.

The City enacted a 12 month moratorium on the acceptance of applications for major development to allow time to develop a Citywide Master Plan that would guide anticipated private development and public realm enhancements, encourage and sustain desired economic growth, and shape the development of a vibrant, mixed-use, sustainable, pedestrian-oriented urban environment with an appealing character and sense of place. The Master Plan would illustrate the desired physical form of the City and specify changes to the regulatory and policy framework required to implement the Plan's recommendations.

Through a competitive selection process, the City contracted with the international planning and urban design firm EDAA





to complete the Citywide Master Plan. EDAW reviewed relevant existing documents, conducted site visits throughout the City, met with stakeholders and City representatives, and held two community workshops to present the results of their study, identify development scenarios and options, obtain related community input, and provide recommendations for implementation. A major part of EDAW's work was the completion of a virtual model displaying all existing and proposed structures in the whole city that can be adjusted and manipulated to model various development options. All input and findings were documented in the Citywide Master Plan which was presented to the City Commission in June 2008.

### Findings

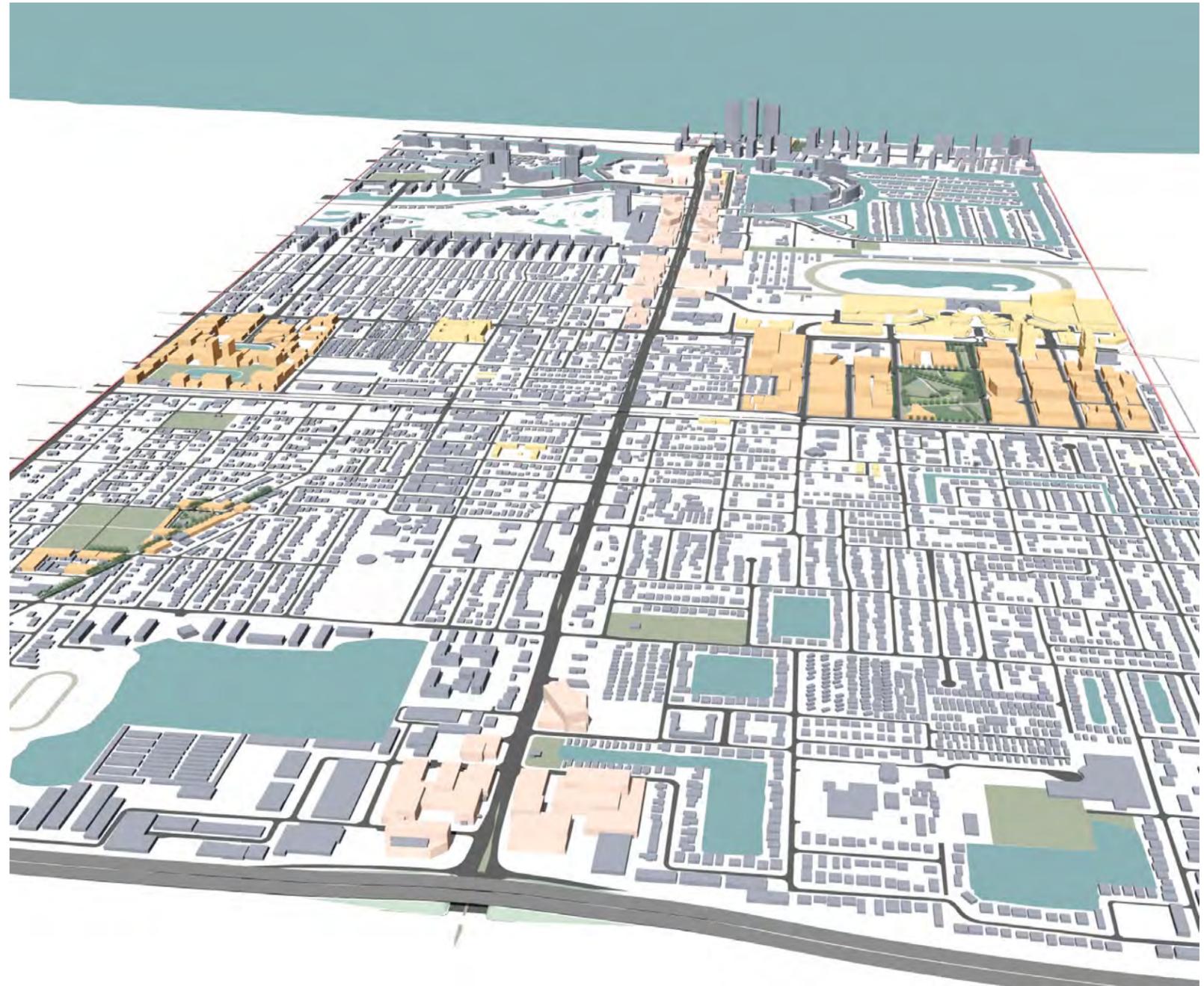
The City is essentially built out and all new development will take the form of the redevelopment of some previous or existing use. The basic urban design of the City remains focused on the automobile rather than pedestrians. Commercial areas consist primarily of suburban style one story retail strip malls set far back from the road with large surface parking lots. The roadway system is also built out and transportation alternatives are limited. The pedestrian sidewalk system is characterized by narrow walkways adjacent to high traffic roadways. Pedestrian space needs to be given equal importance as vehicular space.

The City lacks a single center as well as neighborhood and district centers. The Village at Gulfstream Park will provide the City with a semblance of a town center but is not strongly

linked to the adjacent areas. Residential and commercial uses tend to be separated and planned residential high rises do not engage the adjacent streets. New development is overly concentrated in the eastern portion of the City. Population growth has created a demand for additional recreational space and open space. There is limited water access and very little remains of the natural environment.

From an economic standpoint, there are several key conditions and trends that will be influential in shaping the future of the city over the next decade. A conservative estimate suggests that approximately 2,500 to 3,000 new housing units can be absorbed over the next 10 years, reflecting a sustained annual pace in the range of 250 to 300 units. This is significantly lower than the number of units planned for development which means that a number of the planned units may not be completed. In regard to office space, analysis suggests that the planned amount of 400,000 square feet also exceeds historical and anticipated demand through 2015, again suggesting that a portion of the planned space is unlikely to be completed. New hotel development is likely to be similarly constrained. In regard to new retail development, the Village at Gulfstream Park, Hallandale Square, and Park Central projects will add approximately 890,000 square feet of retail space. These projects are likely to absorb most if not all of the demand for upscale retail over the next several years. Additional commercial development will likely be limited to a number of restaurants and smaller neighborhood accessory retail stores.

Despite these challenges and trends, the City remains an attractive location for further growth and redevelopment that can be harnessed to shape a pedestrian focus, create centers of mixed use development at neighborhood and district locations, begin to provide alternatives



to automobile transportation, create additional park and open space, and achieve a greater degree of economic and environmental sustainability.

## Recommendations

Recommendations for reshaping the City of Hallandale Beach into a more pedestrian-oriented, mixed-use, and sustainable community include regulatory and capital improvement initiatives in three general categories: Built Environment, Natural Environment; and Policy and Regulatory Framework.

### Built Environment

**Hallandale Beach Town Center:** Create a new town center for the whole City around a redesigned Bluesten Park and adjacent to a future commuter rail station at the FEC tracks that integrates the Government and Cultural Center and The Village At Gulfstream Park with new higher density development adjacent to the park and future transit station.

**Implementation:** Reconstruct Bluesten Park as the City's premiere civic space. Obtain a commitment for a future transit station at the western edge of the park. Increase the residential zoning around the park and station and include ground level commercial and retail.

Reconstruct streetscapes around the Park and on SE 2nd Street to include wide sidewalks with large shade trees to provide functional pedestrian capacity and to create a pedestrian-oriented sense of place.



**District and Neighborhood Centers:** Create pedestrian-oriented mixed-use District Centers at the eastern and western ends of Hallandale Beach Boulevard and at the northern end of Federal Highway. Create mixed-used neighborhood centers on Foster Road and AIA.

**Implementation:** Construct a central civic green space, streetscape projects, and parking garages to support compact, mixed-use development. Increase density as appropriate for the site.

**Neighborhood Enhancements:** Strengthen single-family, duplex and townhouse neighborhoods to maintain property values, quality of life, and sense of community.

**Implementation:** Create neighborhood identity features using a standard design with the neighborhood name: Golden Isles, Atlantic Shores, Foster Road, Southwest Hallandale Lakes.

Undertake infrastructure improvements such as distinctive street signs, lighting, sidewalks, street paving. Improve code enforcement related to maintenance and parking.

**Pedestrian Environment:** Create a citywide network of visually and functionally strong pedestrian connections. Ensure that roadways equally serve vehicles, buses, bicyclists and pedestrians.

**Implementation:** Identify a citywide pedestrian network and construct or enhance missing segments. Establish street and sidewalk standards for the space between the street and buildings to accommodate and encourage pedestrian use and to provide an appropriately scaled physical "frame" for buildings. Construct catalyst projects showcasing the standards and

incorporate requirements in development regulations.

**Transportation:** Obtain commitment for commuter transit station at Hallandale Beach Town Center. Limit further roadway capacity improvements that diminish the pedestrian environment and sense of place. Expand local bus service between town, district, and neighborhood centers as they are established.

**Natural Environment**

**Park Enhancements:** Create new lake-oriented nature parks around Chaves Lake and Hallandale Elementary School.



**Implementation:** Reestablish native flora and fauna, provide stormwater treatment, create walkways and access points, and develop nature centers tied to the curricula of adjacent schools.

**Waterfront Access:** Enhance public access to the Intracoastal Waterway for viewing and enjoyment, and fishing and boating where possible.

**Implementation:** Construct walkways and overlooks at key access points.

**Urban Forest and Tree Canopy:** Increase the shade tree canopy to a minimum of 30% to enhance appearance and image, reduce heat island effect, encourage pedestrian activity, and provide related environmental benefits. While current city regulations require substantial shade canopy on newly developed sites, the overall city canopy coverage remains very low.

**Implementation:** Assess canopy coverage and officially adopt goal for increased canopy. Change designated street trees from royal palms to canopy trees and use palms as accents. Ensure that parking lots include canopy shade trees with palms used as accents.

**Policy and Regulatory Framework**

**Building Heights:** Reduce maximum building height to 350 feet as legally possible to limit intrusiveness of high rises and create a more pedestrian oriented full block development pattern.

**Implementation:** Remove development incentives for height variations. Consider development rights transfer.



**Overlay Districts:** Revise Overlay Districts to reflect the Town Center, the Gateway East, West, and North District, and the Foster Road Neighborhood District. Remove the Pembroke Road District, revise the Fashion Row District to focus on Art and Design, and consolidate the North and South Dixie Corridor Districts into one.

**Implementation:** Revise boundaries and scope of overlay districts to more effectively address placemaking, mixed-use, and pedestrian orientation objectives. Revise landscape standards to reflect a more urban condition.

**Design Review:** Increase the degree to which the specific design of buildings reinforces to the greatest extent possible the City's pedestrian orientation, sense of place, and sustainability objectives.

**Implementation:** Consider establishing a Design Review advisory board or dedicate and empower City staff to achieve design review objectives.

**Green Building:** Create a green building program for private development that encourages and rewards energy and environmental design achievements. Establish City leadership



by requiring green certification of all new City buildings. The cost impact is decreasing industry-wide as practices become more common and as efficiencies are gained over time.

**Implementation:** Identify green building program options and officially institute green development requirements. Adopt City policy to require green certification of City facilities. Apply for new 2008 State of Florida Green Government grant program.

### Conclusion

Since the initiation of this study in August 2007, local residential and commercial development has slowed dramatically and in some areas stopped altogether. As a result of the historic remarkable economic turmoil experienced across the country by the end of 2008, many of the assumptions underlying the economic analysis and development projection aspects of this study have change dramatically. Rather than managing



exploding growth, the City of Hallandale Beach now faces the challenge of encouraging desirable growth.

Despite these dramatic changes, the initiatives and projects described in this Master Plan remain valid in that they offer a wide variety of opportunities to create a more vibrant, urban, pedestrian-oriented, and economically and environmentally sustainable City of Hallandale Beach. With the existing economic challenges likely to continue for some time, it is important that the City undertake appropriate actions to improve the quality of life of current residents and to position the City to enjoy continued economic growth in the future.

## 02 | Vision and Guiding Principles

In undertaking the Hallandale Beach Citywide Master Plan, EDAW was guided by a number of basic principles that are common to the smart growth, new urbanist, traditional neighborhood development, and similar planning frameworks. These principles are reinforced by the City’s Vision statement for the Master Plan:

“shape development of a vibrant, mixed-use, sustainable, pedestrian-oriented urban environment with an appealing character and sense of place”

The guiding principles outlined below are applied in concert to create an overlapping synergy of positive results.

*Mixed-use development fosters walkability.*



*Tree canopy is a key element of sustainability.*

### 1. Create a vibrant atmosphere

The City desires to exhibit a sense of activity and excitement with people walking the streets, eating at outdoor cafes, entering shops and restaurants, and utilizing parks and recreation fields. Good design of buildings and public places, as well as proper programming of special events and activities, are key to achieving vibrancy.

### 2. Foster mixed-use development:

A mix of shops, offices, apartments, and homes within a walkable distance confers tremendous economic and environmental benefits. Mixed-use can be achieved within neighborhoods, blocks, and even individual buildings, and contributes to a high degree of diversity of people, income, and housing which further strengthens cultural and economic vibrancy.

*Outdoor cafes add liveliness.*



### 3. Create a more sustainable urban environment

As global warming and other negative environmental impacts intensify, it becomes even more important to address climate change concerns and overall environmental impact through good planning. Reducing carbon emissions through more efficient transportation and buildings is key, as is a healthy respect for functioning natural systems. Planning for water efficiency and improved stormwater treatment are also critical in South Florida.

*Sustainable stormwater capture system.*



### 4. Develop a pedestrian-oriented urban environment

Encouraging and accommodating increased pedestrian activity through the provision of wider sidewalks and street trees contributes to vibrancy, sustainability, and community health. Pedestrian function needs to be given equal consideration and space as vehicular function. Pedestrian connections to transit connections become increasingly important as fuel costs rise. Welcoming building facades built to a continuous street frontage further set the stage for pedestrian activity and sense of place.

*Gateway features reinforce sense of place.*



### 5. Enhance community character and sense of place

Showcasing the City's history and unique assets helps differentiate it from the general sprawl of South Florida. Gateway features identify neighborhoods within the City in a way that contributes to a stronger citywide image. The provision of public spaces that promote civic interaction foster a stronger feeling of community among residents.

Careful application of these and other relevant planning principles and strategies will ensure substantial progress towards the vision of recasting the City of Hallandale Beach as a successful and desirable urban environment.



massing.

Identify development node types and intensities.

Identify park and open space expansion or enhancement opportunities.

Specify pedestrian and vehicular linkages.

Recommend changes to the regulatory and policy framework required to implement the Master Plan.

### Project Process

Project work began with a kick-off meeting with City staff in

September 2007 to review project process, protocol, and schedule; identify and review all available relevant existing information (including information on approved and anticipated private sector development projects); and obtain comprehensive City input.

The next step was to conduct multiple site visits to each neighborhood of the City to review current development patterns and land uses, economic and market factors, parking, pedestrian facilities, key gateways and corridors, character, and sense of place, and to develop a photographic inventory of existing conditions.

Work then began on an analysis of economic and demographic factors including population, employment, income, real estate activity and trends, household size, and other relevant economic factors identified.

EDAW also began creating a three dimensional model of the City which included all existing buildings, approved new developments under construction, and approved and planned developments.

Further analysis continued with a series of meetings in November 2007 with stakeholder groups identified by the City including residential, commercial, civic, religious, and homeowners groups as well as key developers.

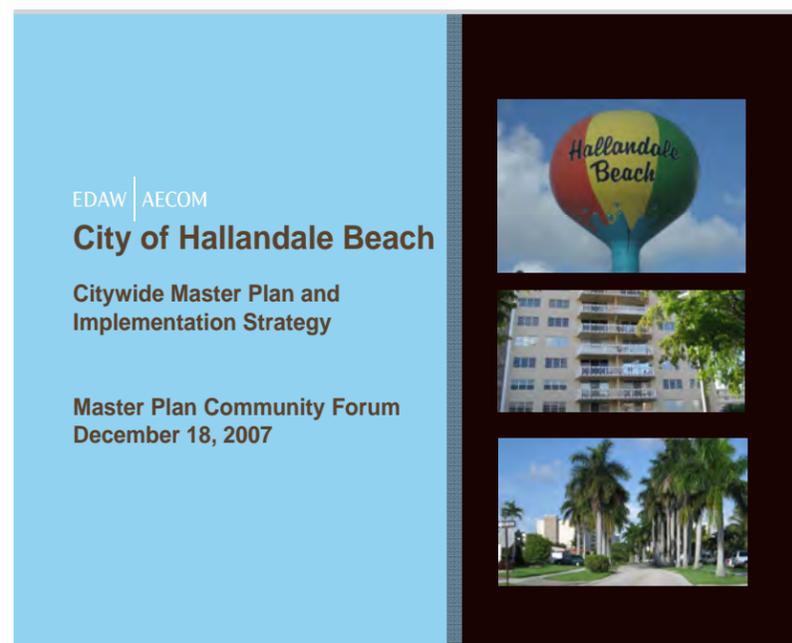
In October, November, and December of 2007, EDAW staffed an office in the ground floor of the Hallandale Beach City Hall building on Tuesdays to encourage input from residents who were interested in learning more about the Master Plan.

### Project Objectives

The overall goal of the Hallandale Beach Citywide Master Plan is to guide anticipated private development, redevelopment, and public realm enhancements to encourage desired economic growth and achieve the vision of a pedestrian-oriented urban environment previously articulated by the City.

More specific Master Plan objectives include the following:

- Illustrate the desired physical form of the City including urban form organizational elements, building height, and



EDAW | AECOM  
**City of Hallandale Beach**  
 Citywide Master Plan and  
 Implementation Strategy  
 City Commission Presentation  
 February 27, 2007



Citywide Site  
 Visit Existing  
 Conditions Photo  
 Documentation



On December 18th 2007, EDAW held the first Master Plan Community Workshop. Nearly 100 people attended the Forum which included an extensive visual presentation followed by questions and comments from the attendees.

On January 5th, 2008 EDAW held the second Master Plan Community Forum and again received comments and input from the residents.

EDAW completed further analysis related to the Master Plan objectives and continued to receive input from staff and residents. The three dimensional model of the City was completed, and used to test the impact of changes to development patterns and height limits on the urban form of the City.

On February 22nd, 2008, EDAW participated in an all day City Commission Workshop which began with presentations on the City's Transportation Master Plan and Water Supply Master Plans. Commissioners provided some input on the Master Plan.

On June 3rd, 2008, EDAW made a final presentation on the Master Plan to the City Commission in a public meeting, and the Master Plan document was subsequently finalized.

In analyzing existing conditions in the context of the City's vision for the future, a range of Challenges and Issues were identified that essentially shaped the Master Plan implementation projects and initiatives. These Challenges and Issues fell into several categories.

### Development Pattern

Corridors focused on one-story commercial development set far back from the street by large, hot, and bleak surface parking areas – i.e., strip malls – detract from City appearance and function.

Lack of appropriately located mixed-use centers of development limits overall urban functionality and sense of place – the City is built-out from a footprint perspective but seriously lacking in desirable density.

The Village of Gulfstream Park currently in development will provide the City's first "Main Street" style blocks but the entire area is privately owned and disconnected from the rest of the City.

Civic and public space is severely limited which contributes to a lack of desirable sense of place and a weak sense of shared community.

The massing, scale, and height of recently constructed and proposed new towers overwhelms the scale of adjacent development.

Numerous high-rise residential towers are disconnected from other uses and services. Hallandale Beach Oceanfront neighborhood is the densest area of the City but its neighborhood accessory commercial uses are limited and mostly hidden from view.

The Foster Road neighborhood suffers disproportionately from a lack of desirable property development and economic activity.

The SW area of low density residential development suffers from sub-standard property conditions and appearance.

Numerous trailer parks are substandard in appearance and safety code compliance but provide sorely needed affordable housing.

### Parks and Open Space

The quality, size, and distribution of existing parks and open space is limited. Waterways are included in open space total area to meet Comprehensive Plan level of service standards but visual and physical access to the water is severely limited. There are virtually no natural areas remaining and greenspace is lacking in many areas.



Many streets lack greenspace and landscaping.



High rise towers can overwhelm smaller scale spaces.



Many sidewalks are inadequate and potential pedestrian space is underutilized.



## Transportation and Linkages

The City's transportation system relies almost exclusively on vehicular roadways which are essentially built out. As a result, capacity cannot be meaningfully enhanced.

While the City offers a circulator bus, other public transit options into and within the City are very limited.

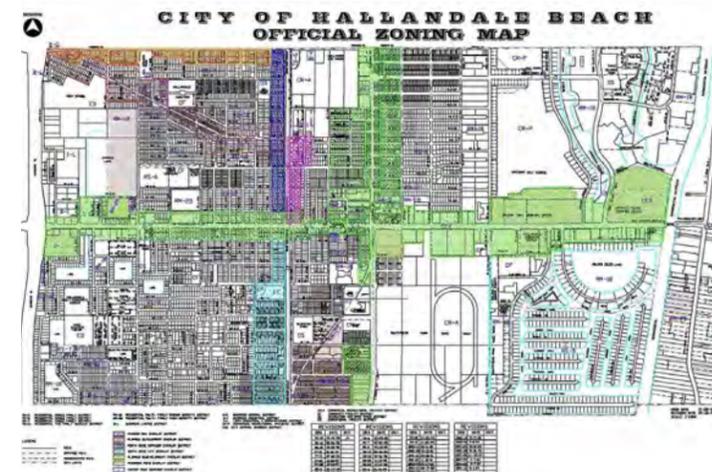
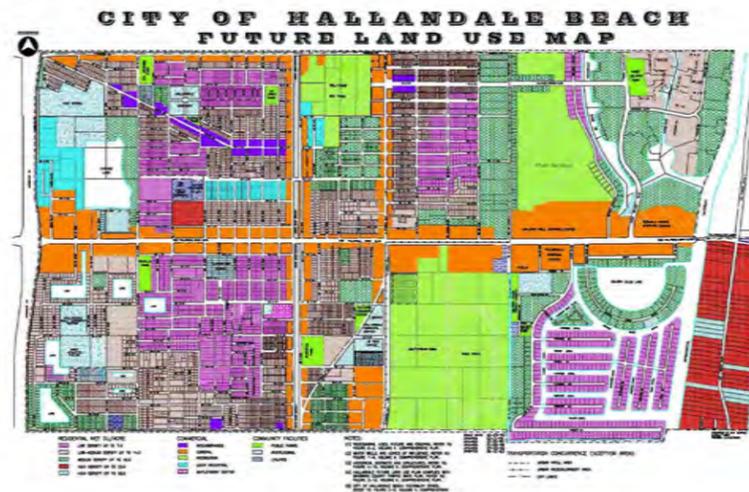
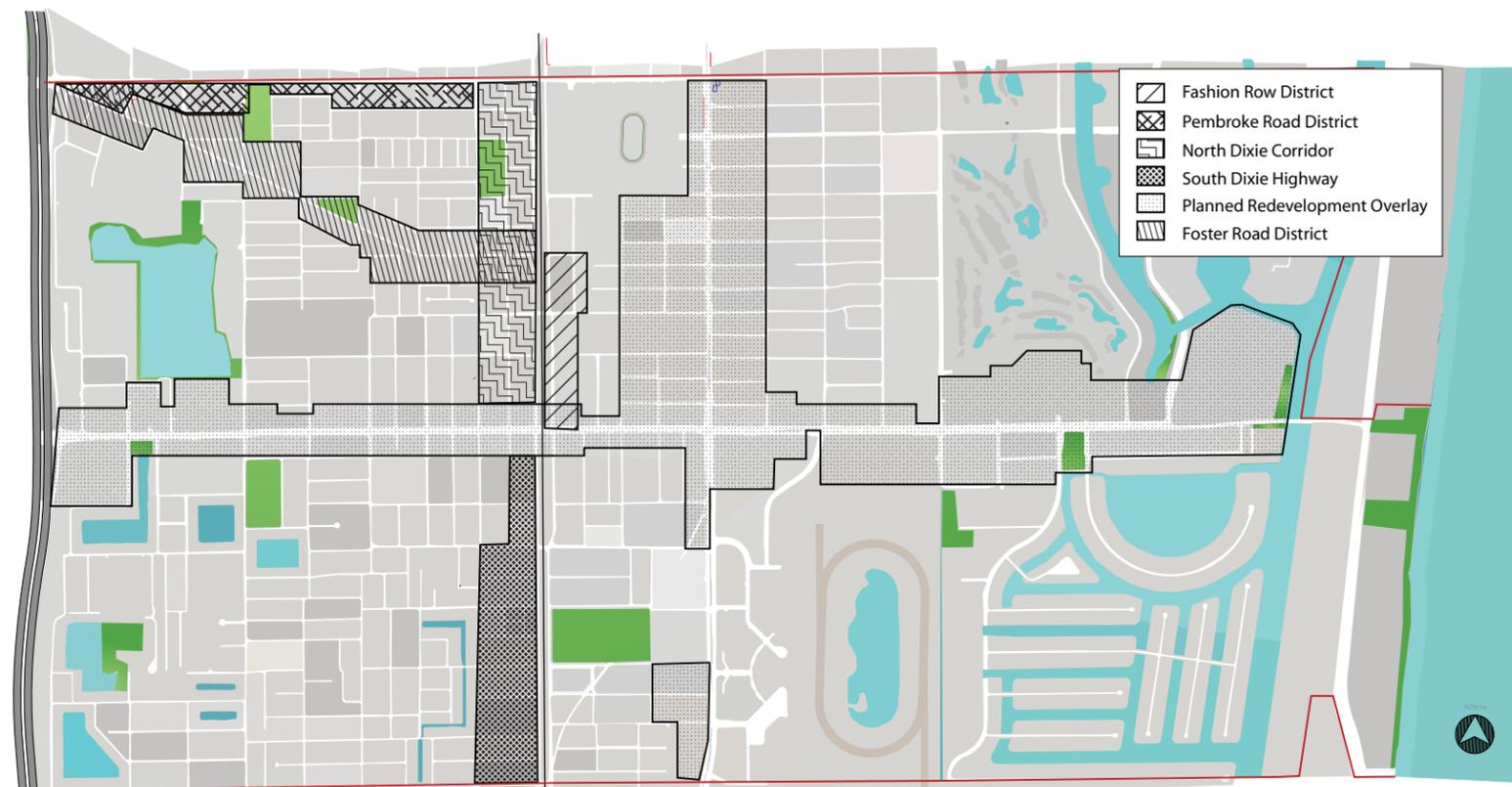
Sidewalks are generally very narrow and substantial areas of the City have no public sidewalks at all. Sidewalks are also lacking in benches and shade which further diminishes the pedestrian experience.

### Regulations and Policy

In general, the existing land use categories, zoning districts, and zoning overlay districts are well-intentioned but not well-coordinated which limits the ability to achieve valid stated objectives .

Overlay districts intended to allow flexibility and encourage negotiation of optimal improvements create a burden for staff and developers in interpretation, analysis, and negotiation.

Design guidelines for certain building elements such as awnings and arcades do not result in the overall development of high-quality architecture.



*Overlay District, Land Use, and Zoning regulations can be challenging to understand.*

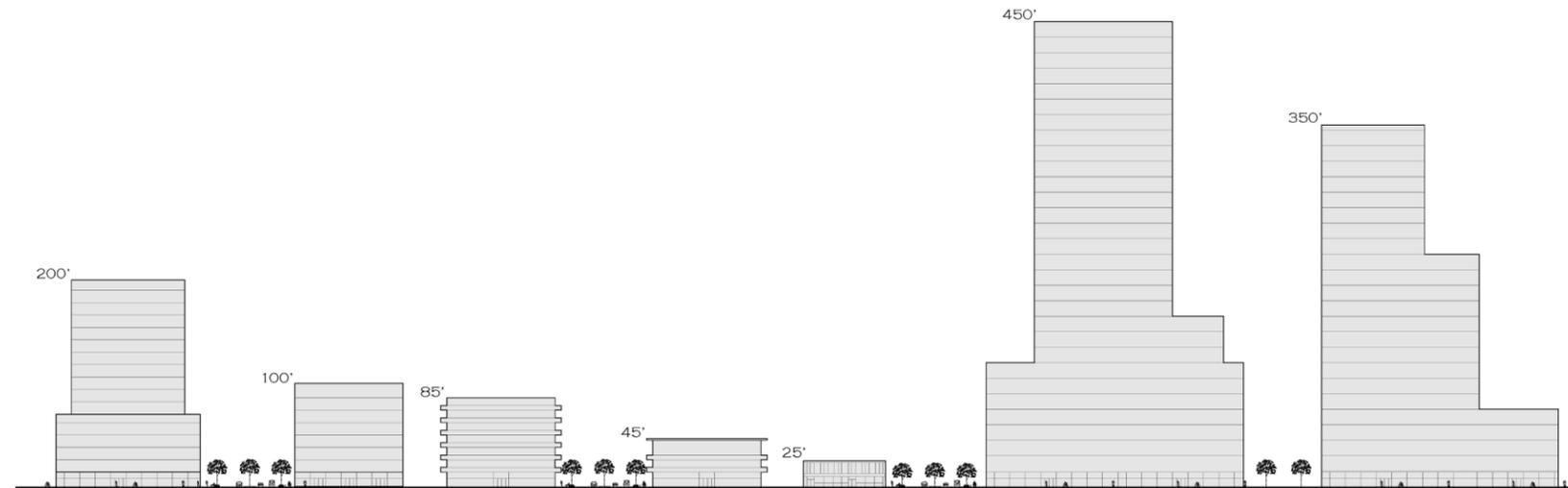
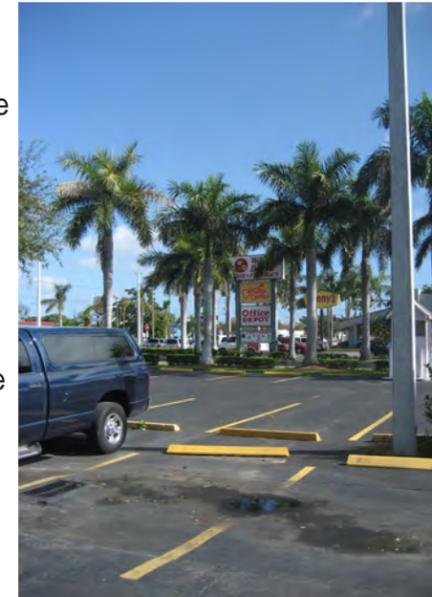


Model view of 450 ft. buildings on Hallandale Beach Blvd.

Landscape standards reflect a suburban rather than urban perspective. Requirement for on-site open space diminishes the opportunity for aggregated shared civic space.

There are no official programs for promoting and achieving green building design.

Current regulations provide opportunities for allowing building heights of 350 and 450 feet if certain conditions are met. These heights far exceed the 200 feet allowed by right and their scale overwhelms the existing built fabric of the city.



A wide disparity in permitted building heights exists.

## 05 | Initiatives and Implementation: Built Environment



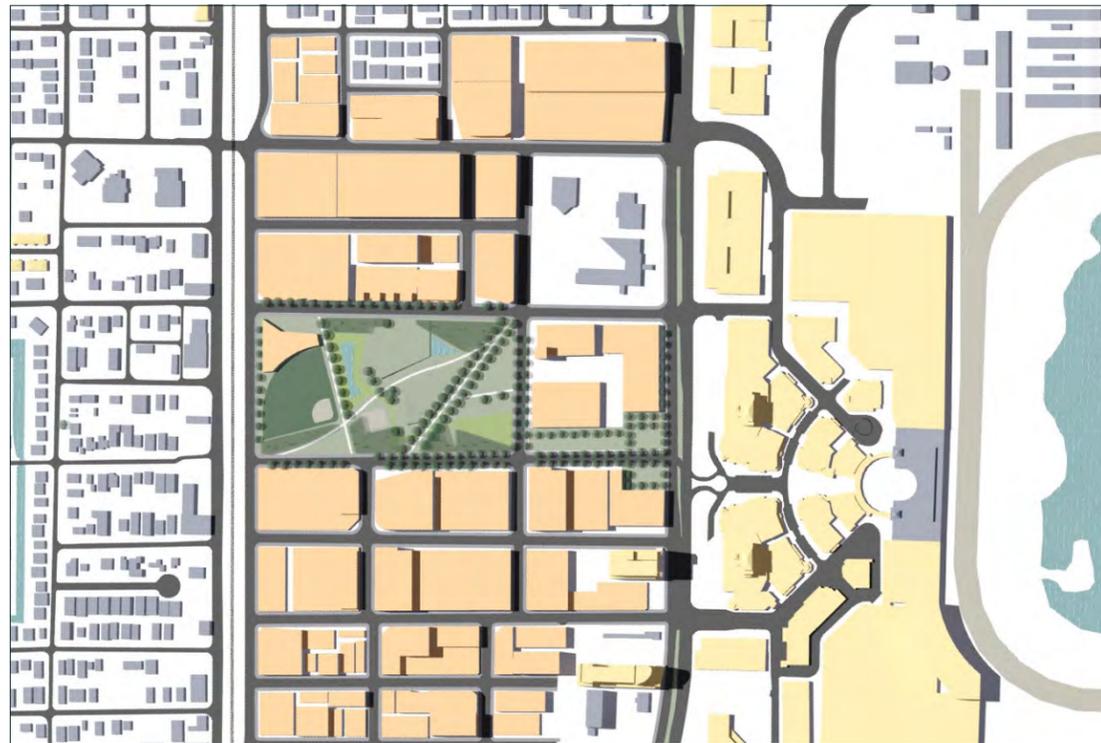
Three dimensional model view of Town Center.

### Hallandale Beach Town Center

The City has historically lacked a “downtown” or recognized center of economic and civic activity. The highest residential concentration has been found in the beachfront towers along AIA while the highest commercial density has been the strip malls and office buildings along east Hallandale Beach Boulevard.

Perhaps the single most important Master Plan initiative is the proposed creation of a new primary mixed-use Town Center around a new Bluesten Park anchored by Government Center, Gulfstream Village, and a future South Florida Regional Transportation Authority (SFRTA) commuter rail station on the FEC corridor. The Town Center will build upon the private sector retail center being created at the Village of Gulfstream Park, as well as the existing government and civic complex. The Town Center will include redeveloped Hallandale Beach Blvd. and Federal Highway intersection properties, new mixed-use 4 to 5 story buildings facing the park, higher density buildings on the west side of Dixie Highway around the future SFTRA stop, and the extension of the western two blocks of S.E. 2nd Street east to N.E. 14th Avenue as a new axis for redevelopment. The new Hallandale Beach Town Center Park will serve as a focal point for the surrounding new development. The park will be urban rather than suburban in design, with passive uses and spaces emphasized over recreational fields, and will serve as a major green space for the City, providing shared civic space for everyday use, special events, and weekly activities like a farmers market.

Park, building type, and character images.



Plan view of Hallandale Beach Town Center.



Model views of Hallandale Beach Town Center.

**Implementation**

**Policy and Regulations:**

Change blocks adjacent to park from low to medium density mixed-use.

Change blocks around future SFRTA stop to medium plus density mixed-use.

Change the area south of Bluesten Park to limit commercial to blocks fronting Federal Highway.

Require future phase of Gulfstream Village to be built to SE 2nd St.

Design standards for hedges, planting strips, and small planting areas are more typical of suburban commercial applications and should be de-emphasized. Green space should be aggregated to accommodate trees rather than small areas of ornamental vegetation and sidewalks should extend to buildings.

Emphasize the use of canopy trees as street trees with palms used as accents.

Aggressively support SFRTA FEC line development.

Create a Regional Activity Center with focus on transit oriented development.

Utilize development agreements to reconfigure south side of SE7th Street as urban design connection to Gulfstream Village.

**Capital Improvements:**

Design and construct Town Center Park.

Construct SE 2nd Street with 15 – 20 ft. sidewalks and canopy trees to accommodate pedestrians and outdoor cafes.

Construct SE 5th and 7th Streets with 15 – 20 foot wide sidewalks and canopy street trees to accommodate pedestrians and outdoor cafes.

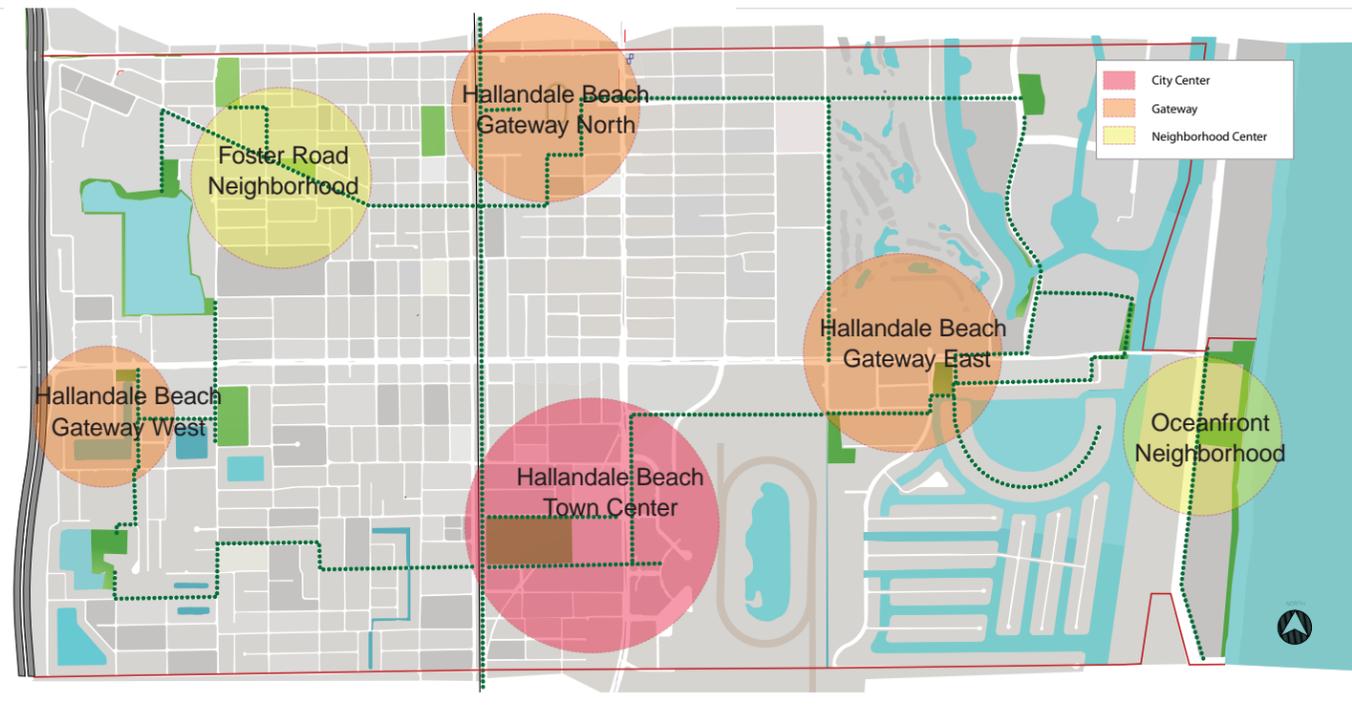
## Mixed-Use District and Neighborhood Centers

In addition to the creation of a Town Center for the whole City, there is a need to develop mixed-use centers of redevelopment in appropriate sub-areas of the City to provide a focal point for redevelopment as well as walkable access to residents. These Centers will concentrate density into defined, walkable mixed-use areas centered around civic/park space, serviced by fully integrated, shared parking structures, and linked to adjacent residential areas by walkable streets, greenways, and local circulator bus transit.

These Centers will concentrate density into defined, walkable mixed-use areas centered around civic/park space, serviced by fully integrated, shared parking structures, and linked to adjacent residential areas by walkable streets, greenways, and local circulator bus transit.

Three District Level Centers are proposed: Hallandale Beach Gateway East, Hallandale Beach Gateway West, and Hallandale Beach Gateway North. Hallandale Beach Gateway East builds on the existing concentration of commercial uses along East Hallandale Beach Boulevard. Most of the properties in this area are one-story buildings separated by surface parking lots from the street. The primary strategy will be to redevelop these properties into mixed-use developments with a significant residential element.

Hallandale Beach Gateway West will also be based on the redevelopment of one-story commercial property with surface parking directly adjacent to I-95 which will remain a primary transportation conduit even as vehicular alternatives are developed. Gateway West will create substantially higher density that can be accessed directly at the I-95 exit. It will be mixed-use, but will favor office and hotel use similar to that seen at I-95 Broward interchanges like Cypress Creek.



*Proposed Town, District, and Neighborhood Centers.*

The redevelopment of Hallandale Beach Gateway North is primarily driven by the availability of the Mardi Gras casino site, the largest redevelopment site in the City. The site can accommodate both a substantial expansion of casino facilities as well as new major hotel, office, residential and retail development.

In addition to the District centers, there are two opportunities for smaller scale Neighborhood Centers, Foster Road and Hallandale Beach Oceanfront.

Foster Road, the historic center of the City's African American community, has suffered from a disproportionate level of blight and disinvestment. A neighborhood scale redevelopment along

Foster Road at Foster Park consisting of 3 and 4 story residential buildings with limited ground floor neighborhood retail use will provide a catalyst for redevelopment of the larger neighborhood.

The Oceanfront neighborhood along AIA hosts a very high level of residential density in the form of condominium and apartment towers with very limited retail, all of which is contained within the base of the buildings with little street exposure. The construction of a parking facility with ground floor neighborhood retail at Oceanfront Park will provide a small neighborhood mixed-use focal point.

Implementation strategies for each of the 5 District and Neighborhood Centers including Policy and Regulatory and Capital Improvement elements are described in the following pages.

Building type and character images.



Plan view of Hallandale Beach Boulevard Gateway East.



Model views of Hallandale Beach Boulevard Gateway East.

## Hallandale Beach Gateway East Implementation

### Policy and Regulations:

Require parking garages to be fully integrated into structures and completely encased with liner buildings or facades, with no aspects of garage usage visible from the street.

Require sidewalk widths to be of a scale appropriate to width of street and height of buildings.

Create a continuous street frontage building line by encouraging outparcel development that begins to establish a continuous street line frontage, and by requiring that any renovation of an existing property meet the current standard of extending to a front build-to line at the street.

### Capital Improvements:

Design and construct new Hallandale Beach Gateway East Park and Plaza.

Design and construct Golden Isles Drive and Three Islands Boulevard Pedestrian Streetscapes to create walkable links from the high density residential areas to the north and south to retail and other uses on Hallandale Beach Blvd.

## Hallandale Beach Gateway West Implementation

### Policy and Regulations:

Broaden the mix of permitted uses to attract regional office and hotel uses by changing the industrial zoning on the north side of the street to general commercial.

Attract a new business class hotel through site marketing and advertising.

Provide bus service to Tri-Rail stations.

### Capital Improvements:

Work to have developers build large shared parking garages to capture traffic directly off I-95 allowing vehicular access while limiting additional cars added to city streets.

Create a small waterfront park and plaza area on the south side of Hallandale Beach Boulevard between SW 10th Terrace and SW 10th Avenue.

Create safe and well-defined crosswalks across Hallandale Beach Boulevard linked to pedestrian design features.

*Building type and character images.*

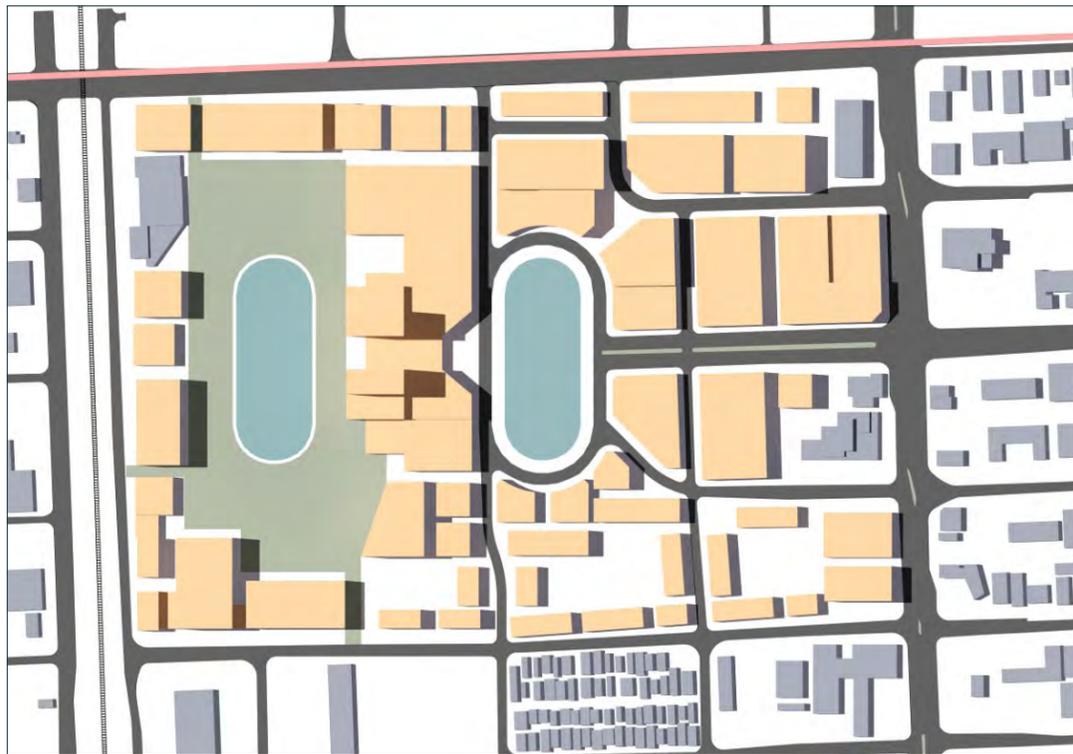


*Hallandale Beach Gateway West model views.*



*Plan view of Hallandale Beach Gateway West.*

Park, building type, and character images.



Plan view of Hallandale Beach Gateway North.



Model views of Hallandale Beach Gateway North.

## Hallandale Beach Gateway North Implementation

### Policy and Regulations:

Work closely with Mardi Gras owners to fully realize the mixed-use and urban design potential of the site.

Work with Mardi Gras property owners to achieve through a development agreement the implementation of a new street grid that creates a strong urban design on the site and links it to the Foster Road and Atlantic Shores neighborhoods.

Through a development agreement, require the creation of a park with greenspace and civic elements.

Designate the area as part of a Regional Activity Center that includes Town Center area.

### Capital Improvements:

Reconstruct Atlantic Shores Boulevard to the east to improve safety, stormwater treatment, and appearance, and to provide a strong pedestrian link to the Atlantic Shores neighborhood.

Construct a new street crossing at NE 5th Street to link the Foster Road neighborhood to the eastern part of the city.

## Foster Road Neighborhood Center Implementation

### Policy and Regulations:

Identify opportunities to partner with community development institutions to create catalyst neighborhood scale mixed-use projects and micro-employment incubation spaces.

Change land use and zoning along central Foster Road from existing commercial to residential or mixed-use residential with ground floor neighborhood accessory commercial.

### Capital Improvements:

Design and construct Foster Park as a formal park and civic space with community heritage features.

Design and construct Foster Road streetscape to widen sidewalks, put utilities underground, and plant canopy street trees to achieve urban village setting.

Create pedestrian linkage to planned Chaves Lake park.

Park, building type, and character images.

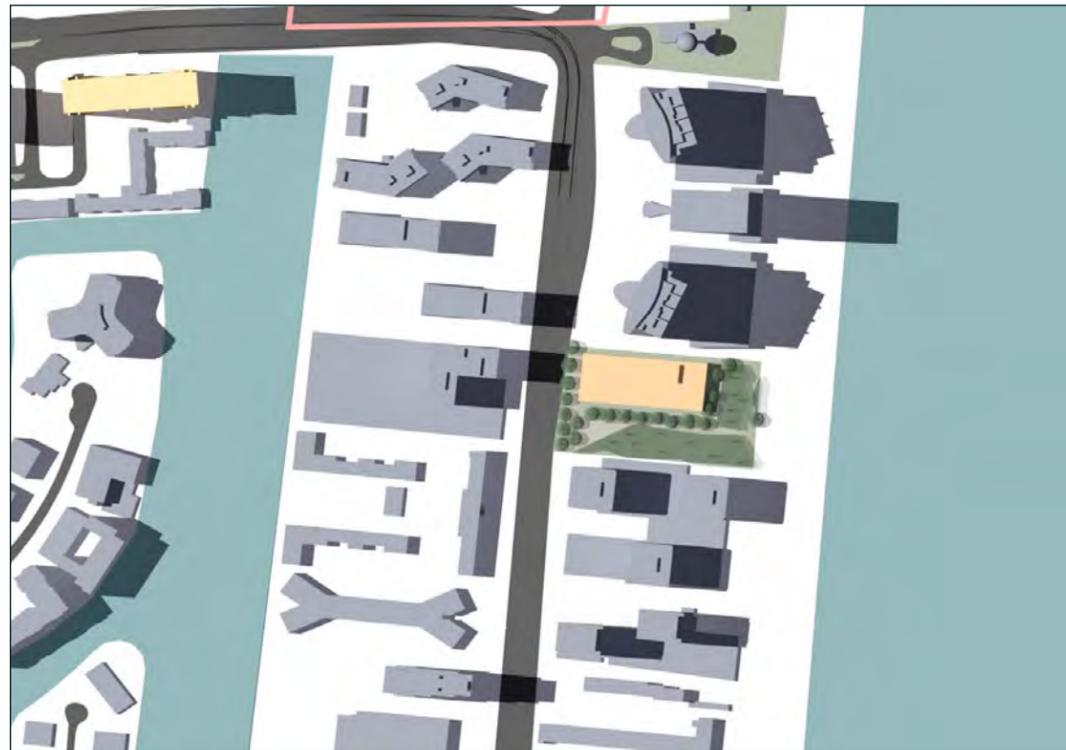


Foster Road Neighborhood model views.

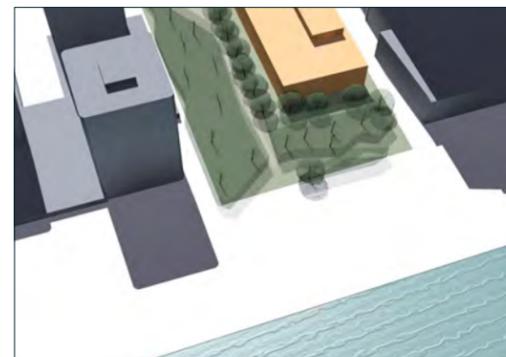


Plan view of Foster Road Neighborhood.

Park, building type, and character images.



Plan view of Oceanfront Neighborhood Center.



Model views of Oceanfront Neighborhood Center.

## Hallandale Beach Oceanfront Neighborhood Center Implementation

### Policy and Regulations:

Revise sign regulations and provide incentives to encourage visibility and access from the street to existing neighborhood retail.

Explore possibility of allowing development of very small scale neighborhood focused commercial space.

Allow buffered and maintained outdoor eating areas adjacent to permitted restaurants to encourage pedestrian activity and sense of place.

### Capital Improvements:

Design and construct Beach Park garage with smaller footprint than existing lot and small-scale neighborhood retail space on ground floor.

Improve Beach Park to provide natural areas with native plantings.

Improve pedestrian function and safety by widening sidewalks along AIA and enhance crosswalks across AIA.

Explore possibility of obtaining easements to add landscaping along AIA.

### Residential Neighborhood Enhancements

A number of efforts can be undertaken to strengthen the primarily residential neighborhoods of the City, including Atlantic Shores, Foster Road, Three Islands, Golden Isles, and Southwest Lakes, in order to enhance property values, quality of life, and sense of community. Neighborhood identity features can highlight the individual neighborhoods while reflecting the overall City identity and also serve a citywide wayfinding function. More effective code enforcement can maintain and improve property values. Infrastructure improvements strengthen neighborhoods at a core level.

### Implementation

#### Policy and Regulations:

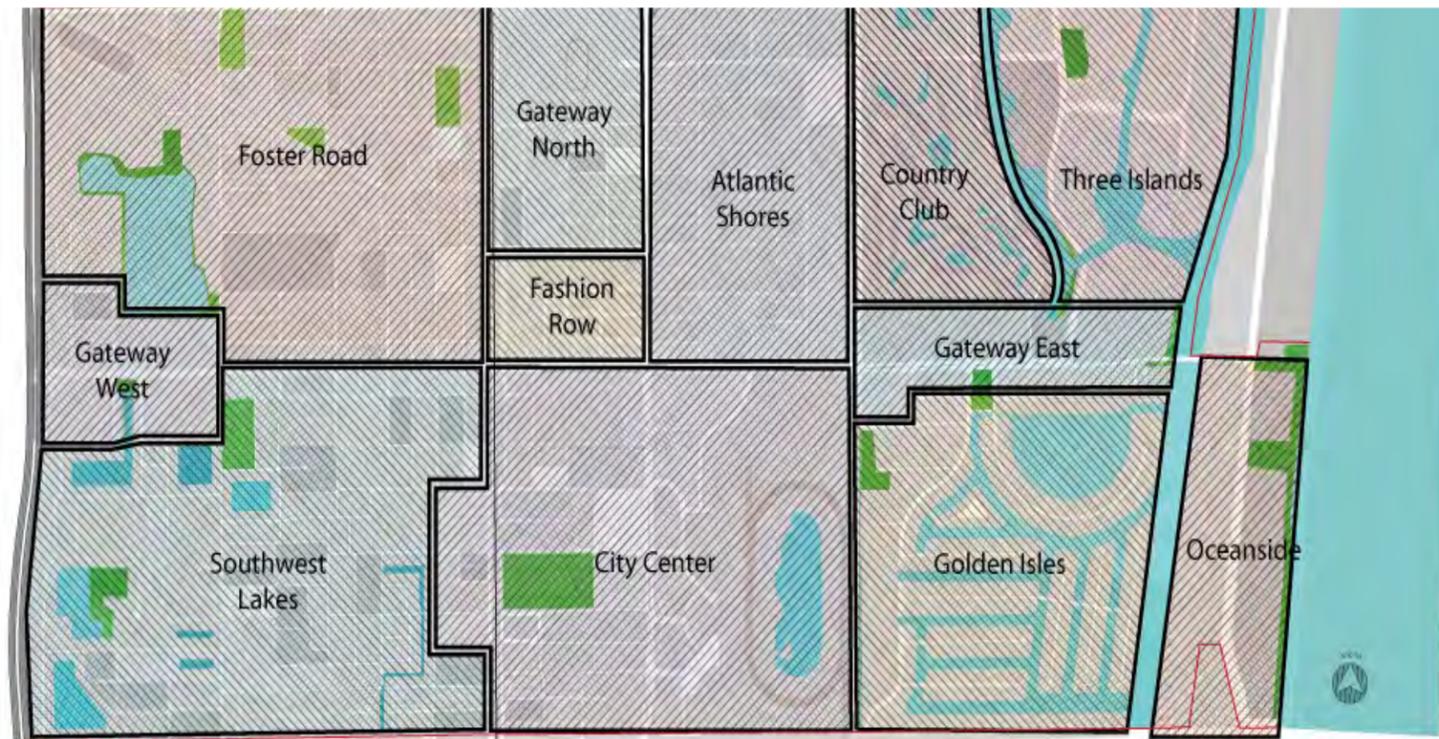
Improve code enforcement related to maintenance.

#### Capital Improvements:

Design and construct neighborhood identity signage or features in each identified neighborhood using a design with the neighborhood name and a common City of Hallandale Beach design element

Undertake infrastructure improvements such as distinctive street signs, lighting, sidewalks, street paving.

Consider implementing a Citywide identity and wayfinding signage project.



City of Hallandale Beach Neighborhoods.



Sample wayfinding and identity signage.

## Pedestrian Infrastructure Enhancements

The City's pedestrian infrastructure is seriously inadequate and needs to be strengthened with a citywide network of strong and comfortable pedestrian connections. Every street in the city should have a sidewalk on a least one side of the street. In keeping with the increasing transportation regulatory requirements of "Complete Streets" roadways should equally serve vehicles, buses, bicyclists and pedestrians. As the price of gas continues to increase and climate change worsens, accommodating pedestrians is becoming a paramount need for all cities.



*Narrow, unshaded sidewalks adjacent to traffic can be unpleasant to use.*



*Wider sidewalks offer shade above and room for outdoor cafes below.*

## Implementation

### Policy and Regulations

Establish street and sidewalk standards specifying a hierarchy of treatments and widths for the space between the street and buildings to accommodate and encourage pedestrian use and to provide an appropriate scale physical "frame" for buildings. Utilize a combination of public and private property if needed to achieved pedestrian zone results.

1. District and City Center Blocks along Hallandale Beach. Blvd., Federal Highway, and Pembroke Road. 20 ft. with 8 ft. wide tree wells, build to line at back of sidewalk (no hedge or landscape buffer between sidewalk and building)
2. Primary Corridor Blocks Outside of City and District Center: Hallandale Beach. Blvd., Federal Highway, and Pembroke Road. Minimum 15 ft. wide sidewalks with 5 ft. wide tree wells for shade trees (not palm trees).
3. AIA Blocks: 10 ft. wide sidewalks with canopy street trees planted on adjacent private property.
4. Secondary Corridors: 10 ft. sidewalk with 5 ft. wide continuous planting strip, build to line at back of sidewalk.
5. Local Streets: 5 or 6 ft. wide sidewalk where possible, set back from street edge by 5 to 20 ft. as needed, canopy street trees, standard build-to lines set by zoning category.
6. Green Streets along SE 2nd Avenue, and east/west streets flanking Town Center Park: wide sidewalks separated from street by planting strip/bioswale with canopy trees.

### Capital Improvements

Identify a citywide pedestrian network and construct or enhance missing segments.

Construct catalyst projects showcasing pedestrian space and amenities including canopy shade trees and benches around Bluesten Park, along Golden Isles Drive and Three Islands Boulevard, and along Atlantic Shores Boulevard.

Construct sidewalks on at least one side of the street where they are currently missing.



Three Islands Boulevard pedestrian streetscape concept plan.



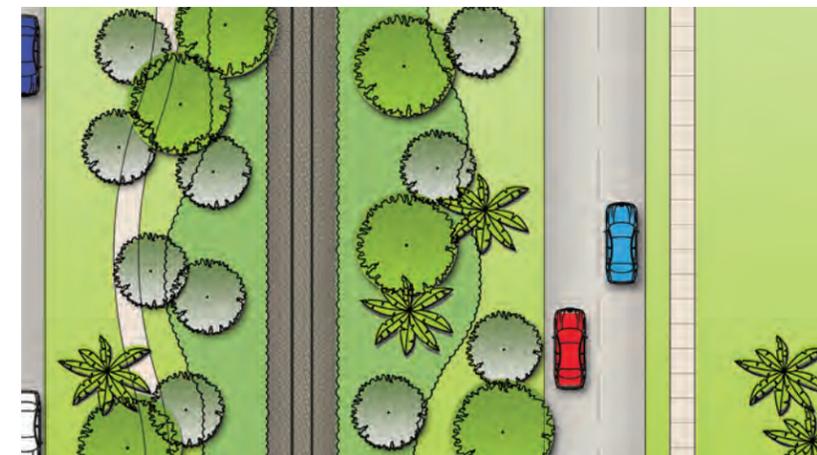
AIA pedestrian streetscape concept plan.



Atlantic Shores Boulevard concept plan A.



Atlantic Shores Boulevard concept plan B.



FEC pedestrian concept plan.

## Transportation

Transportation options in the City need to be dramatically expanded from the current almost sole emphasis on automobiles. The City has a tremendous opportunity to support and secure a commitment for a new SFRTA commuter transit station at Hallandale Beach Town Center which would transform this area of the City and provide a true alternative to regional automobile usage. SFRTA has developed a hierarchy of station types and the Town Center Station would be appropriate for the Hallandale Beach Town Center. There is also an opportunity to expand local bus service between Town, District, and Neighborhood Centers as they are established. As noted previously, pedestrian space and routes need to be dramatically increased as walking and cycling become more common for trips of a few blocks.



Rail transit options are increasingly important.

## Implementation

### Policy and Regulations

Aggressively pursue, support, and plan for SFRTA commuter line along FEC corridor.

Adopt a Complete Streets policy which equalize attention and funding for pedestrian and vehicular needs.

Adopt transit oriented development zoning in the area around Hallandale Beach Town Center.

Limit or avoid completely additional roadway vehicular capacity increases.

### Capital Improvements

Construct new stand alone sidewalks and catalyst demonstration streetscape projects with substantial sidewalk components.



Complete streets respond to multiple transit uses.

### Town Center Stations



- Smaller-scale mixed use areas
- Walkable, with a full network of sidewalks
- A small amount of dedicated parking would be provided
- Origin and destination stations




SFRTA Description of Town Center Station characteristics.

# 06 | Initiatives and Implementation: Natural Environment



## Park Enhancements

The City needs to add and enhance park space to meet Comprehensive Plan regulatory requirements as well as ongoing community and environmental needs. The biggest opportunity for doing this is to create new lakefront nature parks around Chaves Lake and the lake at Hallandale Elementary School. Both sites offer a chance to reestablish an entire native freshwater ecosystem with the associated flora and fauna that has been extinguished from the City. There are also opportunities for adding natural stormwater treatment and for developing environmental centers that are tied to programs and curricula at the adjacent elementary and high schools.



New civic parks at each of the 5 District Centers also offer the opportunity for additional and enhanced park space. Bluesten Park is large enough to accommodate the introduction of natural areas and plantings, and removal of exotic trees would allow the recreation of beachfront habitat at Beach Park.

## Implementation

### Capital Improvements

Construct Chaves Lake Park and Hallandale Elementary School Lakefront Park with native shoreline habitat, trails, walkways, access points, and nature centers.

*Chaves Lake offers a wealth of scenic, recreational, and environmental enhancement opportunities.*



*Image of Chaves Lake pedestrian access improvement possibility.*

### Capital Improvements

Construct the green space portion of new parks at the Town Center Park and District and Neighborhood Center parks; reintroduce native vegetation and plant communities to the greatest extent possible.

Create strong pedestrian links to adjacent neighborhoods.



## Waterfront Public Access

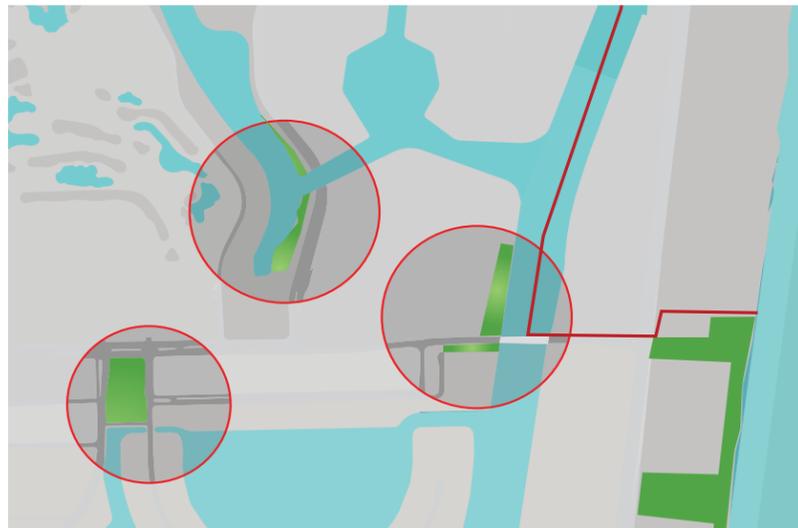
Public waterways in the City are an important community asset the value of which is currently limited by the small number of access points. Adding and enhancing access points will significantly increase the public's enjoyment of water views and breezes. The careful addition of limited fishing areas should also be considered.



### Implementation

#### Capital Improvements

Construct and enhance public access walks and docks at key points along the Intracoastal Waterway including the new marina off Three Islands Boulevard and the space under the Hallandale Beach Boulevard Bridge.



*Existing and potential waterfront public access points.*



**For every \$1 a city invests in trees, it receives benefits of up to \$3.74. Here's how:**

**T**rade and the Economy



- ◆ Sales at businesses on tree-lined streets are up to 12% higher; shoppers are willing to pay more for parking and will pay up to 11% more for goods and services
- ◆ Residential property values can increase 5–20% if trees are in the landscape
- ◆ Workers with views of green from their desk report 23% less instances of illness

**R**esidents



- ◆ Crime rates decrease in areas with more greenery
- ◆ Access to green areas helps reduce stress and aggression in urban environments
- ◆ Inner city common spaces with greenery are used more by residents, providing more opportunity for neighbors to know one another

**E**ducation



- ◆ Children who have a view of greenery perform better in school
- ◆ Increased exposure to nature enhances the ability of children to follow directions
- ◆ Access to green spaces relieves the symptoms of ADD, resulting in better concentration

**E**nvironmental Health



- ◆ Each year, an acre of trees absorbs the amount of carbon produced by driving a car 26,000 miles
- ◆ Trees remove dust and soot from the air, which can damage our lungs and increase asthma in children
- ◆ Trees cool city heat islands by 10-20 degrees, reducing ozone levels and helping cities meet air quality standards for federal highway dollars

**S**avings



- ◆ Streets with little or no shade need to be re-paved twice as often as those with 30% tree cover
- ◆ Just 3 trees strategically placed around a home can decrease utility bills by 50%
- ◆ Trees reduce the amount of water runoff from rain and clean the water that does run off, saving billions of dollars otherwise needed for storm water control and water treatment facilities

U.S. Conference of Mayors "Trees Make Dollars and Sense" Campaign.



**Urban Forest and Tree Canopy**

Like most of South Florida, the City of Hallandale Beach's tree canopy is far below national standards. Canopy needs to be dramatically increased to a minimum of 30% citywide to meet even the most conservative standard, with a 60% coverage target for parks and residential areas. Added tree canopy will enhance appearance and image, reduce the heat island effect, encourage pedestrian activity, and provide extensive related environmental benefits. According to the U.S. Conference of Mayors, trees "help cities deal with the pollution of our air and water, cool city streets, reduce crime, reduce asthma and improve overall health" and provide \$3.74 cents in benefits for every \$1.00 invested.

**Implementation**

**Policy and Regulations:**

Assess canopy coverage and adopt 30% citywide canopy goal.

Change street tree requirements to emphasize live oaks and other canopy trees with palms used as accents and implement over time as resources become available.

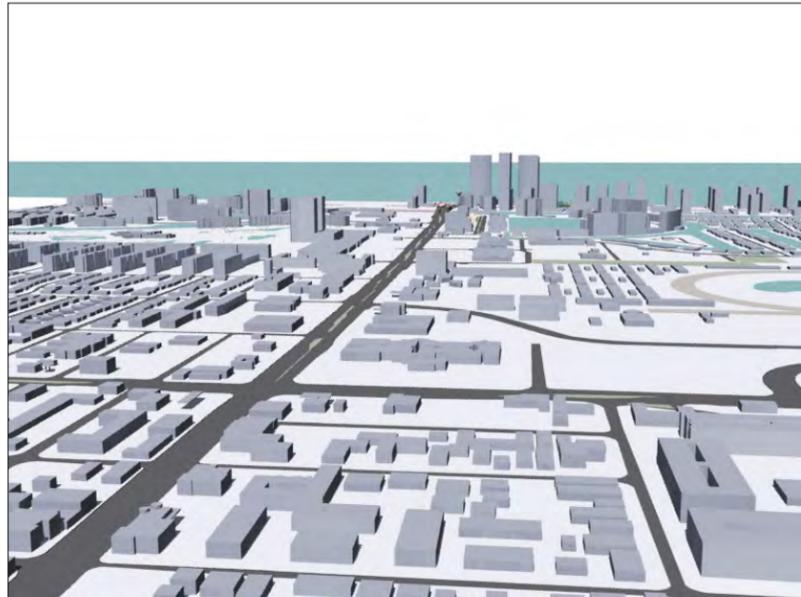
Maintain Tree City USA designation and develop a canopy education and outreach program.

Require surface parking lots to include canopy trees with palms used for accents.

**Capital Improvements**

Undertake canopy tree plantings in rights of way and parks with a specific commitment to number of trees (500) planted per year.

## 07 | Initiatives and Implementation: Policy and Regulations



Hallandale Beach Boulevard East model view of existing conditions.



Hallandale Beach Boulevard East model view of 200 ft. buildings.



Hallandale Beach Boulevard East model view of 450 ft. buildings.



Hallandale Beach Boulevard East model view of 350 ft. buildings.

### Building Heights

There are a number of issues facing the City in regard to height limits. Developers generally want taller buildings to maximize views and financial return while the public favors shorter buildings due to view and traffic concerns. Taller buildings may use up demand leaving other parcels vacant for a longer period. Design and architecture are key to resolving height conflicts. Shorter buildings may feel just as massive and unwelcoming at street level unless designed well.

Most areas of city are currently underbuilt and would benefit from higher density and somewhat taller structures like the areas adjacent to Bluesten Park which should be framed by 4 to 5 story structures. The existing height limits which vary by zoning and overlay district are generally conducive to promoting good urban density.

The exceptions are the Planned Development and Planned Redevelopment Overlay Districts along Hallandale Beach Boulevard with height limits of 350 ft. and 450 ft. respectively. The adjacent model images illustrate the existing height and 200, 350 and 450 foot future built heights in three views of the area.

The overall commercial zoning height limit of 350 ft. is more in keeping with the goals of the Master Plan than the 450 ft. height. It is recommended that the City explore removing incentives for heights over 350 ft. In addition, setbacks should be considered at the three to five story level to prevent taller buildings from overwhelming the pedestrian scale at the street level.

## Green Building

Sustainability issues have been recognized as among the most critical challenges facing the nation and the world. Florida, and South Florida in particular, face severe negative impacts from climate change. The ongoing fossil fuel crisis adds another layer of economic challenge for Florida and its cities.

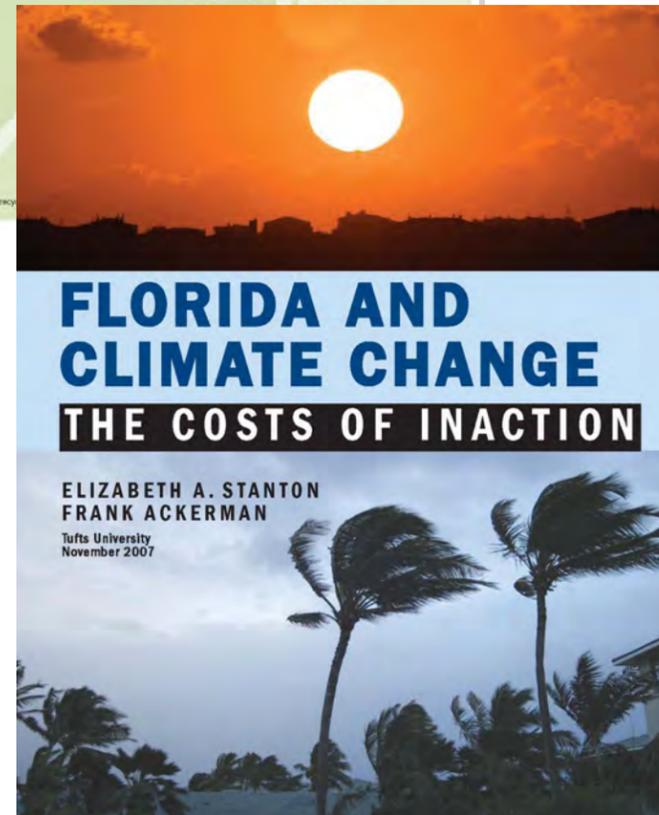
A number of Florida cities have taken a leadership role and begun to implement green programs that cover their operations as well as green standards for new private construction. These cities will be well positioned as federal and state climate change and sustainability legislation begins to go into effect over the next few years.

The State of Florida in July 2008 passed energy and climate change legislation that provides a foundation on which many additional laws and regulations are likely to be added.

There are numerous options and elements of green policies and programs for the City of Hallandale Beach to consider, the most basic of which include the following:

Adopt a green program for city operations.

Establish city leadership by requiring green certification of all new city buildings.



Provide incentives in the form of expedited permitting or density bonuses for green building.

Mandate green standards for buildings of a certain size or all new construction.

Florida cities have implemented a wide range of green requirements which include varying kinds of green certification. While there may be an economic impact for some of these actions, there is general acknowledgement that they will more than return the investment in light of ever increasing fossil fuel prices as well as the likelihood of new mandatory federal and state legislation.

Both nationally and internationally, there are a wide variety of evolving green building and operations standards. The Leadership in Environmental and Energy Design (LEED) standards, while acknowledged as among the more complex and costly in the industry, are gaining global acceptance as the industry standard. The LEED system of green standards would likely be the best fit for the City of Hallandale Beach.

The Florida Green Building Coalition offers a state level program of standards as well as a Florida Green Government Certification standard. These programs offer a symbolic first step in a municipal green policy development process.



*Green roofs offer tremendous environmental benefits.*



*Simple stormwater capture designs are widely available.*

The State of Florida 2008 energy legislation includes a provision for the development of a state grant funded program to help cities develop green programs and standards. It is recommended that City contact state government representatives to apply for this program.

Given the plethora of green standards, programs, and resources, and their quickly evolving nature, it is recommended that the City of Hallandale Beach initiate a green process by designating a staff position for a Sustainability Coordinator. As green requirements increase, the designation and funding of a City Office of Sustainability is likely to be cost-effective and responsiveness to evolving state and federal sustainability requirements.



*Canopy trees provide cooling shade.*

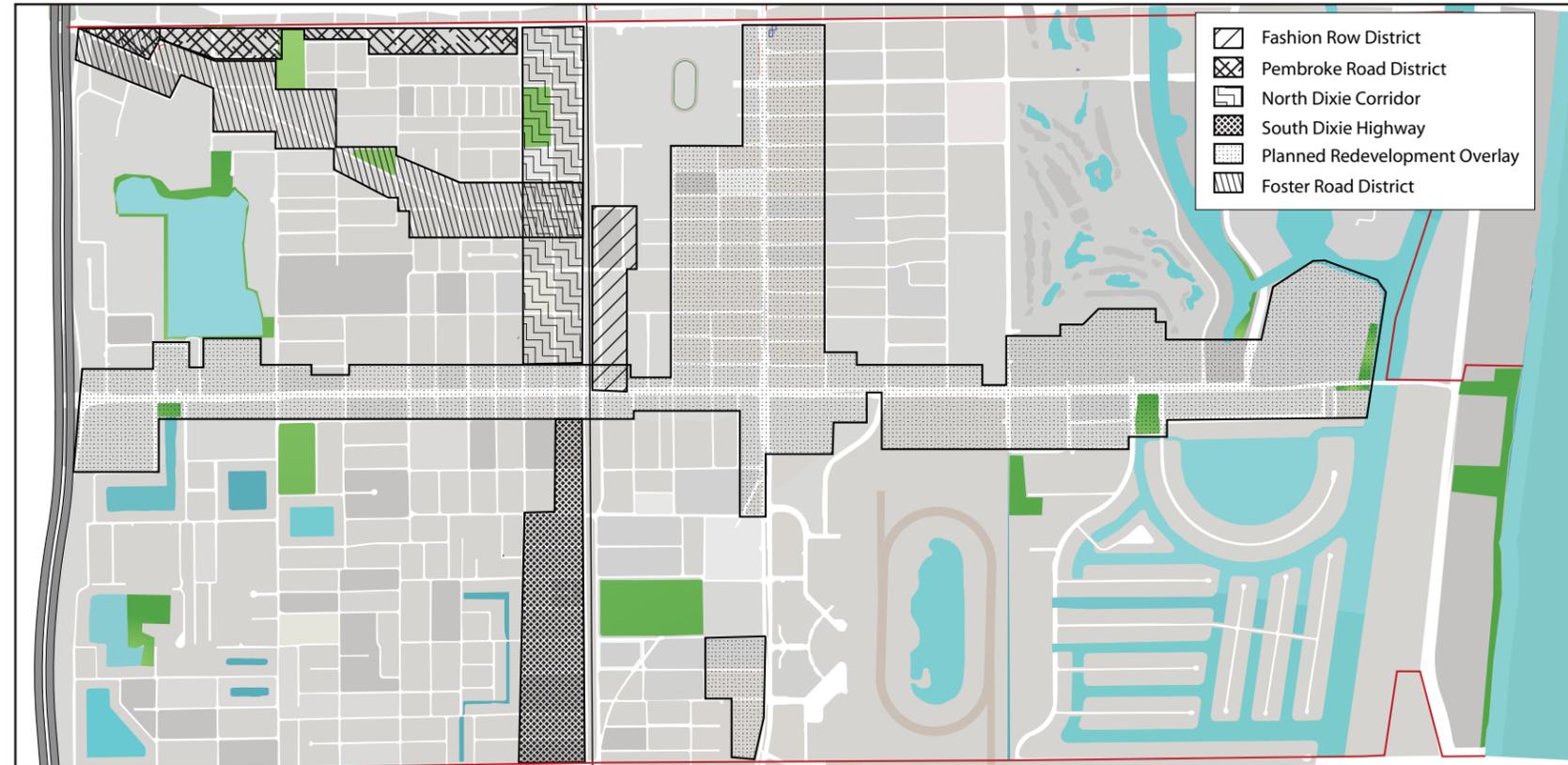


*Pervious paving captures and treats stormwater.*

## Overlay Districts

Currently the City has six Overlay Districts as depicted in the illustration at right: Fashion Row, Pembroke Road, North Dixie Highway, South Dixie Highway, Planned Redevelopment, and Foster Road. These districts are intended to provide regulatory guidance in addition to underlying land use and zoning requirements to achieve development appropriate to the needs and characteristics of specific areas of the City. In addition, the Planned Development District designation is also applied to areas of the City that could accommodate potential large scale planned developments.

Some aspects of the Overlay Districts may be outdated or may not fully capture the current vision for the future of the City as a more urban, pedestrian-oriented city. For example, the Fashion Row district sought to encourage the clustering of design oriented businesses that reflected the area's historic focus on fashion related businesses. However, this industry focus is no longer valid. The North Dixie Corridor district seeks to accommodate automotive oriented businesses that are discouraged elsewhere in the City. The concentration of these auto-related businesses may have a negative effect on the Foster Road residential area to the west and to the redevelopment of the Mardi Gras site to the east. The justification of a special overlay district for Pembroke Road also no longer seems relevant.



Existing Overlay Districts

It is recommended that the six Overlay Districts be revised as follows:

- (1) Eliminate the Pembroke Road District.
- (2) Change the focus of the Fashion Row District to Arts and Design District. The existing small divided commercial spaces would lend themselves to use as artists' working studios and

informal gallery spaces.

- (3) Establish a Town Center District to promote the special requirements of the city center including the achievement of transit oriented development.
- (4) Establish a Gateway District to promote the appropriate

treatment of the Hallandale Beach Gateway West, East, and North areas which are of a similar scale and focus.

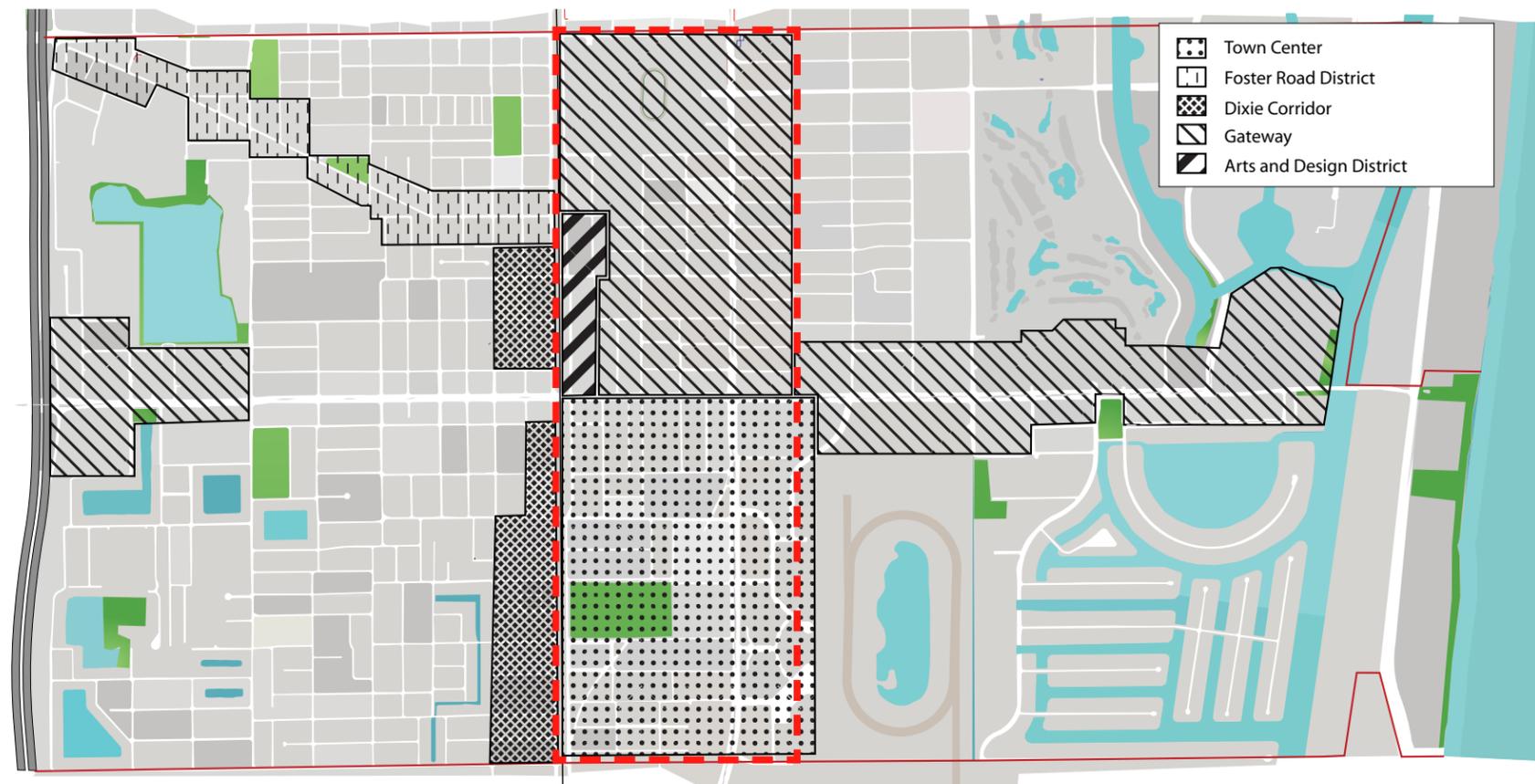
(5) Retain the Foster Road District to promote the appropriate treatment of this unique heritage neighborhood which can benefit from special regulations but revise to address the need to create a more residential focus along central Foster Road.

(6) Reduce and consolidate the North and South Dixie Corridor Districts into one Dixie Corridor District that extends south from Foster Road.

The exact final boundaries and focus of these revised Overlay Districts is subject to further discussion and finalization by the City.

The Planned Development District designation would remain in effect for areas of the city that are appropriate sites for comprehensive planned development projects.

In addition, the area within the red dotted line should be designated as a Regional Activity Center (RAC) to facilitate



*Proposed Overlay Districts*

## Design Review

As noted previously, many of the features of the recently constructed taller buildings that have raised vocal objections among residents can be better characterized as design problems rather than simply height issues. While the City has attempted to address design quality issues in the multiple Overlay District regulations, the overall architectural quality of many new buildings is questionable at best. All municipalities face the issue of how to appropriately regulate design and many, including most cities in South Florida, have turned to the creation of some kind of City chartered board intended to achieve better building and site design. The legal system has consistently upheld challenges when design regulation is based on achieving



clearly articulated public purposes and evaluation criteria are clearly and consistently applied. In particular, the protection of aesthetic as well as cultural values is a fundamental justification for historic preservation laws. The review of new construction designs can achieve impressive design and economic results. In South Florida, successful competition with design savvy cities like Miami Beach and Coral Gables will require adoption of a similar process of consistent design review. The most common method of achieving consistent, successful design review has been through the creation of an official design review board. However, substantial improvements in the design of new structures can be achieved through the designation and empowerment of qualified design review staff.



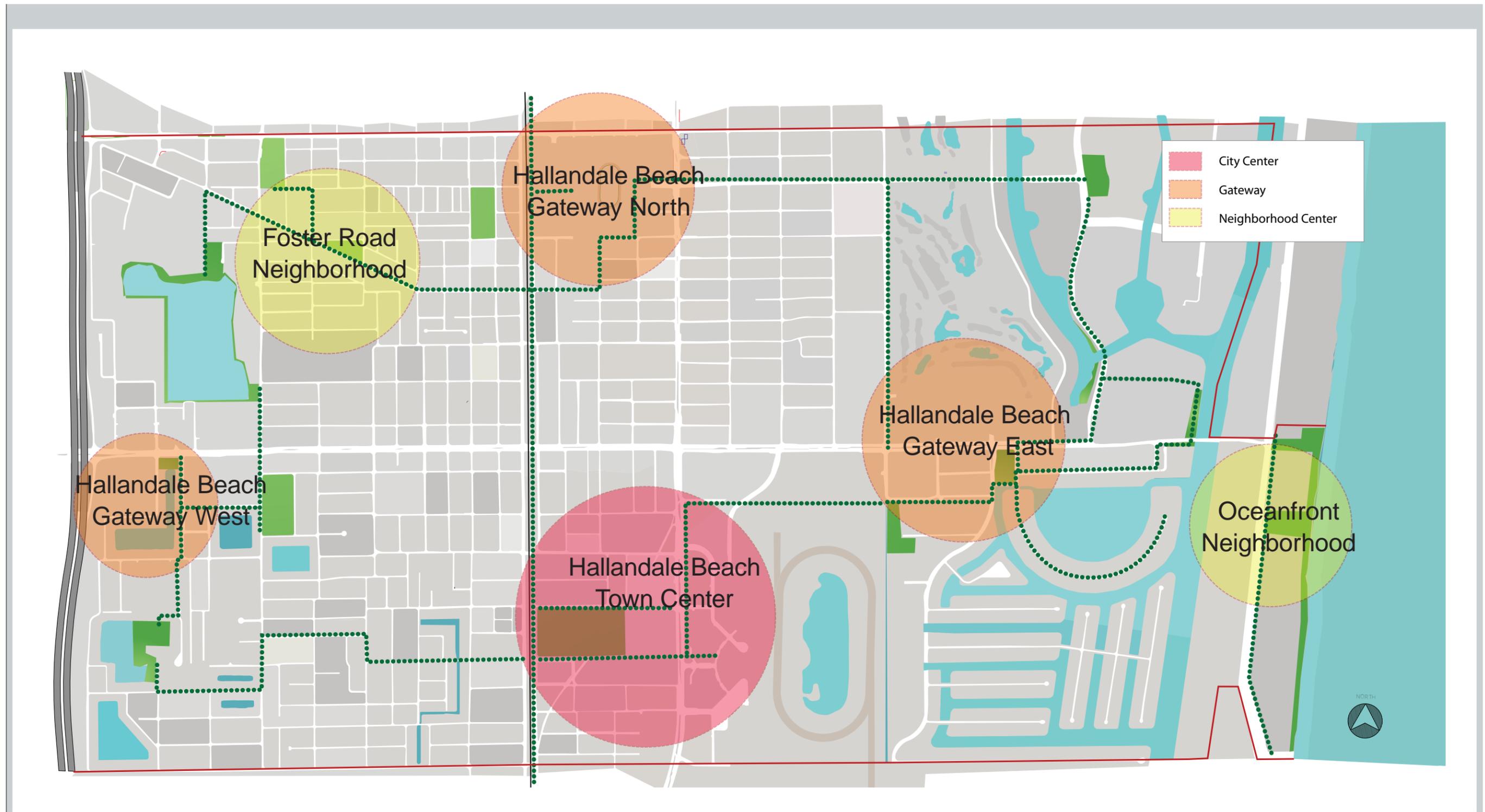
*Examples of well-designed, mixed use, pedestrian friendly buildings.*

1. Recommendations / Implementation Matrix
2. ERA Economic Study



# Hallandale Beach City Wide Master Plan

Town, District and Neighborhood Mixed-Use Centers



# Hallandale Beach City Wide Master Plan

## Town, District, and Neighborhood Mixed-Use Centers

Center	Implementation: Policy and Regulations	Implementation: Capital Improvements	Potential Funding Sources
Hallandale Beach Town Center	<p>Change blocks adjacent to park to medium density mixed use</p> <p>Change blocks around future SFRTA stop to medium plus density mixed use.</p> <p>Require future Gulfstream Village phase to front SE 2nd St.</p> <p>Change Design Standards to reflect more urban condition (see Master Plan).</p> <p>Revise regulations to specify canopy trees as street trees with palms as accents.</p> <p>Support SFRTA FEC line development with stop at Town Center.</p> <p>Limit commercial zoning south of SE 7th St. to blocks fronting Federal Highway.</p> <p>Create a Regional Activity Center with focus on transit oriented development.</p> <p>Utilize development agreements to reconfigure north and south side of SE 7th Street at Federal Highway as civic space to link Gulfstream Village to Town Center Park.</p>	<p>Design and construct Town Center Park.</p> <p>Construct SE 2nd St. east of Hallandale Beach Blvd. with the maximum width sidewalk allowed by ROW.</p> <p>Reconfigure and construct north side of SE 5th St. and south side of SE 7th St. with 15 ft. sidewalks and canopy trees as "civic streets" to accommodate cafes and seating areas bordering the new park.</p>	<p>Hallandale Beach CRA TIF.</p> <p>Transportation, Community, and System Preservation (TCSP) Program.</p> <p>FDOT Transportation Enhancement Program (TEP).</p> <p>Florida Recreation Development Assistance Program.</p> <p>Florida Small Cities CDBG grants.</p>
Hallandale Beach Gateway East District	<p>Require garages to be fully integrated into buildings or completely lined with active space so they garage function is not detectable.</p> <p>Require properties that are being substantially renovated to redevelop to achieve a continuous street frontage with a consistent build-to line.</p> <p>Require sidewalks to be of a width appropriate to street and building dimensions.</p>	<p>Construct new Hallandale Beach Gateway East Park and Plaza.</p> <p>Construct Golden Isles Drive and Three Islands Boulevard Pedestrian Streetscape Improvements.</p>	<p>FDOT Transportation Enhancement Program (TEP).</p> <p>Require developers to improve streetscapes adjacent to their properties as part of approval process.</p>
Hallandale Beach Gateway West District	<p>Change a portion of the Business-Industrial zoned area on the north side of Hallandale Beach Blvd. to Business-General.</p> <p>Undertake economic development marketing effort to attract regional office and hotel uses included a new business class interstate hotel.</p> <p>Provide bus service to Tri-rail stations.</p>	<p>Through private redevelopment construct large shared parking garages to capture traffic directly off I-95 limiting additional cars added to city streets.</p> <p>Create a small lakefront park and plaza area on south side of Hallandale Beach Boulevard (see Master Plan).</p> <p>Create safe and well-defined crosswalks across Hallandale Beach Blvd.</p>	<p>Hallandale Beach CRA TIF.</p> <p>Transportation, Community, and System Preservation (TCSP) Program.</p> <p>FDOT Transportation Enhancement Program (TEP).</p>
Hallandale Beach Gateway North District	<p>Work closely with Mardi Gras owners through a development agreement to implement a new street grid that creates a strong urban design and links to the Foster Road and Atlantic Shores neighborhoods.</p> <p>Through a development agreement, require the creation of a civic area and park.</p> <p>Designate as part of a Regional Activity Center that includes Town Center area.</p>	<p>Reconstruct Atlantic Shores Boulevard to the east to improve safety, stormwater treatment, appearance, and pedestrian linkage to the Atlantic Shores neighborhood.</p> <p>Construct a new street crossing at NE 5th Street to link the Foster Road neighborhood to the Mardi Gras site.</p>	<p>Hallandale Beach CRA TIF.</p> <p>FDOT Transportation Enhancement Program (TEP).</p>
Foster Road Neighborhood	<p>Partner with community development institutions to create catalyst neighborhood scale mixed use projects and micro-employment incubation spaces.</p> <p>Change land use and zoning along central Foster Road from existing commercial to residential or mixed-use residential with ground floor commercial.</p>	<p>Design and construct Foster Park as a formal park with civic space and community heritage features.</p> <p>Design and construct Foster Road streetscape improvements to provide wider sidewalks, underground utilities, and canopy street trees.</p> <p>Construct pedestrian link to planned Chaves Lake Park.</p>	<p>HUD Section 108 Loan.</p> <p>Hallandale Beach CRA TIF.</p> <p>FDOT Transportation Enhancement Program (TEP).</p> <p>Florida Small Cities Community Development Block Grant.</p>
Oceanfront Neighborhood	<p>Encouraging property renovation to create storefronts and signage for existing accessory retail currently largely hidden from exterior view.</p> <p>Explore possibility of allowing development of very small scale neighborhood focused commercial space. Allow buffered and maintained outdoor eating areas.</p>	<p>Design and construct Beach Park and garage with smaller footprint than existing lot and small-scale neighborhood retail space on ground floor.</p> <p>Widen sidewalks, enhance crosswalks, and add landscaping along AIA.</p>	<p>FDOT Transportation Enhancement Program (TEP).</p>



Economics Research Associates



Final Report

**Hallandale Beach Master Plan & Implementation Strategy: Market Analysis**

Prepared for  
**EDAW, Inc.**

On behalf of  
**City of Hallandale Beach, FL**

Submitted by  
**Economics Research Associates**

Submitted May 2008

ERA Project No. 17477

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## General & Limiting Conditions

Every reasonable effort has been made to ensure that the data contained in this study reflect the most accurate and timely information possible. These data are believed to be reliable. This study is based on estimates, assumptions and other information developed by Economics Research Associates from its independent research effort, general knowledge of the market and the industry, and consultations with the client and its representatives. No responsibility is assumed for inaccuracies in reporting by the client, its agent and representatives or any other data source used in preparing or presenting this study.

No warranty or representation is made by Economics Research Associates that any of the projected values or results contained in this study will actually be achieved.

Possession of this study does not carry with it the right of publication thereof or to use the name of "Economics Research Associates" in any manner without first obtaining the prior written consent of Economics Research Associates. No abstracting, excerpting or summarizing of this study may be made without first obtaining the prior written consent of Economics Research Associates. This report is not to be used in conjunction with any public or private offering of securities or other similar purpose where it may be relied upon to any degree by any person, other than the client, without first obtaining the prior written consent of Economics Research Associates. This study may not be used for purposes other than that for which it is prepared or for which prior written consent has first been obtained from Economics Research Associates.

This study is qualified in its entirety by, and should be considered in light of, these limitations, conditions and considerations.

## I. Executive Summary

Economics Research Associates (ERA) of Washington, D.C. was retained by EDAW, Inc. on behalf of the City of Hallandale Beach, Florida to complete a citywide Master Plan that includes a realistic examination of the city's 10-year market potentials as well as implementation and funding strategies to guide anticipated development and public realm enhancements. These strategies are intended to encourage and sustain desired economic growth and shape the development of a vibrant, mixed-use community with an appealing character and sense of place.

As part of this study, ERA prepared a demographic and market profile of the City of Hallandale Beach and other selected jurisdictions. This "snapshot" is intended to illustrate trends and forecasts in fundamental demographic and economic indices designed to measure potential sources of demand for specific uses, including residential, 'workplace' (e.g., office), hospitality (e.g., hotel, visitor services), and supporting services (e.g., retail).

As such, key tasks in the demographic and market analysis include:

- Researching various demographic characteristics, such as population and household psychographic data, incomes, propensity to purchase, and other factors that inform opportunities for residential development;
- Examining employment trends and forecasts, including historic growth rates by industry, to understand demand prospects for various uses like office buildings and shopping centers;
- Analyzing data on development patterns such as building permits and housing starts and pipeline projects, to understand patterns of new and proposed development;
- Measuring various market indices, including commercial office and retail inventories, vacancy trends, rents, historic absorption/leasing activity, tenant characteristics and the like;
- Understanding how proposed retail projects, such as *Gulfstream Village*, impact potential redevelopment opportunities in surrounding locations;
- Evaluating market conditions among Hallandale's existing lodging facilities, including average daily rates, vacancy trends, visitor segments, as a means of understanding future market potentials; and
- Analyzing existing and planned gaming operations at Mardi Gras and Gulfstream based on available data provided by the City and interviews with representatives at each facility in order to estimate employment and retail spending potentials as well as demand for new hotel rooms in Hallandale Beach.

### Preliminary Market Potentials

As the past three to five years illustrates, recent and ongoing development projects in Hallandale Beach reflect the City’s strategic location in Greater Fort Lauderdale. Based on the preliminary market analysis completed to-date, the City appears to be well-positioned to capture a solid amount of new economic development generated by near-term growth in population, employment and tourism.

Based on **available information and market data assembled (or provided by various sources such as the City) since the master planning effort commenced in September 2007**, the following summarizes near-term (10 year) market potentials across a range of sectors.

### New Housing

**The pace of residential development in Hallandale has jumped substantially since 2000.** Prior to that, the City experienced only limited new growth in housing. Since 2000, however, the City has issued an average of more than **330 residential permits per year**, with the pace of new residential development peaking between 2003 – 2005 with three new, 43-story towers at *Beach Club* and two 27-story towers at *Duo* overlooking the Diplomat Country Club, and the recently-completed *Harbour Cove* rental project in the Northwest part of the City (212 units).

While the majority of new residential development is located in a limited number of new high-rise projects, the City’s Northwest quadrant has experienced new economic growth in the form of low-density (mostly single-family) in-fill housing. In fact, of the 107 new single-family units built in Hallandale since 1994, **Northwest has captured fully half of that new growth, with 55 new single-family houses.**

- According to information provided by the City, another **1,100+ units** in various projects are either “Approved/Filed/Under Review”, located mostly in the Northeast and Southeast quadrants of the City. These include *European Club*, *Millennium Hallandale*, *Oasis*, *Park Central* and several others of varying sizes.
- In addition, ERA notes that the two largest pending projects citywide, *Village at Gulfstream Park* and *Diplomat Country Club*, have submitted development applications for a combined total of almost **2,900 units**. (Note: **The Diplomat project was subsequently withdrawn from consideration.**)
- Thus, if all of the proposed residential projects are built, the potential exists to add more than **4,000 new housing units** across the City. If the historic pace of permit activity can be *sustained* over time (i.e., roughly 330 permits per year since 2000), **buildout of these projects would require about 12 years.**
- However, a more realistic assessment of citywide residential market potentials would be based on unit *absorption* (actual sales, rentals) of actual projects recently delivered. In part because of the

significant slowdown in the housing market across South Florida, this information was not available.

- Population and household forecasts for the City’s Traffic Analysis Zones (TAZ) prepared by Broward County support recent trends. In fact, TAZ forecasts suggest that the number of households in the City will increase from 17,700 in 2005 to 21,100 in 2015—a sustained annual pace of **340 households (units) per year.**

Quadrant	Broward County Household (Unit) Forecasts				Preliminary Market Potentials
	2005	2015	Change: 2005-2015		
			No.	% Dist.	
NW	2,258	2,813	555	16%	400
NE	6,108	6,713	605	18%	1,000
SW	3,608	4,018	410	12%	200
SE	5,677	7,545	1,868	54%	1,400
<b>Total:</b>	<b>17,651</b>	<b>21,089</b>	<b>3,438</b>		<b>3,000</b>

Source: Broward County Planning Services Division; Economics Research Associates, 2007

- As a result of the current market slowdown as well as lack of specific market data on actual absorption (sales, rentals) of recently-completed residential projects in Hallandale Beach, ERA’s analysis suggests that a more conservative estimate of **2,500 to 3,000 new housing units appears market-supportable over the next 10 years**, reflecting a sustained annual pace in the range of 250 to 300 units annually. These estimates are based on the following fundamental assumptions:
  - Continued population and household growth in Hallandale Beach as forecast by the MPO—roughly 340 households (units) per year
  - Continued expansion of Broward County’s economy, including job growth in specific sectors that drive demand for commercial development such as Services and Finance/Insurance/Real Estate
  - Tying spin-off opportunities generated by large-scale economic development initiatives such as Gulfstream Village to specific locations such as the Federal Highway corridor
  - Full recovery over the next 12 to 18 months of the Broward County housing market, including takedown/absorption of vacant, recently-delivered residential units across the County
  - Opportunities to attract investor interest in redevelopment of designated parcels in the CRA assumes public-sector commitment to undertaking specific improvements to the public realm; these commitments may vary, but could include the provision of parking, infrastructure, landscape/streetscape, open space and other initiatives as identified in the plan
- The majority of new development will continue to be focused in the Northeast and Southeast quadrants of the City—locations that remain highly marketable.

- Opportunities for new residential development in the Northwest area of the City should be focused on several fronts, including: 1) small-scale in-fill on City (CRA)-owned lots along Foster Road in increments of **20 to 40 units per project** that presume the ability to assemble contiguous parcels that could accommodate such development; and 2) one or two larger-scale projects—similar to Harbour Cove—that deliver 150 to 200 units in strategic locations and oriented to institutional investors/developers. This serves to convey to the community as a whole that private investment is occurring in Northwest and enhances market opportunities for small-scale neighborhood retail in carefully-selected corner locations that maximize visibility, frontage and the provision of parking so critical to retailers in tertiary locations such as this.
- Opportunities for new residential development in the Southwest area of the City should be significantly enhanced upon completion of a new/expanded Bluesten Park. The City recently acquired acreage behind the main Post Office that includes several blocks occupied by low-density single-family dwellings and a trailer park, and has committed funds to undertake expansion and upgrades to the existing park. Further, this area of Southwest was up-zoned to allow moderate-density residential development. Investment in public realm improvements in such projects as Bluesten Park could be expected to leverage subsequent private investment in surrounding locations.
- A key objective in the master plan is to ensure that Bluesten Park (and other public realm) improvements maximize the overall marketability/value of surrounding parcels for this private investment. ERA’s preliminary market analysis for Southwest suggests that a sufficient number of contiguous parcels be assembled adjacent to the proposed park expansion to accommodate phased development of 50 to 75 units per project, with either townhouse and/or three- to five-story buildings with condominium or rental flats.

### New Workplace—Office

Changes in the labor force are a fundamental index of overall economic development and are a key “driver” of demand for various types of real estate, such as office space. As such, ERA profiled occupational and employment characteristics in Broward County as a means of understanding the overall performance of the County’s economy and what impacts these characteristics may have on overall development potentials in Hallandale Beach.

- Between 1970 and 2000, **Broward County added an average of 20,000 new jobs per year**. Since 2000, the County’s job growth has slowed only slightly—with the creation of 17,000 new jobs per year.
- According to the TAZ forecasts prepared by Broward County, Hallandale Beach contains roughly 19,700 jobs—comprising roughly two percent of the County’s 942,000 total jobs. This is known as *fair share*. Broward County forecasts suggest that roughly **1,300 new jobs will be created in Hallandale Beach for the 10-year period between 2005 and 2015**. (By comparison, the state’s Agency for Workforce Innovation projects that Broward County will add 130,000 new jobs over the next eight years). If Hallandale maintains its fair share, this would suggest upwards of 2,500 new jobs would be created in the City.

- Today, Hallandale Beach would be considered a *tertiary* office market, with only 1.5 million sq. ft. of office space in 153 buildings, oriented primarily to professional and business services tenancies. An average building size of 9,800 sq. ft. is defined by the industry as a “garden” office building. Prime examples include the branch banks on Hallandale Beach Boulevard. Notably, historic absorption (leasing activity) is quite limited—in the range of **5,300 sq. ft. per year**. (By comparison, Aventura typically absorbs 84,000 sq. ft. per year and downtown Fort Lauderdale absorbs around 500,000 sq. ft. per year). Limited annual absorption suggests that Hallandale’s office market is growing at a more limited rate than that of the region as a whole.
- According to partial information provided by the City, **several office buildings are proposed across the City that could add up to 400,000 sq. ft. of office space**. These projects, which are in various stages of approval, include: *Domus* (197,200 sq. ft.); Gulfstream (140,000 sq. ft. at buildout); 1101 W. Hallandale Beach Boulevard (33,000 sq. ft.); Hallandale Commons (10,000 sq. ft.); and Hallandale Outpatient Center (6,100 sq. ft.).
- To determine 10-year market potentials for commercial office space, employment growth trends were measured against historic market conditions in Broward County’s office inventory to translate employment growth—by sector—into demand by office workers most likely to use a traditional office building.
- In ERA’s view, **critical economic development projects such as Gulfstream Village could be expected to enhance Hallandale’s share of the regional office market** over time. ERA estimates that the city’s share of the regional office submarket (defined as Southeast Broward/Northeast Dade) could be expected to increase from its current level of 9.6 percent to a share in the range of **11 to 12 percent**.
- This increase in share will generate additional annual demand for office space. ERA’s preliminary market analysis suggests that the City could “absorb” between **100,000 and 150,000 sq. ft. of office space by 2015**, translating into annual activity in the range of 15,000 to 20,000 sq. ft. per year. This activity could take several forms—ranging from a couple of medium-sized office buildings of 50,000 to 100,000 sq. ft. or multiple, smaller “garden” office buildings in various locations of the City.
- This analysis suggests that **preliminary market potentials for speculative office space appear to be well below the amount of office space proposed in the City; as a result, the capital markets will likely require that larger, proposed projects such as Domus be sufficiently pre-leased (in the range of 60 percent or more) before construction can commence**.
- However, to achieve the greatest impact of enhancing the City’s overall marketability as a tertiary suburban office submarket in Broward County, ERA suggests that new office development be focused or clustered in highly visible, strategic locations of the City, such as Gulfstream Village or the intersection of Federal Highway and Hallandale Beach Boulevard. Creation of a daytime employment cluster in this core location could be expected to enhance the overall marketability of retail proposed for Gulfstream Village as well as this intersection.
- ERA understands that 70,000 sq. ft. of office space is proposed on the second floor (above street-level retail) in the first phase of Gulfstream Village. Effectively, Gulfstream could capture fully half of the City’s office market potentials over the next 10 years.

- It is unlikely that market potentials warrant speculative office construction in locations elsewhere around the City other than those identified above.

### Hotel/Lodging

Hallandale Beach, located between the two major destinations of Fort Lauderdale and Miami, lacks any perceived identity in the Broward County tourism market. Historically, Hallandale Beach was a lower-cost alternative offering ready convenience to surrounding markets in Broward and Miami-Dade, and capturing “fringe” market segments of both Fort Lauderdale and Miami by attracting price-sensitive customers who have been priced out of both markets with the influx of upscale and luxury hotel and condominium-hotel development throughout South Florida. However, this is beginning to change with new upscale projects such as *Beach Club* and the Diplomat Hotel & Spa in neighboring Hollywood.

Hallandale Beach’s lodging supply is limited to four “flag” properties, only one of which, the Diplomat Hotel & Spa, would be considered “upscale” or “luxury”. The other three are defined in the lodging industry as “economy” or “limited-service” properties such as the Hampton Inn. Most of the City’s lodging properties are located in locations off the beach, with few, if any, physical or marketable connections to the City’s oceanfront beaches. As a result, the lack of this pivotal resort feature limits rate potentials without the existence of man-made amenities such as the golf course, spa and tennis facilities available at the Diplomat Country Club.

- Despite its overall lack of identity, Hallandale Beach achieves strong average occupancy rates among its traditional hotel properties—averaging about **71 percent per year**. This sustained annual occupancy meets the financing threshold for new lodging construction as defined by the capital markets.
- Several additions to supply and substantial renovations are planned for three properties in Hallandale Beach. These include: the *European Club* condominium-hotel project, a proposed 29-story, 118-room property located adjacent to the Diplomat Country Club with completion scheduled for 2008; *Village at Gulfstream Park*—the first phase of Gulfstream’s mixed-use project includes a 250-room hotel on air rights above a parking garage; and Regency House Spa plans to renovate its 130 rooms and public spaces to offer more upscale amenities to guests.

**A number of factors are likely to limit market opportunities for new hotel development in Hallandale Beach in the foreseeable future.** These include:

- The increasing number of condominium units, including those in condominium-hotel projects such as Beach Club or the proposed European Club, that are occupied by seasonal owners and available to visitors as part of the “rental pool” in each project. By Federal law, condominium units in such projects can only be occupied by the owner/investor up to a maximum of 90 days per year. The unit must be made available for transient occupancy during the remainder of the year.
- The 250-room hotel proposed for the first phase of the Gulfstream project is likely to capture any incremental increase in roomnight demand generated by traditional market segments such as business visitors (i.e., employment growth).

- A logical core market for overnight hotel rooms may exist in the City’s two para-mutual facilities, Mardi Gras and Gulfstream Park. However, it is not known how many patrons to these facilities are overnight versus day visitors (only limited information was provided on slot revenues over the past two fiscal years). In ERA’s view, it is likely that the majority of patrons are day-trippers (i.e., residents of Broward County or nearby Palm Beach and Miami-Dade Counties). As such, these patrons would not be likely to throw off any significant demand for hotel rooms.
- Limited information on gross sales revenues at both Mardi Gras and Gulfstream indicate the following. Mardi Gras generated \$81.7 million in gross revenue in calendar year 2007, which translates into roughly \$1.4 million in revenue for the City (at 1.7%). By comparison, Gulfstream Park generated \$38.6 million in gross revenue in 2007; this generated roughly \$657,000 in revenue for the City (also at 1.7%).

### General Retail

To understand retail market potentials, ERA examined several critical indices, including consumer spending (also known as household “buying power”), the existing and proposed competitive retail supply in Hallandale Beach and nearby communities, and growth in specific market segments such as population and tourism. Notable findings are highlighted below:

- ERA estimates that Hallandale Beach households spend roughly **\$215.6 million per year** on typical retail goods (irrespective of location), including apparel, food & beverage (restaurants), groceries, home furnishings, and leisure & entertainment. This translates into average annual spending of **\$11,400 per household per year**.
- Retail spending patterns among the City’s households is significantly below the national average as well as the spending patterns among households in nearby communities. For instance, households in Aventura spend almost \$21,000 per year and households in Hollywood spend more than \$14,000 per year in these merchandise categories. ERA notes, however, that the high number of elderly and retired households in the City *reduces* overall buying power as these households typically spend less. Over time, this could be expected to change as the number of younger households in the City increases.
- Hallandale Beach households enjoy a wide array of retail opportunities in the City and in nearby locations. The majority of retail space in the City is clustered on East Hallandale Beach Boulevard in numerous neighborhood strip and community retail centers, such as the recently-renovated *Diplomat Mall*, which is anchored by Burlington Coat Factory, Winn Dixie, and Ross Dress-for-Less.
- Current competitive offerings include *Aventura Mall*, located three miles south of Hallandale Beach, which is the largest conventional shopping mall in Florida, containing a gross leasable area of 2.4 million sq. ft. on three floors and over 250 shops. Reported annual sales average \$1,200 per sq. ft.—significantly *above* the national average for malls of about \$430 per sq. ft. The mall is anchored by Bloomingdale’s, JC Penney, Macy’s (two locations), Sears, and AMC 24 Theaters. In 2008, a new wing anchored by Nordstrom opened, increasing the mall’s leasable area by 300,000 sq. ft., making Aventura Mall the fifth largest shopping center in the entire United States.

There are two major retail projects proposed in the City that are likely to capture the lion's share of future market potentials. In fact, **the overall size of these two proposed retail projects will require capturing a portion of the regional resident-based market as well as demand generated by visitors** to this part of Broward County. These projects include:

- Village at Gulfstream Park—this mixed-use project is proposed for approximately 60 acres located adjacent to the recently-renovated Gulfstream racetrack clubhouse opposite City Hall on Federal Highway. The developer is Forest City of Cleveland, a nationally renowned developer of urban mixed-use projects. According to the project's marketing representative, the first phase retail component will include 430,000 sq. ft. of retail space, a 250-room hotel, and 70,000 sq. ft. of office space. A second phase will include 60,000 sq. ft. of retail space for a project total of 490,000 sq. ft. of retail.
- Hallandale Square—a 380,000 sq. ft., multi-level retail center proposed in the southeast corner of Hallandale Beach Boulevard and Federal Highway, to be anchored by multiple “Big Box” stores on five levels.
- Park Central—a 500,000 sq. ft. mixed-use project with 20,000 sq. ft. of retail at North Federal Highway and NE 3<sup>rd</sup> Street.

In addition, several other proposed projects are expected to have some amount of street-level retail space.

ERA could not complete a retail demand analysis estimating how much additional retail space, if any, could be market supportable after these two projects (and/or others as identified) are delivered. Requested information from the developers of each of these projects, including merchandising plans (e.g., illustrating the proposed amount of restaurant space by food service category), was not made available. Based on our preliminary analysis as well as information contained in the demographic profile, such as household retail spending patterns, in ERA's view, it is unlikely that the City could support any significant additional retail space beyond that planned at these projects.

## II. Demographic & Economic Profile

To estimate market potentials for new economic growth citywide, ERA examined demographic and economic conditions across a range of indices, focusing on those factors that “drive” demand for various uses. For example, for multi-family rental and for-sale residential development, this profile focuses on changes in specific age cohorts and incomes to inform tenure, product mix, and buyer or renter profiles, including key market information on annual household migration into Broward County using IRS data. The demographic and economic profile will also inform retail potentials by analyzing information on consumer spending patterns, disposable income, household growth, and other factors underpinning such potentials.

Further, to understand economic opportunities in specific locations of Hallandale Beach, such as the Northwest area of the City, ERA also examined these same factors using available market data and demographic information.

ERA utilized a number of public and private data sources in our research, including the U.S. Census Bureau and Bureau of Labor Statistics; U.S. Department of Housing and Urban Development; Internal Revenue Service; Broward Tax Assessor's Office; City of Hallandale Beach; Smith Travel Research; CoStar Realty; National Research Bureau; ESRI Business Analyst; Woods & Poole, Inc.; interviews with local brokers and developers, and others.

Relevant data are detailed in Table 1 through Table 12 and accompanying graphics.

### Demographic Characteristics (Tables 1 – 7)

#### Population & Households

Like many jurisdictions across Florida, Broward County's population has increased substantially since 1970. According to population forecasts prepared by Woods & Poole, a demographic forecasting service based in Washington, D.C., the period of greatest growth occurred between 1970 and 1990. Since then, however, growth has slowed to a more moderate pace, with annual increases ranging from one to three percent per year since 1980. As the County effectively achieves buildout of its available developable areas, the pace of growth is forecast to slow through 2030, with annual increases averaging around 1.5 percent per year. Full buildout suggests that “in-fill” development—like that beginning to occur in Hallandale Beach—will increase across Broward in the future.

#### *Broward County*

- As illustrated in Table 1, Broward County's population jumped from 630,000 in 1970 to 1.6 million in 2000—an increase of more than one million residents over the past 30 years—reflecting an historic, *sustained* annual increase in population of more than **33,000 new residents per year**.
- The County's population increase was coupled with a corresponding increase in the number of households. In fact, between 1970 and 2000, the number of households in Broward increased at an historic, *sustained* annual pace of **14,500 households per year**.
- By 2030, the County's population is forecast to be 2.6 million in 995,000 households.

**Table 1: Population & Household Trends & Projections, Broward County, 1970–2030**

	1970	1980	1990	2000	2010	2020	2030
Population	629,662	1,026,240	1,263,301	1,632,440	1,942,736	2,260,626	2,602,608
Households	225,321	423,206	531,624	657,752	789,035	901,308	995,126
Household Size	2.76	2.41	2.35	2.45	2.43	2.48	2.58
		CAGR	CAGR	CAGR	CAGR	CAGR	CAGR
		1970-80	1980-90	1990-00	2000-10	2010-20	2020-30
Population		5.01%	2.10%	2.60%	1.76%	1.53%	1.42%
Households		6.51%	2.31%	2.15%	1.84%	1.34%	1.00%
Household Size		-1.35%	-0.25%	0.42%	-0.08%	0.20%	0.40%

Source: Woods & Poole; Economics Research Associates, October 2007

### Hallandale Beach

As a means of further understanding growth and development trends in Hallandale Beach, ERA examined demographic indices in the City and in nearby, selected municipalities. Table 2 illustrates population changes for these jurisdictions between 2000 and 2012. (Longer-term forecasts, by municipality, through 2030 are discussed below).

- Over the past seven years, Hallandale Beach has added more than 2,100 new residents. Today, ESRI Business Analyst estimates that the **City’s current population is 36,400**, or 2.1 percent of the County (this is known as *fair share*). Over the next five years, the City is expected to add an additional 1,500 new residents, to roughly 38,000, by 2012.
- By comparison, in-fill and redevelopment initiatives in Hollywood have generated additional population growth there, with a current population of 59,000 residents. Notably, both Hallandale Beach and East Hollywood are growing more slowly than Aventura, which has experienced significant new residential development over the past several years. In fact, Aventura’s population has jumped by more than 5,600 since 2000, to almost 31,000.

	2000	2007	2012	CAGR 2000-07	CAGR 2007-12
Hallandale	34,282	36,416	37,926	0.87%	0.82%
East Hollywood	56,182	59,060	61,200	0.72%	0.71%
Aventura	25,267	30,886	34,379	2.91%	2.17%

Source: ESRI Business Analyst; Economics Research Associates, October 2007

**Table 2: Population Trends & Projections for Selected Municipalities, 2000–2012**

ERA also examined trends in household size and formation, which is a better predictor of market demand for new housing. These findings are highlighted in Table 3.

- According to ESRI Business Analyst, the number of households in Hallandale Beach grew by almost 850 between 2000 and 2007—to **18,900 households**, reflecting both *declining* household size as well as recent new residential development, such as the *Duo* condominium towers on Hallandale Beach Boulevard and Diplomat Parkway. Over the next five years, the City is expected to add more than 700 new households (i.e., housing units) by 2012—for a total of **19,600 households**. Thus, Hallandale exhibits sustained average annual growth of roughly 120 households per year, a substantially smaller number than the 340 households per year predicted by the Broward County MPO and much less than the average 330 residential permits granted annually for the last several years. Near-term forecasts reflect expected new residential projects such as *Ocean Marine* as well as numerous, smaller in-fill projects.
- By comparison, sustained household growth in Aventura is higher due to greater population growth. In fact, roughly 430 new households are created in Aventura on an annual basis while East Hollywood creates about 175 new households per year.

**Table 3: Household Trends & Projections for Selected Municipalities, 2000–2012**

	2000	2007	2012	CAGR 2000-07	CAGR 2007-12
Hallandale	18,051	18,890	19,592	0.65%	0.73%
East Hollywood	26,667	27,782	28,744	0.59%	0.68%
Aventura	14,000	17,187	19,144	2.97%	2.18%

Source: ESRI Business Analyst; Economics Research Associates, October 2007

### Hallandale Beach Quadrants

As a means of defining more focused economic opportunities in specific parts of Hallandale Beach, ERA examined demographic characteristics in each of the four quadrants comprising the City. Table 4 displays selected data for each of these four quadrants (NW, NE, SW, and SE); geographic boundaries are illustrated in Figure 1.

- The Northeast quadrant, with 11,000 residents in 6,500 households, is the City’s most densely populated, primarily because of the number of higher-density residential buildings. The Northwest quadrant, which is characterized by lower-density single-family and small clusters of multi-family dwellings, is the City’s smallest section, with 6,000 residents in 2,500 households. Notably, Northwest also contains the City’s youngest households and the highest number of children under the age of 25.
- By comparison, the Southeast quadrant of the City (i.e., south of Hallandale Beach Boulevard and east of Dixie Highway) contains the highest proportion of residents over 55 years old (75 percent), reflecting the preponderance of active adults and retirees living in these neighborhoods, with a median age of almost 68 years.
- The Northeast and Southeast parts of Hallandale Beach contain the largest share of owner-occupied units—at 73 percent and 83 percent, respectively. This is consistent with the middle-class nature of these neighborhoods, which contain the highest household incomes in all of Hallandale Beach. In fact, almost half of the households in Southeast Hallandale (44 percent) earn more than \$50,000 per year, with a median household income across the quadrant of almost \$42,000 per year.
- By comparison, household incomes are lowest in the Northwest quadrant and, characteristic of a lower- to moderate-income neighborhood, only 36 percent of households in Northwest are owner-occupants.

**Table 4: Selected Demographic Characteristics by Quadrant, 2007**

	NW	NE	SW	SE	Total
<b>Population</b>	6,026	11,024	8,984	10,382	<b>36,416</b>
As % of City	16.5%	30.3%	24.7%	28.5%	
<b>Households</b>	2,465	6,476	3,775	6,174	<b>18,890</b>
As % of City	13.0%	34.3%	20.0%	32.7%	
<b>Average Household Size</b>	2.4	1.7	2.4	1.6	1.9
<b>% of Residents Over Age 55</b>	25.8%	57.4%	29.0%	74.7%	50.1%
<b>% of Residents Under Age 25</b>	36.8%	10.4%	30.0%	5.3%	18.2%
<b>Median Age</b>	37.2	60.8	41.3	67.9	55.1
<b>Owner-occupied Housing Units</b>	885	4,761	2,228	5,117	12,991
% Distribution	35.9%	73.5%	59.0%	82.9%	68.8%
<b>Renter-occupied Housing Units</b>	1,579	1,716	1,546	1,058	5,899
% Distribution	64.1%	26.5%	41.0%	17.1%	31.2%
<b>Total Units:</b>	<b>2,464</b>	<b>6,477</b>	<b>3,774</b>	<b>6,175</b>	<b>18,890</b>
<b>Median Household Income</b>	\$ 23,073	\$ 36,772	\$ 31,026	\$ 41,759	<b>\$ 34,802</b>
% of Residents Earning < \$35,000	64.8%	47.6%	56.5%	43.4%	50.2%
% of Residents Earning > \$50,000	23.5%	37.0%	27.0%	44.1%	35.6%

Source: ESRI Business Analyst; Economics Research Associates, October 2007.

### Age Cohorts

In order to understand residential development opportunities, ERA reviewed trends and forecasts related to age; these findings are summarized below:

- As illustrated in Table 5, 2007 data indicates that Hallandale Beach’s largest age bracket is the 65-74 year-old cohort. In fact, fully 43 percent of the City’s residents are over the age of 65. While an aging population typically reduces potential impacts on a municipality (e.g., reduced service costs to the school district), it also has disadvantages (e.g., aging households typically spend less on retail goods and thereby lower demand potentials for retail uses). However, the recent trend of more young families moving into the City will likely mitigate somewhat the economic effects of the large 65-75 year old cohort.

**Table 5: Distribution of Population by Age, 2007–2012**

	Hallandale			East Hollywood			Aventura		
	2007	2012	Change	2007	2012	Change	2007	2012	Change
0 to 4	3.9%	3.8%	-0.1%	5.5%	5.5%	0.0%	3.0%	3.0%	0.0%
5 to 14	7.3%	7.0%	-0.3%	10.6%	9.7%	-0.9%	5.8%	6.0%	0.2%
15 to 19	3.6%	3.6%	0.0%	5.3%	5.0%	-0.3%	2.4%	2.2%	-0.2%
20 to 24	3.4%	4.0%	0.6%	5.9%	7.1%	1.2%	2.3%	2.7%	0.4%
25 to 34	8.2%	6.6%	-1.6%	11.2%	10.9%	-0.3%	9.6%	6.1%	-3.5%
35 to 44	11.5%	10.4%	-1.1%	15.9%	13.0%	-2.9%	13.9%	13.8%	-0.1%
45 to 54	12.0%	12.6%	0.6%	16.3%	16.6%	0.3%	11.2%	13.1%	1.9%
55 to 64	13.2%	13.8%	0.6%	11.9%	14.2%	2.3%	16.4%	16.8%	0.4%
65 to 74	14.0%	15.0%	1.0%	7.4%	7.7%	0.3%	13.4%	15.8%	2.4%
75 to 84	13.9%	13.4%	-0.5%	6.2%	6.1%	-0.1%	14.1%	12.5%	-1.6%
85+	9.0%	9.8%	0.8%	3.7%	4.1%	0.4%	7.9%	8.0%	0.1%
Median Age	55.1	56.6	1.5	42.3	44.2	1.9	56.1	57.1	1.0

Source: ESRI Business Analyst; Economics Research Associates, October 2007

### Household Income

Table 6 illustrates median household incomes for Hallandale Beach, Hollywood, and Aventura for 2000-2012. Median incomes in the area have increased since 2000, generated primarily by new, higher-income retirees as well as younger, two-income households.

- In fact, Hallandale Beach experienced its greatest growth in household incomes from 2000 to 2007, with a compound annual growth rate of three percent, which reflects *real* income growth above the rate of inflation. The **City’s current median household income is \$34,800 per year**. Incomes are expected to rise to almost \$40,000 per year by 2012.
- By comparison, households are generally more affluent in Hollywood and Aventura than they are in Hallandale Beach, which has a large number of fixed-income retirees and moderate-income households. For example, the median income of households in Aventura is almost \$58,000.

**Table 6: Median Household Incomes, 2000–2012**

	2000-07		2007-12	
	2000	2007	2012	CAGR
Hallandale	\$28,159	\$34,802	\$39,902	3.07%
East Hollywood	\$32,610	\$41,140	\$48,104	3.38%
Aventura	\$44,552	\$57,712	\$68,687	3.77%

Source: ESRI Business Analyst; Economics Research Associates, October 2007

- However, household incomes are expected to continue to increase in Hallandale over the next five years, in part as a result of younger, two-income households moving to the City because real

estate costs are generally lower than they are in nearby communities such as Aventura. Notably, this emerging trend is reflected in ESRI forecasts, which suggest that the number of households earning over \$75,000 per year in Hallandale will increase by almost six percent by 2012.

**Table 7: Households by Income, 2007–2012**

	Hallandale			East Hollywood			Aventura		
	2007	2012	Change	2007	2012	Change	2007	2012	Change
< \$15,000	19.9%	17.2%	-2.7%	16.5%	14.2%	-2.3%	12.7%	10.6%	-2.1%
\$15,000 to \$24,999	16.8%	14.6%	-2.2%	13.2%	11.3%	-1.9%	9.3%	7.6%	-1.7%
\$25,000 to \$34,999	13.5%	11.6%	-1.9%	13.1%	11.0%	-2.1%	8.3%	7.2%	-1.1%
\$35,000 to \$49,999	14.2%	15.6%	1.4%	15.9%	15.4%	-0.5%	12.9%	10.9%	-2.0%
\$50,000 to \$74,999	17.5%	17.3%	-0.2%	17.5%	17.6%	0.1%	19.5%	17.7%	-1.8%
\$75,000 to \$99,999	8.2%	9.8%	1.6%	9.4%	10.3%	0.9%	10.2%	12.6%	2.4%
\$100,000 to \$149,999	6.3%	9.4%	3.1%	8.3%	12.0%	3.7%	12.8%	14.2%	1.4%
\$150,000 to \$199,999	1.8%	2.2%	0.4%	2.9%	3.5%	0.6%	6.0%	7.5%	1.5%
\$200,000+	1.8%	2.4%	0.6%	3.2%	4.8%	1.6%	8.4%	11.6%	3.2%

Source: ESRI Business Analyst; Economics Research Associates, October 2007

### Economic & Employment Characteristics (Tables 8 – 10)

Changes in the labor force are a fundamental index of overall economic development and are a key “driver” of demand for various types of real estate, such as office space. As such, ERA profiled occupational and employment characteristics in Broward County as a means of understanding the overall performance of the County’s economy and what impacts these characteristics may have on overall development potentials in Hallandale Beach.

### Employment

- Employment trends are illustrated in Table 8 and Table 9. Between 1970 and 2000, **Broward County added an average of 20,000 new jobs per year**. Since 2000, the County’s job growth has slowed only slightly—with the creation of 17,000 new jobs per year. In 2005, 355,000 jobs in Broward County (40 percent) were in Services, a sector that includes occupations such as lodging/hospitality, education, medical, and professional and business services jobs like legal and engineering. Nationally, the Services sector is one of the fastest-growing in almost every jurisdiction across the United States.
- The Finance/Insurance/Real Estate (FIRE) sector is a core sector generating demand for office space. On average, over the past 30 years, Broward County has added 2,000 new jobs each year in FIRE.
- ERA utilized employment forecasts prepared by two sources—Woods & Poole, Inc., which is the only data service that forecasts job growth in five-year increments through 2030 for each county in the United States (Table 8), and the state’s Agency for Workforce Innovation (AWI), which prepares eight-year employment forecasts for each county or labor market across the state (Table 9).
- According to AWI, the largest job gains in Broward County between 2006 and 2014 are expected to occur in Professional & Business Services and Educational Services (with gains of more than

three percent each). This is expected to continue to fuel demand for commercial office space in specific locations throughout the County.

**Table 8: Broward County Employment Trends & Projections, 1970-2030**

	1970	1980	1990	2000	2005	2010	2015	2020	2025	2030
Mining	342	790	851	621	535	545	556	566	577	587
Construction	29,816	39,615	43,539	52,929	56,360	61,890	67,412	72,926	78,432	83,932
Manufacturing	21,915	41,984	44,559	40,695	37,246	38,457	39,673	40,896	42,130	43,377
Transport, Comm. & Public Util.	10,894	19,046	27,024	38,490	42,365	46,267	50,159	54,047	57,934	61,820
Wholesale Trade	8,653	21,399	34,815	49,209	57,272	65,791	74,306	82,822	91,342	99,865
Retail Trade	52,465	100,073	130,521	159,570	170,951	180,500	190,006	199,492	208,971	218,454
Finance, Ins. & Real Estate	27,809	59,788	63,550	88,156	109,595	116,107	122,632	129,159	135,689	142,220
Services	60,965	124,732	208,687	316,276	354,699	391,371	428,107	464,894	501,721	538,578
Government	29,765	47,019	71,601	92,742	103,165	113,644	124,097	134,529	144,945	155,352
<b>Total Employment</b>	<b>246,603</b>	<b>460,403</b>	<b>632,471</b>	<b>848,098</b>	<b>941,951</b>	<b>1,025,060</b>	<b>1,108,162</b>	<b>1,191,276</b>	<b>1,274,419</b>	<b>1,357,599</b>

	Compound Annual Growth Rate (CAGR)				
	1970-80	1980-90	1990-00	2000-05	2005-10
Mining	8.73%	0.75%	-3.10%	-2.94%	0.37%
Construction	2.88%	0.95%	1.97%	1.26%	1.89%
Manufacturing	6.72%	0.60%	-0.90%	-1.76%	0.64%
Transport, Comm. & Public Util.	5.75%	3.56%	3.60%	1.94%	1.78%
Wholesale Trade	9.48%	4.99%	3.52%	3.08%	2.81%
Retail Trade	6.67%	2.69%	2.03%	1.39%	1.09%
Finance, Ins. & Real Estate	7.96%	0.61%	3.33%	4.45%	1.16%
Services	7.42%	5.28%	4.25%	2.32%	1.99%
Government	4.68%	4.30%	2.62%	2.15%	1.95%
<b>Total Employment</b>	<b>6.44%</b>	<b>3.23%</b>	<b>2.98%</b>	<b>2.12%</b>	<b>1.71%</b>

	2010-15	2015-20	2020-25	2025-30
Mining	0.40%	0.36%	0.39%	0.34%
Construction	1.72%	1.58%	1.47%	1.36%
Manufacturing	0.62%	0.61%	0.60%	0.59%
Transport, Comm. & Public Util.	1.63%	1.50%	1.40%	1.31%
Wholesale Trade	2.46%	2.19%	1.98%	1.80%
Retail Trade	1.03%	0.98%	0.93%	0.89%
Finance, Ins. & Real Estate	1.10%	1.04%	0.99%	0.94%
Services	1.81%	1.66%	1.54%	1.43%
Government	1.78%	1.63%	1.50%	1.40%
<b>Total Employment</b>	<b>1.57%</b>	<b>1.46%</b>	<b>1.36%</b>	<b>1.27%</b>

Includes part-time and self-employment

Source: Woods & Poole; Economics Research Associates, October 2007

Industry	Employment		Annual Change	
	2006	2014	Total	Percent
<b>Total, All Industries</b>	851,458	981,487	16,254	1.91
<b>Agriculture, Forestry, Fishing and Hunting</b>	889	902	2	0.18
<b>Mining</b>	68	41	-3	-4.96
<b>Construction</b>	55,195	63,493	1,037	1.88
<b>Manufacturing</b>	31,446	31,985	67	0.21
<i>Durable Goods Manufacturing</i>	21,884	22,259	47	0.21
<i>Non-Durable Goods Manufacturing</i>	9,562	9,726	20	0.21
<b>Trade, Transportation, and Utilities</b>	171,040	192,547	2,688	1.57
<i>Utilities</i>	1,115	963	-19	-1.70
<i>Wholesale Trade</i>	46,414	53,470	882	1.90
<i>Retail Trade</i>	100,364	112,353	1,499	1.49
<i>Transportation and Warehousing</i>	23,147	25,761	327	1.41
<b>Information</b>	22,044	23,929	236	1.07
<b>Financial Activities</b>	67,059	73,398	792	1.18
<i>Finance and Insurance</i>	43,731	46,898	396	0.91
<i>Real Estate and Rental and Leasing</i>	23,328	26,500	396	1.70
<b>Professional and Business Services</b>	131,153	165,756	4,325	3.30
<i>Professional, Scientific, and Technical Services</i>	52,530	67,652	1,890	3.60
<i>Management of Companies and Enterprises</i>	6,228	7,870	205	3.30
<i>Administrative and Support and Waste Management</i>	72,395	90,234	2,230	3.08
<b>Education and Health Services</b>	87,983	104,312	2,041	2.32
<i>Educational Services</i>	16,389	20,622	529	3.23
<i>Health Care and Social Assistance</i>	71,594	83,690	1,512	2.11
<b>Leisure and Hospitality</b>	78,919	88,636	1,215	1.54
<i>Arts, Entertainment, and Recreation</i>	11,926	12,677	94	0.79
<i>Accommodation and Food Services</i>	66,993	75,959	1,121	1.67
<b>Other Services (Except Government)</b>	32,413	38,518	763	2.35
<b>Government</b>	102,763	121,229	2,308	2.25
<b>Self-Employed and Unpaid Family Workers</b>	70,486	76,741	782	1.11

Source: Florida Agency for Workforce Innovation; Economics Research Associates, October 2007

**Table 9: Broward County Employment Forecasts, 2006–2014**

- The state’s **Agency for Workforce Innovation projects that Broward County will add 130,000 new jobs over the next eight years.** By comparison, Woods & Poole forecasts a gain of roughly 160,000 new jobs between 2005 and 2015. (ERA notes that the differences in total jobs between these two sources are due to Woods & Poole’s inclusion of both part-time and self-employed positions. The state totals include only full-time employment)

**Table 10: Broward County Unemployment, 2001–2006**

	2001	2002	2003	2004	2005	2006
Civilian Labor Force	882,428	899,193	908,007	924,685	954,047	974,486
Employment	842,626	846,696	859,214	882,410	918,901	944,381
Unemployed	39,802	52,497	48,793	42,275	35,146	30,105
Unemployment Rate	4.5%	5.8%	5.4%	4.6%	3.7%	3.1%

Source: Florida Agency for Workforce Innovation; Economics Research Associates, October 2007

### Housing Trends (Tables 11 – 12)

ERA also reviewed housing trends in Hallandale Beach as a means of understanding the relative health of the City’s housing market. Specific measures of performance, such as housing values and tenure (occupancy), are highlighted below.

#### Housing Values

As in numerous other jurisdictions across the United States, housing values have increased sharply in Hallandale Beach and nearby communities since 2000. In fact, as illustrated in Table 11, **median housing values in Hallandale Beach stood at \$193,400 in 2007**, a jump of 15 percent per year since 2000, when median values were just shy of \$75,000. By comparison, Aventura, which has historically been one of the more expensive housing markets in South Florida, experienced the most dramatic annual increases in values—in the range of 18 percent per year. Currently, the median housing value in Aventura is significantly higher than Hallandale, at \$367,500.

According to forecasts prepared by ESRI Business Analyst, housing values are expected to increase at a more moderate pace—in the range of three to four percent over the next five years—as the current slowdown in the housing market is likely to dampen any significant increases in values. By 2012, median housing values in Hallandale Beach are forecast to reach \$235,000, and reflect the recent and planned construction of higher-priced condominium and hotel-condominium units.

**Table 11: Median Home Values, 2000–2007**

	2000	2007	2012	CAGR	
				2000-07	2007-12
Hallandale	74,243	193,409	235,134	14.7%	4.0%
East Hollywood	106,333	276,808	327,556	14.6%	3.4%
Aventura	118,150	367,480	421,546	17.6%	2.8%

Source: ESRI Business Analyst; Economics Research Associates, October 2007

**Tenure**

Table 12 illustrates trends and forecasts in housing tenure (i.e., renter versus owner) for the municipalities for 2000 to 2012. Homeownership increased slightly from 2000 to 2007 in the municipalities, and is expected to remain generally stable from 2007 to 2012. Notably, fully half of the City’s households are owner-occupants; interestingly, this is slightly below the homeownership rates in Aventura yet seven percent higher than homeownership rates in Hollywood.

Further, the majority of the “vacant” housing inventory in these municipalities includes a high number of seasonally-occupied units in various locations. In fact, of the vacant housing stock in both Hallandale Beach and Aventura, 70 percent of units are vacant because they are occupied on a seasonal basis. In Hollywood, 48 percent of vacant units are occupied on a seasonal basis. This suggests that nine to ten percent of units are vacant and not seasonally used. Vacancy rates are expected to remain generally stable through 2012.

**Table 12: Housing Tenure, 2000–2012**

	2000	2007	2012
Hallandale Beach			
Owner-occupied units	48.3%	49.3%	49.1%
Renter-occupied units	23.9%	22.4%	22.6%
Vacant	28.9%	29.2%	29.2%
Hollywood			
Owner-occupied units	40.4%	42.3%	42.5%
Renter-occupied units	40.2%	37.9%	37.5%
Vacant	19.4%	19.8%	19.9%
Aventura			
Owner-occupied units	50.2%	52.3%	52.4%
Renter-occupied units	19.8%	16.8%	16.9%
Vacant	30.1%	30.9%	30.7%

Source: ESRI Business Analyst; Economics Research Associates, October 2007

**III. Real Estate Market Conditions**

ERA examined commercial and residential market characteristics in Hallandale Beach and selected nearby municipalities to understand recent and current market conditions and trends. This section of the report analyzes various indices, such as building inventory, historic development trends and building permit activity; for-sale pricing in selected new residential projects in Hallandale Beach; commercial leasing/absorption activity and rents; hotel occupancy levels; and other appropriate market characteristics and supply and demand factors as they affect citywide development potentials for various uses to guide specific initiatives and strategies in the master plan.

**Commercial Office (Tables 13 – 17)**

Relevant office market conditions in Hallandale Beach and nearby areas are summarized below and illustrated in the accompanying tables:

- Broward County’s office market is strong and has expanded significantly since 2001, with positive *net* absorption averaging **1.45 million sq. ft. per year**. In fact, the office market in Broward County is growing faster than neighboring Miami-Dade County. Compared to its neighbor to the south, Broward is *outpacing* Miami-Dade in new office development by 200,000 sq. ft. per year. Since 2001, almost 8.5 million sq. ft. of new office space has been built in Broward. In addition, average annual absorption is higher and average annual rents are lower (i.e., more competitive) in Broward County than in Miami-Dade.
- Hallandale Beach is considered a *tertiary* office submarket of Broward County. As illustrated in Table 13, Hallandale Beach has a very small share in the County’s total office market—of only one percent—with a total inventory of **1.5 million sq. ft. of space**. In considering future office market potentials in Hallandale, this is known as *fair share*. In contrast, Hollywood contains almost four percent of the County’s total office space.
- Over the past six years, only 27,000 sq. ft. of new office space has been built in Hallandale Beach in the form of smaller “garden” office buildings for professional services tenants. By comparison, 235,000 sq. ft. of office space was built in Hollywood, and 650,000 sq. ft. of office space was delivered in Aventura during this period.
- Notably, current office vacancy rates in Hallandale Beach are significantly *lower* than vacancy levels across the County and in the neighboring municipalities. The City’s office vacancy rate has averaged less than **four percent per year** since 2001, reflecting a submarket that is at *stabilization*.
- Office rents in Hallandale Beach average about **\$19 per sq. ft.** on a full-service basis. The City’s office rents are lower than the County as a whole (\$22 per sq. ft.) and significantly lower than average rents in Aventura (\$32 per sq. ft.).
- Office **leasing activity in Hallandale Beach has been quite limited** over the past six years—reflecting, in part, the fact that the City’s office market is at stabilization as well as its tertiary status and nominal levels of new office construction during this time. In fact, net absorption averaged only **5,300 sq. ft. per year** between 2001 and 2006. Notably, the City has experienced more than 76,000 sq. ft. of *negative* absorption/leasing activity in 2007, reflecting a weakening regional economy.

Table 13: Regional Office Market Profile, 2001-2007

Submarket / County	Summary Data - QTD										
	Number of Buildings	Total RBA /1	Share of Defined Market	Vacancy Rate /2	Average Rental Rate	Rentable Building Area Delivered, 2001-2006 Annual Totals					Through 2Q
	2001	2002	2003	2004	2005	2006	Avg Annual	2006	2007	2006	2007
<b>Broward County</b>	3,552	65,306,200	42.0%	7.8%	\$25.25/1/s						
Miami-Dade County	3,535	87,067,720	55.9%	6.9%	\$28.07/1/s						
Hallandale	153	1,497,239	1.0%	7.8%	\$24.32/1/s						
Aventura	42	1,783,991	1.1%	8.0%	\$35.95/1/s						
Hollywood	551	5,896,438	3.8%	5.7%	\$24.94/1/s						
NE Dade	429	6,418,307	4.1%	8.1%	\$23.40/1/s						
<b>Regional Market Total</b>	<b>7,282</b>	<b>155,655,150</b>	<b>100.0%</b>	<b>7.3%</b>	<b>\$26.79/1/s</b>						
<b>Rentable Building Area Delivered, 2001-2006 Annual Totals</b>											
	2001	2002	2003	2004	2005	2006	Avg Annual	2006	2007	2006	2007
Broward County	3,505,889	1,166,683	942,390	930,217	852,175	1,090,242	1,414,599	450,630	761,576		
Miami-Dade County	1,528,188	1,557,814	903,428	1,356,297	885,920	1,068,541	1,216,698	580,935	630,285		
Hallandale	2,400	0	24,000	0	0	0	4,400	0	0		
Aventura	3,296	37,961	226,131	112,664	71,900	100,633	92,098	0	0		
Hollywood	30,193	0	63,629	53,437	30,143	24,000	33,567	0	0		
NE Dade	0	9,808	6,000	17,927	11,000	0	7,456	0	10,000		
<b>Regional Market Total</b>	<b>5,034,077</b>	<b>2,724,497</b>	<b>1,845,818</b>	<b>2,295,789</b>	<b>1,738,095</b>	<b>2,158,783</b>	<b>2,632,843</b>	<b>1,031,565</b>	<b>1,391,861</b>		
<b>Direct Net Absorption, 2001-2006 Annual Totals</b>											
	2001	2002	2003	2004	2005	2006	Avg Annual	2006	2007	2006	2007
Broward County	1,832,050	1,147,357	1,070,794	1,820,656	1,755,524	1,075,773	1,450,359	405,889	411,267		
Miami-Dade County	(9,701)	960,467	729,146	2,440,567	2,300,375	1,280,138	1,259,976	1,295,190	356,978		
Hallandale	(2,739)	26,784	3,941	(2,151)	598	5,566	5,333	14,589	(76,598)		
Aventura	10,566	23,010	137,080	12,566	203,760	117,907	84,148	61,149	(32,088)		
Hollywood	51,940	47,804	87,264	248,794	154,801	(31,778)	93,138	(141,461)	4,145		
NE Dade	(97,820)	90,776	(1,063)	186,601	(72,850)	(92,089)	3,926	(22,793)	(2,095)		
<b>Regional Market Total</b>	<b>1,826,749</b>	<b>2,099,248</b>	<b>1,810,340</b>	<b>4,293,748</b>	<b>4,046,399</b>	<b>2,326,108</b>	<b>2,733,765</b>	<b>1,612,563</b>	<b>661,609</b>		
<b>End of Year Direct Vacancy Rate, 2001-2006</b>											
	2001	2002	2003	2004	2005	2006	Avg Annual	2006	2007	2006	2007
Broward County	11.1%	10.9%	10.5%	8.9%	7.3%	7.1%	8.3%	5.9%	7.2%	7.8%	7.8%
Miami-Dade County	9.4%	10.0%	10.1%	8.6%	6.9%	6.6%	8.6%	6.9%	5.9%	6.9%	6.9%
Hallandale	4.6%	2.8%	4.1%	4.2%	4.2%	3.9%	3.9%	3.2%	3.2%	7.8%	7.8%
Aventura	3.3%	4.4%	9.7%	15.2%	6.7%	5.4%	7.4%	3.1%	3.1%	8.0%	8.0%
Hollywood	11.2%	10.4%	9.8%	6.4%	4.2%	5.2%	7.9%	6.7%	6.7%	5.7%	5.7%
NE Dade	8.5%	7.2%	7.3%	4.4%	5.7%	7.2%	6.7%	6.1%	6.1%	8.1%	8.1%
<b>Regional Market Total</b>	<b>10.0%</b>	<b>10.3%</b>	<b>10.2%</b>	<b>8.6%</b>	<b>6.9%</b>	<b>6.7%</b>	<b>8.8%</b>	<b>6.4%</b>	<b>6.4%</b>	<b>7.3%</b>	<b>7.3%</b>
<b>End of Year Direct Rent, 2001-2006</b>											
	2001	2002	2003	2004	2005	2006	Avg Annual	2006	2007	2006	2007
Broward County	\$21.09	\$21.37	\$21.83	\$22.01	\$22.62	\$23.74	\$22.11	\$23.36	\$25.25		
Miami-Dade County	\$23.76	\$24.81	\$24.21	\$24.41	\$24.79	\$26.85	\$24.81	\$25.35	\$26.07		
Hallandale	\$17.63	\$17.50	\$22.18	\$19.67	\$19.61	\$17.97	\$19.09	\$18.03	\$24.32		
Aventura	\$36.63	\$34.84	\$35.29	\$30.55	\$28.76	\$28.71	\$32.46	\$27.36	\$35.95		
Hollywood	\$19.07	\$19.84	\$20.81	\$23.04	\$22.94	\$23.93	\$21.61	\$22.51	\$24.94		
NE Dade	\$15.75	\$16.02	\$17.03	\$18.72	\$18.37	\$22.79	\$18.11	\$21.39	\$23.40		
<b>Regional Market Total</b>	<b>\$22.49</b>	<b>\$23.23</b>	<b>\$23.20</b>	<b>\$23.38</b>	<b>\$23.74</b>	<b>\$25.45</b>	<b>\$23.58</b>	<b>\$24.40</b>	<b>\$26.79</b>		

1/ Rentable Building Area

2/ Does not include Sublet Vacancy

Source: CoStar Property; Economics Research Associates, September 2007

## Broward County

Table 14 profiles office market characteristics for Broward County.

- Inventory**—Broward County contains an office inventory of almost 65 million sq. ft. of space in 3,550 buildings across all classes. Class A buildings comprise 22 percent of the inventory, Class B buildings account for 46 percent, and Class C buildings account for 28 percent. Class C buildings are typically occupied by price-sensitive, professional services businesses.
- Vacancy**—Office vacancies in Broward County are stable, ranging from a low of seven percent in 2006 to a high of 11 percent during the economic recession in 2001. Over the past six years, vacancy rates have been highest in the County’s Class A properties, with an average annual vacancy rate of almost 14 percent. This reflects the delivery of a significant amount of new, Class A office buildings across the County.
- Absorption**—Net leasing activity has remained solid, with annual net absorption averaging **1.45 million sq. ft. per year** since 2000. Absorption between 2001 and 2006 has varied in the range of 850,000 sq. ft. to upwards of 3.5 million sq. ft. per year. Historic absorption activity in all classes of office space during this period was positive.
- Rental Rates**—Average full-service office rents in Broward County have remained consistent over the past six years in the range of \$22.01 to \$23.74 per sq. ft., with an average of \$22.11 per sq. ft. Understandably, rental rates are highest among Class A office space, averaging between \$5 and \$8 per sq. ft. more than Class B and Class C space, respectively.

**Table 14: Broward County Office Market Profile, 2001-2007**

Building Class	Number of Buildings	Summary Data - QTD				Average Rental Rate
		Total RBA 1/	Total Submarket	Vacancy Rate 2/	Average Rental Rate	
A	108	14,196,846	21.7%	11.4%	\$30.64/fs	
B	985	29,818,782	45.7%	8.8%	\$23.06/fs	
C	2,101	18,493,962	28.3%	4.6%	\$20.80/fs	
Total	3,552	65,306,200	95.7%	7.8%	\$25.25/fs	

Building Class	Rentable Building Area Delivered, 2001-2006 Annual Totals						
	2001	2002	2003	2004	2005	2006	2007
A	1,554,402	597,229	371,000	264,140	372,479	331,706	581,826
B	1,871,187	523,870	526,254	607,999	464,096	758,536	791,990
C	57,945	35,938	38,820	29,283	15,600	0	29,598
Total	3,505,889	1,166,683	942,390	930,217	852,175	1,090,242	1,414,599

Building Class	Direct Net Absorption, 2001-2006 Annual Totals						
	2001	2002	2003	2004	2005	2006	2007
A	652,999	432,211	421,474	488,816	560,240	482,070	286,645
B	1,062,402	445,572	582,525	1,026,039	1,110,230	575,609	800,396
C	107,369	259,928	47,404	277,006	85,054	19,994	132,793
Total	1,832,050	1,147,357	1,070,794	1,820,656	1,755,524	1,075,773	1,450,359

Building Class	End of Year Direct Vacancy Rate, 2001-2006						
	2001	2002	2003	2004	2005	2006	2007
A	15.8%	16.4%	15.5%	13.5%	11.8%	10.4%	13.9%
B	12.3%	12.4%	11.9%	10.1%	7.6%	8.1%	10.4%
C	7.1%	5.8%	5.7%	4.3%	3.9%	3.7%	5.1%
Total	11.1%	10.9%	10.5%	8.9%	7.3%	7.1%	9.3%

Building Class	End of Year Direct Rent, 2001-2006						
	2001	2002	2003	2004	2005	2006	2007
A	dna	\$24.73	\$24.79	\$25.31	\$26.82	\$29.26	\$26.18
B	dna	\$19.89	\$20.68	\$20.60	\$20.78	\$21.73	\$20.74
C	dna	\$18.26	\$17.33	\$18.13	\$17.49	\$17.86	\$17.81
Total	\$21.09	\$21.37	\$21.83	\$22.01	\$22.62	\$23.74	\$22.11

Note: Numbers may not total due to rounding and / or classification errors in the CoStar Property database

1/ Rentable Building Area

2/ Does not include Sublet Vacancy

Source: CoStar Property, Economics Research Associates, September 2007

**Hallandale Beach**

Table 15 profiles the Hallandale Beach office market.

- **Inventory**—The Hallandale Beach office market contains 1.5 million sq. ft. of space in 153 buildings across all classes. Class C buildings—which typically command the lowest rental rates—comprise 64 percent of the inventory, Class B buildings account for 31 percent, and Class A buildings comprise only four percent of the City’s office inventory.
- **Vacancy**—Office vacancies in Hallandale Beach were steady between 2001 and 2006, with vacancy ranging from 2.8 percent in 2002 to 4.6 percent in 2001. Class A vacancy rates rose in 2005 to 9.2 but declined to 5.2 percent in 2006 and 4.8 percent in 2007, indicating active leasing. Vacancy rates for Class B and Class C buildings are extremely low, in the range of one to two percent. (Note: One building in Hallandale Beach is classified as Class A by Costar Property Information; the definition of Class A space by Costar Property was not available.)
- **Absorption**—Leasing activity in Hallandale Beach is limited, with average annual absorption of 5,300 sq. ft. per year. The pace of activity has fluctuated, with negative absorption in 2001 and 2004 across all classes. The limited amount of new office space that was delivered in 2001 and 2003 was not immediately leased.
- **Rental Rates**—Full-service office rents in Hallandale Beach range from \$17.63 per sq. ft. to \$22.18 per sq. ft. Average annual rent for the six-year analysis period was \$19.09 per sq. ft. Through the first-half of 2007, however, rates have increased, averaging \$23.67 per sq. ft.

**Table 15: Hallandale Beach Office Market Profile, 2001–2007**

Summary Data - QTD									
Building Class	Number of Buildings	Total RBA 1/	RBA As % of Total Submarket	Vacancy Rate 2/	Average Rental Rate				
A	1	56,347	3.8%	48.1%	dna				
B	9	470,189	31.4%	5.3%	\$26.55/fs				
C	139	958,593	64.0%	6.8%	\$18.39/fs				
Total	153	1,497,239	99.2%	7.8%	\$24.32/fs				

Rentable Building Area Delivered, 2001-2006 Annual Totals								Through 2Q	
	2001	2002	2003	2004	2005	2006	Avg Annual	2006	2007
A	0	0	0	0	0	0	0	0	0
B	0	0	0	0	0	0	0	0	0
C	0	0	0	0	0	0	0	0	0
Total	2,400	0	24,000	0	0	0	4,400	0	0

Direct Net Absorption, 2001-2006 Annual Totals								Through 2Q	
	2001	2002	2003	2004	2005	2006	Avg Annual	2006	2007
A	652,999	0	0	0	(51,955)	22,615	103,943	22,615	2,256
B	0	0	0	894	21,111	1,372	3,896	7,222	(29,368)
C	0	0	0	8,018	31,442	(18,421)	3,507	(15,248)	(49,486)
Total	(2,739)	26,784	3,941	(2,151)	598	5,566	5,333	14,589	(76,598)

End of Year Direct Vacancy Rate, 2001-2006								Through 2Q	
	2001	2002	2003	2004	2005	2006	Avg Annual	2006	2007
A	0.0%	0.0%	0.0%	0.0%	92.2%	52.1%	24.0%	52.1%	48.1%
B	0.0%	0.0%	0.0%	6.1%	1.6%	1.4%	1.5%	0.1%	7.6%
C	0.0%	0.0%	0.0%	3.5%	0.2%	2.2%	1.0%	1.8%	7.4%
Total	4.6%	2.8%	4.1%	4.2%	4.2%	3.8%	3.9%	3.2%	9.0%

End of Year Direct Rent, 2001-2006								Through 2Q	
	2001	2002	2003	2004	2005	2006	Avg Annual	2006	2007
A	dna	dna	dna						
B	dna	dna	dna	\$21.98	\$21.65	\$17.17	\$20.27	\$20.88	\$26.32
C	dna	dna	dna	\$17.91	\$18.03	\$18.52	\$18.15	\$16.81	\$18.15
Total	\$17.63	\$17.50	\$22.18	\$19.67	\$19.61	\$17.97	\$19.09	\$18.03	\$23.67

Note: Numbers may not total due to rounding and / or classification errors in the CoStar Property database

1/ Rentable Building Area

2/ Does not include Sublet Vacancy

Source: CoStar Property; Economics Research Associates, September 2007

Additional Table 15 note: The Costar criteria for Class A office space were not available and the building designated as Class A does not meet the typical standards of a Class A building.

## Aventura

Table 16 profiles the Aventura office market.

- **Inventory**—The office market in Aventura contains 1.8 million sq. ft of space in 42 buildings. Class B buildings comprise 54 percent of the inventory, Class A buildings account for 35 percent, and Class C buildings comprise 11 percent of the inventory.
- **Vacancy**—Office vacancies in Aventura fluctuated between 2001 and 2006. Vacancies between 2001 and 2003 were negligible. However, overall vacancies spiked in 2004 to over 15 percent driven primarily by a 22 percent vacancy rate in Class A buildings. However, as there are only six Class A office buildings in Aventura, a high vacancy rate can be caused by one or two tenants vacating office space.
- **Absorption**—Office leasing in Aventura has been strong; in fact, in 2005 and 2006 over 172,000 sq. ft of office space was leased. Annual absorption in Aventura averages 84,000 sq. ft across all building classes. Leasing activity is particularly strong in Class A office space, with average annual absorption of 137,000 sq. ft.

- **Rental Rates**—Average full-service office rents in Aventura have fluctuated since 2001, ranging from \$21.71 per sq. ft. in 2006 to \$36.63 per sq. ft. in 2001. Rents have generally decreased since 2001, yet spiked again in 2007.

**Table 16: Aventura Office Market Profile, 2001–2007**

Summary Data - QTD									
Building Class	Number of Buildings	Total RBA 1/	RBA As % of Total Submarket	Vacancy Rate 2/	Average Rental Rate				
A	6	626,428	35.1%	18.2%	\$36.05/fs				
B	26	963,353	54.0%	2.5%	\$34.43/fs				
C	10	194,210	10.9%	2.0%	dna				
Total	42	1,783,991	100.0%	8.0%	\$35.95/fs				

Rentable Building Area Delivered, 2001-2006 Annual Totals								Through 2Q	
	2001	2002	2003	2004	2005	2006	Avg Annual	2006	2007
A	0	0	0	0	49,900	100,633	25,089	0	0
B	0	0	0	0	22,000	0	3,667	0	0
C	0	0	0	0	0	0	0	0	0
Total	3,296	37,961	226,131	112,664	71,900	100,633	92,098	0	0

Direct Net Absorption, 2001-2006 Annual Totals								Through 2Q	
	2001	2002	2003	2004	2005	2006	Avg Annual	2006	2007
A	652,999	0	0	788	122,915	45,833	137,089	2,997	(1,370)
B	0	0	0	13,526	73,065	72,900	26,582	65,928	(19,520)
C	0	0	0	6,724	7,780	(826)	2,280	(7,776)	500
Total	10,566	23,010	137,080	12,566	203,760	117,907	84,148	61,149	(32,088)

End of Year Direct Vacancy Rate, 2001-2006								Through 2Q	
	2001	2002	2003	2004	2005	2006	Avg Annual	2006	2007
A	0.0%	0.0%	0.0%	22.0%	6.0%	13.8%	7.0%	5.5%	15.9%
B	0.0%	0.0%	0.0%	13.6%	8.0%	0.5%	3.7%	1.2%	2.5%
C	0.0%	0.0%	0.0%	6.0%	1.9%	2.3%	1.7%	6.0%	2.1%
Total	3.3%	4.4%	9.7%	15.2%	6.7%	5.4%	7.4%	3.1%	7.2%

End of Year Direct Rent, 2001-2006								Through 2Q	
	2001	2002	2003	2004	2005	2006	Avg Annual	2006	2007
A	dna	dna	dna	\$27.55	\$26.87	\$27.42	\$27.28	\$25.09	\$36.08
B	dna	dna	dna	\$33.99	\$31.23	\$38.23	\$34.48	\$35.60	\$33.73
C	dna	dna	dna	\$27.00	\$28.00	\$28.00	\$27.67	\$28.00	dna
Total	\$36.63	\$34.84	\$35.29	\$30.55	\$28.76	\$28.71	\$32.46	\$27.36	\$35.80

Note: Numbers may not total due to rounding and / or classification errors in the CoStar Property database

1/ Rentable Building Area

2/ Does not include Sublet Vacancy

Source: CoStar Property; Economics Research Associates, September 2007

## Hollywood

Table 17 profiles the Hollywood office market.

- **Inventory**—Hollywood contains an office inventory of 5.9 million sq. ft. of space in 551 buildings across all classes. Office buildings in Hollywood are dominated by both B (41 percent) and C (40 percent) properties as defined by CoStar, as illustrated in the number of aging commercial buildings that suffer from physical and/or functional obsolescence throughout the City. On the other hand, several recent projects have added new product to Hollywood’s office inventory in five of the last six years.
- **Vacancy**—Office vacancy rates in Hollywood averaged 7.9 percent between 2001 and 2006; however, rates have steadily decreased since 2001. Average vacancy rates were the highest for Class A space (11.2%). This was driven by high Class A vacancy rates in 2001 and 2002.

- **Absorption**—Similar to the other submarkets, Hollywood has experienced positive absorption activity, averaging 93,000 sq. ft. per year. Absorption was strongest for Hollywood’s Class A buildings, although absorption was negative in 2006 for Class B space (-41,000 sq. ft.) and Class C properties (-7,000 sq. ft.).
- **Rental Rates**—Full-service rents in Hollywood average \$21.61 per sq. ft., although rates climbed to \$24.93 per sq. ft. in 2007.

**Table 17: Hollywood Office Market Profile, 2001–2007**

Summary Data - QTD									
Building Class	Number of Buildings	Total RBA 1/	RBA As % of Total Submarket	Vacancy Rate 2/	Average Rental Rate				
A	2	335,132	5.7%	9.5%	\$35.20/fs				
B	92	2,389,268	40.5%	8.8%	\$24.43/fs				
C	249	2,355,013	39.9%	3.9%	\$22.55/fs				
Total	551	5,896,438	86.1%	5.7%	\$24.94/fs				

	Rentable Building Area Delivered, 2001-2006 Annual Totals							Through 2Q	
	2001	2002	2003	2004	2005	2006	Avg Annual	2006	2007
A	0	0	0	53,437	0	0	8,906	0	0
B	15,943	0	63,629	0	30,143	24,000	22,286	0	0
C	14,250	0	0	0	0	0	2,375	0	0
Total	30,193	0	63,629	53,437	30,143	24,000	33,567	0	0

	Direct Net Absorption, 2001-2006 Annual Totals							Through 2Q	
	2001	2002	2003	2004	2005	2006	Avg Annual	2006	2007
A	652,999	(5,572)	16,535	52,864	17,834	2,368	122,838	4,805	(13,885)
B	27,518	(14,361)	37,428	123,763	78,415	(41,331)	35,239	(87,254)	34,337
C	31,512	67,737	33,301	72,167	58,552	7,185	45,076	(59,012)	(21,414)
Total	51,940	47,804	87,264	248,794	154,801	(31,778)	93,138	(141,461)	4,145

	End of Year Direct Vacancy Rate, 2001-2006							Through 2Q	
	2001	2002	2003	2004	2005	2006	Avg Annual	2006	2007
A	16.3%	18.3%	12.4%	10.6%	5.3%	4.6%	11.2%	3.9%	7.2%
B	12.6%	13.2%	14.0%	8.7%	6.5%	9.2%	10.7%	10.2%	7.8%
C	13.1%	10.2%	8.8%	5.8%	3.3%	3.0%	7.4%	5.8%	3.9%
Total	11.2%	10.4%	9.8%	6.4%	4.2%	5.2%	7.9%	6.7%	5.1%

	End of Year Direct Rent, 2001-2006							Through 2Q	
	2001	2002	2003	2004	2005	2006	Avg Annual	2006	2007
A	dna	\$24.07	\$25.66	\$26.99	\$28.52	\$33.25	\$27.70	\$31.69	\$35.44
B	dna	\$20.80	\$21.83	\$22.53	\$23.00	\$24.83	\$22.60	\$23.11	\$24.55
C	dna	\$17.28	\$17.24	\$22.75	\$21.03	\$19.96	\$19.65	\$20.53	\$22.70
Total	\$19.07	\$19.84	\$20.81	\$23.04	\$22.94	\$23.93	\$21.61	\$22.51	\$24.93

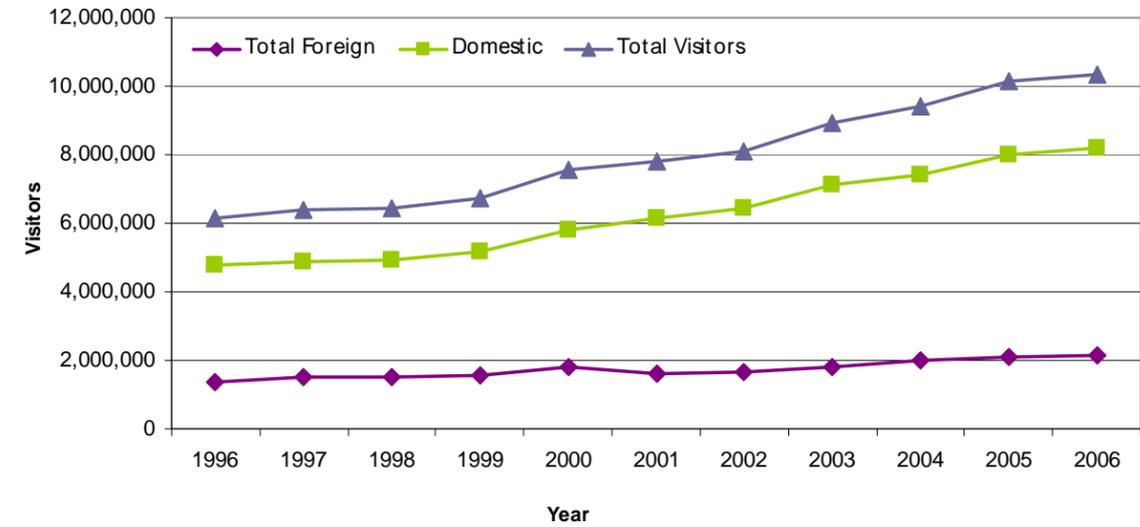
Note: Numbers may not total due to rounding and / or classification errors in the CoStar Property database  
 1/ Rentable Building Area  
 2/ Does not include Sublet Vacancy  
 Source: CoStar Property; Economics Research Associates, September 2007

**Hotel Trends (Table 18 – 19)**

**Broward County Tourism Trends**

Tourism in South Florida, particularly Broward County, has been consistently strong for much of the past 10 years, with average annual increases in visitation of more than five percent per year. In 2006, the number of visitors to Broward County totaled 10.4 million and, as illustrated in Figure 1, 80 percent of the County’s visitors are domestic and 20 percent are from a number of international locations. The majority of domestic travelers come from the Northeast and Midwest, particularly during peak months (January through April); during the summer, visitors to Broward County come primarily from other locations in Florida.

**Figure 1: Broward County Visitor Trends, 1996–2006**



Other notable visitor characteristics as identified by the Greater Ft. Lauderdale Convention & Visitors Bureau (CVB) include:

- The number of visitors to Fort Lauderdale has jumped by 4.2 million since 1996
- 44 percent of visitors state “general vacation” as the purpose of their trip
- In a survey by the CVB, 12 percent of respondents stated that “beautiful beaches” was the second most cited reason for their decision to travel to Greater Ft. Lauderdale (visiting relatives or friends was first—at 24 percent)
- 23 percent of respondents to a survey by the CVB stated that the Beach/Waterfront is a primary activity during their stay—the most-reported answer. Shopping (20 percent), Touring/Sightseeing (18 percent), and Fine Dining (16 percent) were the next three most common answers, while Boating was a distant fifth (3 percent)
- International visitors are an increasingly important market segment
- Visitors to Ft. Lauderdale in 2006 spent \$8 billion on goods and services
- One-third of all visitor spending is on restaurants & entertainment
- Data on visitor spending in Hallandale Beach are limited. Though no data are available on spending by visitors specifically to Hallandale Beach, of all Broward County communities, Ft. Lauderdale collects the greatest amount of tourist tax revenue (45.8 percent, or \$10.8 million in 2006, an increase of \$500,000 over 2005 collections)

The strength of tourism and its impact on Broward County’s lodging supply is reflected in increases in both rate and occupancy, which have generated (and sustained) significant new development in traditional lodging product. Table 18 illustrates that Fort Lauderdale’s hotel supply has increased at an average annual rate of 1.9 percent per year, reaching 557 properties and 33,400 rooms in 2006. Once a less expensive alternative to South Beach, Fort Lauderdale has emerged as a luxury destination on its own, which has pushed more affordable accommodations to other, peripheral locations. Moreover, average daily room rates increased by an annual average of 3.9 percent per year, reaching \$87.74 per room per night in 2006. Another key barometer of market strength, occupancy rates, have remained stable in the range of 71 percent to 75 percent, despite the additional new rooms that expanded supply and rate increases, indicating continued strength in the market. (Most notably, the capital markets seek sustained annual occupancies above 70 percent before consideration is given to financing new hotel development).

**Table 18: Fort Lauderdale Hotel Supply Characteristics, 1997–2006**

	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	CAGR
ADR	\$62.05	\$65.01	\$65.41	\$68.93	\$71.52	\$68.29	\$70.84	\$74.69	\$80.62	\$87.74	3.9%
RevPAR	\$43.93	\$44.34	\$45.79	\$48.32	\$47.42	\$44.46	\$48.03	\$54.82	\$60.14	\$64.49	4.4%
Occupancy	71%	68%	70%	70%	66%	65%	68%	73%	75%	74%	0.4%
# Properties	605	612	619	620	604	614	612	602	565	557	-0.9%
# Rooms	28,184	29,076	29,949	30,017	30,897	33,242	32,760	33,057	33,400	33,428	1.9%

Source: Broward County Convention and Visitor's Bureau, 2007

**Hallandale Beach Hotel Market**

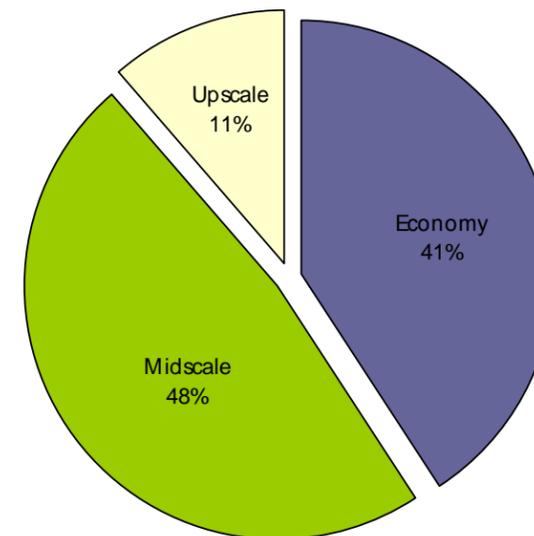
Hallandale Beach, located between the two major destinations of Fort Lauderdale and Miami, lacks any perceived identity in the Broward County tourism market. Historically, Hallandale Beach was a lower-cost alternative with ready convenience to surrounding markets in Broward and Miami-Dade. Moreover, Hallandale Beach captures the “fringe” market segments of both Fort Lauderdale and Miami, attracting price-sensitive customers who have been priced out of both markets with the influx of upscale and luxury hotel and condominium-hotel development throughout South Florida. As noted in greater detail below, this is beginning to change with the new upscale projects such as *Beach Club* and the Diplomat Hotel & Spa in neighboring Hollywood.

As seen in Figure 2, Hallandale Beach’s lodging supply is limited to seven properties, only one of which, the Diplomat Hotel & Spa, would be considered “upscale” or “luxury”. Three are defined in the lodging industry as “economy” or “limited-service” properties such as the Hampton Inn. Most of the City’s lodging properties are located in locations off the beach, with few, if any, physical or marketable connections to the City’s oceanfront beaches. As a result, the lack of this pivotal resort feature limits rate potentials without the existence of man-made amenities such as the golf course, spa and tennis facilities available at the Diplomat Country Club.

As South Florida continues to develop as an upscale destination, higher room rates in Fort Lauderdale and Miami will push a greater number of price-sensitive travelers out of its market, creating market potential for affordable lodging options between the two destinations. Hallandale Beach can

capitalize on prohibitive rates in top tier local destinations by accommodating the price-sensitive market while increasing rates. Because average daily rate in Hallandale Beach is well below surrounding destinations, the area may enhance its supply quality and thus increase average rates while continuing to accommodate the price-conscious traveler.

**Figure 2: Hotel Supply, Hallandale Beach, 2007**



Hallandale Beach’s leisure market is dominated primarily by visitors from the Northeast U.S. and Canada; this focus tends to shift toward Europeans and Latin American customers at more upscale properties during off-peak summer months. Interestingly, the mid-scale leisure market is supplemented by construction workers housed for long-term stays for such projects as new development, hurricane repair and the like. Primary motivations for travelers coming to Hallandale Beach are:

- Inexpensive accommodations
- Proximity to nearby shopping, the Mardi Gras dog track, the Gulfstream Casino and the City’s beaches
- Easy proximity to Fort Lauderdale and Miami

Despite its overall lack of identity, Hallandale Beach achieves strong average occupancy rates among its traditional hotel properties (71.1 percent). However, rates at most properties in the area are below

market rate for surrounding communities. ERA surveyed properties in Hallandale Beach in order to assess current market conditions. Table 19 details findings of the local hotel market.

**Table 19: Hallandale Beach Hotel Characteristics**

	<b>Best Western Hallandale</b>	<b>The Diplomat Country Club</b>	<b>Mar Bay Hotel</b>	<b>Hampton Inn</b>
No. of Rooms	98	60	151	151
Annual Occupancy	75%	80%	65%	N/A
ADR	\$ 120	\$ 300	\$ 70	N/A
Rack Rate	\$99 - \$189	\$179 - \$450	\$59 - \$99	N/A
Segmentation	20% group, 80% transient Canada,	58% group, 42% transient Northeast,	80% leisure, 20% business Canada,	N/A
Source Markets	Northeast, local workers	Canada, Europe, Latin America	Northeast, local workers	N/A

Source: Individual Properties, Economics Research Associates, 2007

### Future Supply

Several additions to supply and substantial renovations are planned for Broward County, including three properties in Hallandale Beach. New hotel supply includes:

#### *Hallandale Beach*

- European Club Condo Hotel: 29-story, 118 room property proposed for site adjacent to the Diplomat Country Club Golf Course.
- Village at Gulfstream Park: The DRI approval includes a 500 room hotel.
- Regency House Spa: Existing rooms will be replaced with 130 rooms and public spaces to provide a more upscale atmosphere to spa-goers seeking healthy living and ailment remedies.

### *Broward County*

- The Crowne Plaza, Hollywood Beach: Luxury 311 room condo-hotel opened in 2008.
- Il Lugano at the Intracoastal, Fort Lauderdale: 14-story, \$80.0 million 105 room condo-hotel opened in 2008.
- W Fort Lauderdale Hotel and residences: 346-room hotel with 171 luxury residences. This property will overlook the ocean and is scheduled to open in 2009, adding to Fort Lauderdale's luxury market.
- Trump International Hotel & Tower Fort Lauderdale: 24-story, 301-room property on Fort Lauderdale Beach. Completion is expected in 2009.
- Hollywood Grande Condominium Hotel & Resort: five-story, 225-room property on Hollywood Beach. This project is scheduled for completion in 2009.
- Marriott Ocean Village and Resort: 323-room luxury property planned for Hollywood Beach. Expected date of completion is unknown.

Local Unaccommodated Demand	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Broward County annual visitation	10,350,112	10,903,068	11,485,567	12,099,185	12,745,586	13,426,521	14,143,835	14,899,472	15,695,478	16,534,012
Broward County hotel stays	11,065,211	11,656,371	12,279,115	12,935,129	13,626,190	14,354,171	15,121,045	15,928,890	16,779,893	17,676,362
Hallandale beach market share	1.6%	1.6%	1.6%	1.6%	1.7%	1.7%	1.7%	1.7%	1.7%	1.7%
Hallandale beach hotel stays	177,043	188,367	200,415	213,233	226,871	241,382	256,821	273,247	290,724	309,318
Days in a year	365	365	365	365	365	365	365	365	365	365
Total Roomnight demand	485	516	549	584	622	661	704	749	797	847
Existing and planned room supply	525	823	839	855	871	887	904	921	939	957
Total unaccommodated demand	-40	-307	-290	-270	-249	-226	-201	-173	-142	-109
<b>Total Demand Potential</b>										
Projected occupancy	74.0%	74.3%	74.6%	74.9%	75.2%	75.5%	75.8%	76.1%	76.4%	76.7%
<b>Total Room Demand</b>	0	0	0	0	0	0	0	0	0	0
<b>Quality-Specific Demand Potential</b>										
<b>Quality Preference</b>										
Limited service	170	181	192	204	218	231	246	262	279	297
Upscale	291	310	329	351	373	397	422	449	478	508
Luxury	24	26	27	29	31	33	35	37	40	42
<b>Existing and planned room supply</b>										
Limited service	215	219	223	227	232	236	241	245	250	255
Upscale	250	543	553	564	574	585	596	608	619	631
Luxury	60	61	62	63	65	66	67	68	70	71
<b>100% Occupancy Room Demand</b>										
Limited service	-45	-38	-31	-23	-14	-5	6	17	29	42
Upscale	41	-233	-224	-213	-201	-188	-174	-158	-141	-122
Luxury	-36	-35	-35	-34	-34	-33	-32	-31	-30	-29
<b>Total Demand Potential</b>										
Limited service	75.0%	75.3%	75.6%	75.9%	76.2%	76.5%	76.8%	77.1%	77.4%	77.7%
Projected Occupancy	0	0	0	0	0	0	7	21	35	51
Limited service demand	80.0%	80.3%	80.6%	81.0%	81.3%	81.6%	81.9%	82.3%	82.6%	82.9%
Upscale demand	49	0	0	0	0	0	0	0	0	0
Luxury	75.0%	75.3%	75.6%	75.9%	76.2%	76.5%	76.8%	77.1%	77.4%	77.7%
Projected Occupancy	0	0	0	0	0	0	0	0	0	0
Luxury demand	49	0	0	0	0	0	7	21	35	51
<b>Total Demand</b>										

Source: Smith Travel Research, Greater Fort Lauderdale Convention and Visitor's Bureau, Economics Research Associates, 2007

**Table 20: Projected Lodging Demand, Hallandale Beach**

Economics Research Associates

Hallandale Beach Master Plan & Implementation Strategy

Project No.17477

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## Retail Trends

A barometer of potential retail demand includes consumer spending (also known as household “buying power”). ERA estimates that Hallandale Beach households spend fully \$738 million per year on household expenditures. Table 21 and Table 22 illustrate total retail spending for Hallandale Beach, East Hollywood, and Aventura, and total retail spending for households within a 15 minute drive time of Route 1 and Hallandale Beach Blvd.

Despite having a lower number of total households, total household expenditures are over 70 percent higher in Aventura than in Hallandale Beach. This implies that the spending power of Aventura residents is significantly higher than the spending power of Hallandale Beach residents. However, the percentage of household expenditures spent in each retail category is consistent amongst the three municipalities, where approximately 26 percent of household expenditures are spent on home utilities/finances, which includes mortgage payments, maintenance, and utilities.

Total household expenditures within a 15 minute drive time were analyzed in order to determine the spending power of households within a reasonable driving radius of Hallandale Beach. Within this study area, total household expenditures are almost \$12.9 billion. Again, the largest percentage of this total is spent on home utilities/finance. However, over four percent of expenditures are on apparel and services, six percent are on entertainment and recreation, and six percent are on food away from home.

Generally, this information suggests that the Village of Gulfstream Park and Hallandale Square projects will need to attract substantial numbers of customers from outside of the Hallandale Beach city limits if they are to succeed. Both projects are being developed and marketed with this fact in mind.



Table 21: Total Expenditures by Retail Category, 2007

Retail Type	Hallandale	% of Total	East Hollywood	% of Total	Aventura	% of Total
<b>Apparel and Services</b>	\$ 31,429,918	4.3%	\$ 57,784,908	4.4%	\$ 52,046,435	4.1%
Men's	\$ 5,833,744	0.8%	\$ 10,663,630	0.8%	\$ 9,784,275	0.8%
Women's	\$ 11,150,750	1.5%	\$ 19,843,819	1.5%	\$ 18,461,821	1.5%
Children's	\$ 4,537,106	0.6%	\$ 8,967,836	0.7%	\$ 7,425,685	0.6%
Footwear	\$ 5,151,316	0.7%	\$ 2,374,630	0.2%	\$ 8,347,555	0.7%
Watches & Jewelry	\$ 2,505,138	0.3%	\$ 9,569,193	0.7%	\$ 4,344,968	0.3%
Apparel Products and Services	\$ 2,251,863	0.3%	\$ 4,674,567	0.4%	\$ 3,682,131	0.3%
<b>Computer</b>	\$ 3,035,135	0.4%	\$ 5,884,340	0.5%	\$ 5,187,922	0.4%
Computers and Hardware for Home Use	\$ 2,671,529	0.4%	\$ 5,168,123	0.4%	\$ 4,552,430	0.4%
Software and Accessories for Home Use	\$ 363,606	0.0%	\$ 716,217	0.1%	\$ 635,492	0.1%
<b>Entertainment &amp; Recreation</b>	\$ 40,599,895	5.5%	\$ 77,897,419	6.0%	\$ 75,675,503	6.0%
<b>Fees and Admissions</b>	\$ 7,911,247	1.1%	\$ 14,394,416	1.1%	\$ 13,577,959	1.1%
Membership Fees for Clubs	\$ 2,124,729	0.3%	\$ 3,701,441	0.3%	\$ 3,727,343	0.3%
Fees for Participant Sports, excl. Trips	\$ 1,632,676	0.2%	\$ 2,714,718	0.2%	\$ 2,771,364	0.2%
Admission to Movie/Theatre/Opera/Ballet	\$ 1,977,823	0.3%	\$ 3,713,609	0.3%	\$ 3,271,306	0.3%
Admission to Sporting Events, excl. Trips	\$ 707,127	0.1%	\$ 1,319,333	0.1%	\$ 1,228,847	0.1%
Fees for Recreational Lessons	\$ 1,468,892	0.2%	\$ 2,945,315	0.2%	\$ 2,579,099	0.2%
<b>TV/Video/Sound Equipment</b>	\$ 15,186,674	2.1%	\$ 26,774,913	2.1%	\$ 24,812,347	2.0%
Community Antenna or Cable Television	\$ 9,219,297	1.2%	\$ 15,315,444	1.2%	\$ 14,895,459	1.2%
Color Televisions	\$ 1,759,929	0.2%	\$ 3,213,186	0.2%	\$ 2,974,119	0.2%
VCRs, Video Cameras, and DVD Players	\$ 454,729	0.1%	\$ 862,100	0.1%	\$ 759,116	0.1%
Video Cassettes and DVDs	\$ 706,401	0.1%	\$ 1,397,814	0.1%	\$ 1,170,567	0.1%
Video Game Hardware and Software	\$ 377,926	0.1%	\$ 740,378	0.1%	\$ 609,834	0.0%
Satellite Dishes	\$ 17,776	0.0%	\$ 33,596	0.0%	\$ 32,155	0.0%
Rental of Video Cassettes and DVDs	\$ 676,815	0.1%	\$ 1,376,705	0.1%	\$ 1,114,707	0.1%
Sound Equipment	\$ 1,888,607	0.3%	\$ 3,694,310	0.3%	\$ 3,126,842	0.2%
Rental and Repair of TV/Sound Equipment	\$ 85,193	0.0%	\$ 141,380	0.0%	\$ 129,548	0.0%
<b>Other Entertainment</b>	\$ 17,501,974	2.4%	\$ 36,728,090	2.8%	\$ 37,285,197	3.0%
Pets	\$ 5,387,595	0.7%	\$ 9,564,378	0.7%	\$ 9,550,219	0.8%
Toys and Games	\$ 2,085,475	0.3%	\$ 3,975,707	0.3%	\$ 3,456,431	0.3%
Recreational Vehicles and Fees	\$ 5,560,296	0.8%	\$ 9,471,378	0.7%	\$ 11,314,377	0.9%
Sports/Recreation/Exercise Equipment	\$ 2,392,510	0.3%	\$ 4,727,938	0.4%	\$ 4,394,936	0.3%
Photo Equipment and Supplies	\$ 1,624,281	0.2%	\$ 3,061,090	0.2%	\$ 2,773,142	0.2%
Reading	\$ 451,817	0.1%	\$ 5,092,543	0.4%	\$ 5,031,903	0.4%
<b>Food</b>	\$ 109,649,767	14.9%	\$ 193,075,713	14.8%	\$ 174,257,297	13.8%
<b>Food at Home</b>	\$ 66,451,972	9.0%	\$ 115,125,532	8.8%	\$ 108,657,133	8.6%
Bakery and Cereal Products	\$ 9,626,613	1.3%	\$ 16,532,279	1.3%	\$ 15,569,392	1.2%
Meats, Poultry, Fish, and Eggs	\$ 17,245,175	2.3%	\$ 29,798,194	2.3%	\$ 28,179,223	2.2%
Dairy Products	\$ 7,250,673	1.0%	\$ 12,575,431	1.0%	\$ 11,858,525	0.9%
Fruits and Vegetables	\$ 12,047,179	1.6%	\$ 20,636,168	1.6%	\$ 19,646,278	1.6%
Snacks and Other Food at Home	\$ 20,282,333	2.7%	\$ 35,583,461	2.7%	\$ 33,403,715	2.6%
<b>Food Away from Home</b>	\$ 43,197,795	5.9%	\$ 77,950,181	6.0%	\$ 65,600,164	5.2%
<b>Beverages</b>	\$ 13,773,258	1.9%	\$ 24,707,129	1.9%	\$ 22,455,859	1.8%
Alcoholic Beverages	\$ 8,220,534	1.1%	\$ 14,889,453	1.1%	\$ 13,276,890	1.1%
Alcoholic Beverages - away from home <sup>1</sup>	\$ 3,156,685	0.4%	\$ 5,717,550	0.4%	\$ 5,098,326	0.4%
Nonalcoholic Beverages at Home	\$ 5,552,724	0.8%	\$ 9,817,676	0.8%	\$ 9,178,969	0.7%
<b>Health</b>	\$ 12,561,758	1.7%	\$ 17,699,257	1.4%	\$ 20,548,834	1.6%
Nonprescription Drugs	\$ 1,774,404	0.2%	\$ 2,801,918	0.2%	\$ 2,877,706	0.2%
Prescription Drugs	\$ 9,662,836	1.3%	\$ 13,027,617	1.0%	\$ 15,780,163	1.2%
Eyeglasses and Contact Lenses	\$ 1,124,518	0.2%	\$ 1,869,722	0.1%	\$ 1,890,965	0.1%
<b>Personal Care Products</b>	\$ 6,119,292	0.8%	\$ 10,943,417	0.8%	\$ 10,174,373	0.8%
<b>Home Utilities/Finances</b>	\$ 195,028,753	26.4%	\$ 340,675,132	26.1%	\$ 342,741,486	27.1%
Mortgage Payment and Basics	\$ 105,682,117	14.3%	\$ 190,515,088	14.6%	\$ 191,296,922	15.1%
Maintenance and Remodeling Services	\$ 26,636,755	3.6%	\$ 44,291,103	3.4%	\$ 47,623,050	3.8%
Maintenance and Remodeling Materials	\$ 4,036,253	0.5%	\$ 7,414,167	0.6%	\$ 7,435,752	0.6%
Utilities, Fuel, and Public Services	\$ 58,673,628	8.0%	\$ 98,454,774	7.6%	\$ 96,385,762	7.6%
<b>Household Furnishings and Equipment</b>	\$ 17,159,037	2.3%	\$ 30,825,647	2.4%	\$ 29,750,182	2.4%
Household Textiles	\$ 1,810,795	0.2%	\$ 3,211,759	0.2%	\$ 3,107,927	0.2%
Furniture	\$ 8,018,588	1.1%	\$ 14,761,116	1.1%	\$ 13,862,817	1.1%
Floor Coverings	\$ 1,218,490	0.2%	\$ 2,109,001	0.2%	\$ 2,145,349	0.2%
Major Appliances	\$ 3,694,272	0.5%	\$ 6,439,432	0.5%	\$ 6,518,740	0.5%
Housewares	\$ 1,276,645	0.2%	\$ 2,295,199	0.2%	\$ 2,211,438	0.2%
Small Appliances	\$ 481,131	0.1%	\$ 843,607	0.1%	\$ 800,137	0.1%
Luggage	\$ 135,653	0.0%	\$ 248,075	0.0%	\$ 232,441	0.0%
Telephones and Accessories	\$ 523,463	0.1%	\$ 917,458	0.1%	\$ 871,333	0.1%
<b>Home Operations</b>	\$ 21,285,931	2.9%	\$ 37,475,177	2.9%	\$ 35,957,023	2.8%
Child Care	\$ 4,415,317	0.6%	\$ 9,367,348	0.7%	\$ 7,214,571	0.6%
Lawn and Garden	\$ 5,974,280	0.8%	\$ 9,446,194	0.7%	\$ 10,685,954	0.8%
Moving/Storage/Freight Express	\$ 705,760	0.1%	\$ 1,376,278	0.1%	\$ 1,231,889	0.1%
Housekeeping Supplies	\$ 10,190,574	1.4%	\$ 17,285,357	1.3%	\$ 16,824,609	1.3%
<b>Miscellaneous</b>	\$ 7,420,500	1.0%	\$ 13,646,949	1.0%	\$ 11,581,067	0.9%
School Books and Supplies	\$ 1,442,788	0.2%	\$ 2,948,887	0.2%	\$ 2,242,061	0.2%
Smoking Products	\$ 5,977,712	0.8%	\$ 10,698,062	0.8%	\$ 9,339,006	0.7%
<b>Transportation</b>	\$ 105,571,281	14.3%	\$ 192,381,114	14.8%	\$ 183,863,287	14.6%
Vehicle Purchases (Net Outlay)	\$ 67,475,640	9.1%	\$ 123,640,461	9.5%	\$ 118,677,601	9.4%
Gasoline and Motor Oil	\$ 24,366,431	3.3%	\$ 44,132,442	3.4%	\$ 41,587,788	3.3%
Vehicle Maintenance and Repairs	\$ 13,729,210	1.9%	\$ 24,608,211	1.9%	\$ 23,597,898	1.9%
<b>Travel</b>	\$ 17,848,196	2.4%	\$ 31,392,070	2.4%	\$ 31,120,309	2.5%
Airline Fares	\$ 5,645,241	0.8%	\$ 9,991,167	0.8%	\$ 9,781,458	0.8%
Lodging on Trips	\$ 5,441,140	0.7%	\$ 9,427,796	0.7%	\$ 9,545,794	0.8%
Auto/Truck/Van Rental in Trips	\$ 590,235	0.1%	\$ 1,065,117	0.1%	\$ 1,035,078	0.1%
Food and Drink on Trips	\$ 6,181,580	0.8%	\$ 10,907,979	0.8%	\$ 10,757,979	0.9%
<b>Insurance</b>	\$ 63,839,888	8.7%	\$ 101,714,222	7.8%	\$ 106,930,696	8.5%
Owners and Renters Insurance	\$ 6,587,547	0.9%	\$ 10,184,359	0.8%	\$ 11,534,941	0.9%
Vehicle Insurance	\$ 18,927,281	2.6%	\$ 33,042,505	2.5%	\$ 31,706,412	2.5%
Life/Other Insurance	\$ 8,525,007	1.2%	\$ 13,910,595	1.1%	\$ 14,962,149	1.2%
Health Insurance	\$ 29,800,153	4.0%	\$ 44,576,763	3.4%	\$ 48,727,194	3.9%
<b>Financial</b>	\$ 92,569,136	12.5%	\$ 167,215,987	12.8%	\$ 160,736,889	12.7%
Investments	\$ 23,941,520	3.2%	\$ 37,881,395	2.9%	\$ 38,826,079	3.1%
Vehicle Loans	\$ 68,627,616	9.3%	\$ 129,334,592	9.9%	\$ 121,910,810	9.7%
<b>TOTAL EXPENDITURES</b>	\$ 737,891,845	100.0%	\$ 1,303,318,481	100.0%	\$ 1,263,027,162	100.0%

<sup>1</sup>Nationally, 38.4 percent of alcoholic expenditures occur away from home (Census of Retail Trade, 2002)  
Source: ESRI Business Analyst; Economics Research Associates, 2007



Table 22: Total Expenditures by Retail Category, 15-Minute Radius of Rte. 1 & HB Blvd.,

Retail Type	15 Min Radius	% of Total
<b>Apparel and Services</b>	\$ 562,255,351	4.4%
Men's	\$ 103,941,966	0.8%
Women's	\$ 191,401,028	1.5%
Children's	\$ 89,454,905	0.7%
Footwear	\$ 93,287,811	0.7%
Watches & Jewelry	\$ 45,236,273	0.4%
Apparel Products and Services	\$ 38,933,368	0.3%
<b>Computer</b>	\$ 56,277,860	0.4%
Computers and Hardware for Home Use	\$ 49,409,565	0.4%
Software and Accessories for Home Use	\$ 6,868,295	0.1%
<b>Entertainment &amp; Recreation</b>	\$ 753,437,953	5.9%
<b>Fees and Admissions</b>	\$ 139,160,550	1.1%
Membership Fees for Clubs	\$ 35,978,139	0.3%
Fees for Participant Sports, excl. Trips	\$ 26,347,095	0.2%
Admission to Movie/Theatre/Opera/Ballet	\$ 35,311,609	0.3%
Admission to Sporting Events, excl. Trips	\$ 12,847,759	0.1%
Fees for Recreational Lessons	\$ 28,675,948	0.2%
<b>TV/Video/Sound Equipment</b>	\$ 260,675,099	2.0%
Community Antenna or Cable Television	\$ 149,800,774	1.2%
Color Televisions	\$ 31,465,245	0.2%
VCRs, Video Cameras, and DVD Players	\$ 8,448,485	0.1%
Video Cassettes and DVDs	\$ 13,426,167	0.1%
Video Game Hardware and Software	\$ 7,205,868	0.1%
Satellite Dishes	\$ 328,651	0.0%
Rental of Video Cassettes and DVDs	\$ 13,303,580	0.1%
Sound Equipment	\$ 35,348,763	0.3%
Rental and Repair of TV/Sound Equipment	\$ 1,347,566	0.0%
<b>Other Entertainment</b>	\$ 353,602,304	2.7%
Pets	\$ 94,238,499	0.7%
Toys and Games	\$ 38,961,442	0.3%
Recreational Vehicles and Fees	\$ 95,555,796	0.7%
Sports/Recreation/Exercise Equipment	\$ 46,190,424	0.4%
Photo Equipment and Supplies	\$ 29,829,721	0.2%
Reading	\$ 48,826,422	0.4%
<b>Food</b>	\$ 1,890,044,409	14.7%
<b>Food at Home</b>	\$ 1,131,552,796	8.8%
Bakery and Cereal Products	\$ 162,174,456	1.3%
Meats, Poultry, Fish, and Eggs	\$ 294,781,850	2.3%
Dairy Products	\$ 123,408,928	1.0%
Fruits and Vegetables	\$ 202,184,659	1.6%
Snacks and Other Food at Home	\$ 349,002,902	2.7%
<b>Food Away from Home</b>	\$ 758,491,613	5.9%
<b>Beverages</b>	\$ 237,971,497	1.9%
Alcoholic Beverages	\$ 141,569,184	1.1%
Alcoholic Beverages - away from home <sup>1</sup>	\$ 54,362,567	0.4%
Nonalcoholic Beverages at Home	\$ 96,402,313	0.7%
<b>Health</b>	\$ 175,382,903	1.4%
Nonprescription Drugs	\$ 27,504,740	0.2%
Prescription Drugs	\$ 129,538,077	1.0%
Eyeglasses and Contact Lenses	\$ 18,340,086	0.1%
<b>Personal Care Products</b>	\$ 106,828,155	0.8%
<b>Home Utilities/Finances</b>	\$ 3,402,937,126	26.5%
Mortgage Payment and Basics	\$ 1,916,095,176	14.9%
Maintenance and Remodeling Services	\$ 438,196,020	3.4%
Maintenance and Remodeling Materials	\$ 74,860,258	0.6%
Utilities, Fuel, and Public Services	\$ 973,785,672	7.6%
<b>Household Furnishings and Equipment</b>	\$ 302,109,531	2.3%
Household Textiles	\$ 31,399,399	0.2%
Furniture	\$ 144,527,350	1.1%
Floor Coverings	\$ 20,434,911	0.2%
Major Appliances	\$ 63,859,517	0.5%
Housewares	\$ 22,317,998	0.2%
Small Appliances	\$ 8,150,121	0.1%
Luggage	\$ 2,397,951	0.0%
Telephones and Accessories	\$ 9,022,284	0.1%
<b>Home Operations</b>	\$ 369,679,169	2.9%
Child Care	\$ 92,153,745	0.7%
Lawn and Garden	\$ 94,467,540	0.7%
Moving/Storage/Freight Express	\$ 12,852,588	0.1%
Housekeeping Supplies	\$ 170,	

2007

**Other Retail Centers**

*Aventura Mall*

Aventura Mall, located three miles south of Hallandale Beach, is an upscale, enclosed shopping mall located in Aventura. It is the largest conventional shopping mall in Florida, containing a gross leasable area of 2.4 million square feet, three floors, and over 250 shops. Annual sales average \$1,200 per square foot.

It is currently anchored by Bloomingdale’s, JC Penney, Macy’s (two locations), Sears, and AMC 24 Theaters. The food court contains eighteen fast food eateries, as well as several restaurants at the mall’s main entrance. In 2008, a new wing anchored by Nordstrom opened, increasing the square footage by 300,000, making Aventura Mall the fifth largest shopping center in the United States.

*Hollywood Town Center*

The Historic Hollywood Business District encompasses Hollywood Boulevard from 21st Avenue to the west side of the intersection of Hollywood Boulevard and Young Circle. The Historic Hollywood Business District still functions as a Main Street for the residents and was designed to provide residents and visitors with a pedestrian-friendly shopping alternative that supported small independent retailers and a neighborhood feel. Development plans supported the creation of outdoor dining options as well as convenient hours that would allow shopping post-dinner. The recent revitalization of Harrison Street as a hub of art and music and Young Circle's growing popularity for organized events are helping to enhance this neighborhood's appeal.

**Residential Trends**

Table 23 illustrates residential trends for Hallandale Beach. As a means of understanding how population growth will translate into residential development potential, ERA analyzed residential building permit trends from 1980 to 2006 for Hallandale Beach (Table 23).

In the selected years, **85 percent** of all permits were for multi-family units. Of the multi-family permits issued during these years, over 90 percent of permits were issued for multi-family buildings

containing five or more units. This is consistent with the multi-family development patterns seen in Hallandale Beach.

The number of permits issued in 2000 and 2006, with a combined total of approximately **420 permits**, far outweighed the number of permits issued in 1980, 1985, 1990, and 2000 where the combined total was approximately **170 permits**. This signifies a more recent residential development trend in Hallandale Beach.

	1980	1985	1990	1995	2000	2006
Units in Single-Family Structures	16	13	15	18	12	12
Units in All Multi-Family Structures	26	9	68	4	218	181
<i>Units in 2-unit Multi-Family Structures</i>	26	4	2	4	2	4
<i>Units in 3- and 4-unit Multi-Family Structures</i>	0	0	0	0	0	7
<i>Units in 5+ Unit Multi-Family Structures</i>	0	5	66	0	216	170
<b>Total Permits</b>	<b>42</b>	<b>22</b>	<b>83</b>	<b>22</b>	<b>230</b>	<b>193</b>

Source: SOCDs Building Permits Database; Economics Research Associates, October 2007

**Table 23: Building Permit Activity, Hallandale Beach, 1980–2006**

#### IV. Market/Development Potentials

The focus of this analysis is to determine general market potentials for residential, commercial (office and retail), and lodging/hospitality uses in Hallandale Beach to help guide specific implementation strategies in the master plan. ERA notes that market potentials are based on a 10-year horizon.

Based on the results of the demographic profile and market conditions tasks, these findings and recommendations reflect a set of assumptions that guide what may reasonably occur on the site.

Forecasts of demand are intended as reasonable, third-party estimates of the overall development potential of Hallandale Beach in light of current and near-term market conditions as well as ERA’s experience across South Florida.

##### Office Market Demand Analysis

Commercial office market demand is driven by employment patterns and growth in the local employment market and employees that use commercial office space. “Office workers” use a variety of space depending on the local market and the type of business. Some offices are small and choose to locate in retail centers that command more foot traffic; others telecommute from home or work in industrial settings as part of a more flexible workspace. To determine market demand for commercial office space, what we would typically think of as a multi-story office building, long-term employment growth trends are measured against historic market conditions of office buildings to determine the growth of office workers most likely to use a traditional office building.

This analysis begins with a review of employment projections to determine the growth of certain sectors that are most likely to drive office demand. The following table outlines growth projections for full-time employees by top-level industry sector. These forecasts approximate long-term growth of employment and remove self-employed and part-time employees.

**Table 24: Employment Forecasts**

	2007	2010	2015	2020
Agricultural & Farm	22.3	23.0	24.2	25.5
Mining	1.1	1.1	1.0	1.0
Construction	93.0	98.2	106.9	115.6
Manufacturing	74.7	74.8	75.0	75.2
Trans./Comm./Public Utilities	120.4	125.2	133.0	140.9
Wholesale Trade	113.3	117.4	124.3	131.2
Retail Trade	278.4	286.0	298.6	311.2
Finance/Insurance/Real Estate	179.3	183.4	190.2	197.1
Services	670.6	706.6	766.8	827.0
Government (1)	209.7	221.5	241.0	260.5
<b>Total:</b>	<b>1762.7</b>	<b>1837.1</b>	<b>1961.0</b>	<b>2085.1</b>

(1) Includes local, state and Federal government agencies

Source: Bureau of Labor Statistics, 2007; Woods & Poole, Inc, 2005; ERA, 2007.

The forecasts suggest several key points for the demand analysis:

- Growth in financial services and real estate, traditionally a strong office driver, is relatively weak with less than one percent annual growth.
- Professional services will drive some office space demand but is a broad category with numerous industry sectors, is one of the faster growing sectors with over one and half percent annual growth through 2020.

Overall, the region will likely witness continued solid job growth performance through 2020, with 1.3 percent annual growth through 2020. This suggests a strong regional market for employment that will likely drive office demand increases region-wide.

Employment in certain industry categories will drive demand for office space across the metropolitan region. This analysis begins at a metro-wide level because of the high interchange and mobility of employees and the economic interactions within the region, in this case between Broward and Miami-Dade Counties. In each industry sector, a certain percentage of workers will use office space and each employee requires a certain amount of office space to accommodate their workspace, common areas, and other physical office components. Across industries, the average employee requires 250 square feet of space.

Using industry averages with local market refinements, the percentage of office workers in each industry sector and the required square footage per employee is used to derive the regional demand for office space. This analysis is summarized in the following table. Of note, demand in most sectors is increasing over time, suggesting long-term strength in the office market with service sectors and trades driving substantial growth. In addition, the robust construction industry over the long-term is projected to continue being a strong employer, particularly in commercial construction industries and will likely drive a large demand for office employees.

**Table 25: Regional Office Market Demand, through 2020**

Employment Sector	% Office Users /1	Total Demand for New Space (in '000s of SF)			Avg. Ann'l 2007-2020
		2007-2010	2011-2015	2016-2020	
Agriculture & Farming	10%	14.6	24.5	24.7	4.9
Mining	10%	(0.3)	(0.5)	(0.5)	(0.1)
Construction	20%	104.1	173.3	173.0	34.7
Manufacturing	20%	2.1	3.9	4.4	0.8
Trans./Comm./Public Utilities	60%	94.7	157.7	157.7	31.5
Wholesale Trade	30%	82.5	137.8	138.1	27.6
Retail Trade	30%	152.0	252.7	252.3	50.5
Finance/Insurance/Real Estate	80%	82.2	137.0	137.0	27.4
Services	50%	720.1	1,202.4	1,204.6	240.5
Government	60%	234.5	390.4	390.0	78.1
<b>Demand From New Employment:</b>	<b>37%</b>	<b>1,486.4</b>	<b>2,479.0</b>	<b>2,481.3</b>	<b>495.9</b>
Plus Vacancy Adjustment: /2		148.6	247.9	248.1	49.6
Plus Cumulative Replacement Demand: /3		111.5	185.9	186.1	37.2
<b>TOTAL DEMAND (in SF):</b>		<b>1,746.5</b>	<b>2,912.9</b>	<b>2,915.5</b>	<b>582.7</b>

1/ Reflects office-using employees in each employment sector

2/ This allows for a 0.1 frictional vacancy rate in new space delivered to the market

3/ This represents new space required by existing businesses to replace obsolete or otherwise unusable space. This is assumed to represent 0.075 of total implied demand

Source: Woods & Poole, Inc., 2005; Economics Research Associates, 2007

The final step in an analysis of office market demand is to refine the regional market demand projections to the local market capture rate for office space. To do this, the overall market demand is refined through multiple geographic layers based on historic and projected shares of the regional office market that result in a capture rate share for Hallandale Beach.

Office markets change slowly over time with minimal changes in the distribution of the regional office market. For instance, if Miami is traditionally home to 20 percent of the regional office market, it is expected that this percentage will change only a few percentage points up or down over a 10-15 year window. As a result, historic market shares of office space are good predictors for future demand with refinements and adjustments

to future market conditions based on changing local market dynamics such as constrained market, changing price pressures, shifting commute patterns, and other factors.

The following table summarizes the historic market conditions and capture for Hallandale Beach within the broader Broward/Miami-Dade market.

**Table 26: Historic Market Conditions and Share**

	Broward - Miami-Dade	NE Dade - SE Broward	Hallandale Beach
<b>Total Inventory (SF)</b>	155,655,150	15,595,975	1,497,239
As Percent of Broward - Miami-Dade	-	10%	1%
As Percent of NE Dade - SE Broward	-	-	10%
<b>Vacant Space (SF)</b>	5,101,565	1,115,519	117,146
<b>Under Construction (SF)</b>	8,270,190	341,000	125,000
Pre-Leased (%)	66%	75%	75%
<b>Total Vacant &amp; New Inventory</b>	7,913,430	1,200,769	148,396
<b>Avg Ann'l Absorption (SF)</b>	2,631,297	603,648	5,333
<b>Years to Stabilization /1</b>	2.71	1.79	25.04

Source: CoStar Property Research; Economics Research Associates, 2007

Of particular note, Hallandale Beach traditionally captures a small portion of the regional and sub-market office demand with relatively small levels of annual absorption (net new office leases) though the vacancy rates mirror the regional market. However, the low annual absorption suggests that the Hallandale office market is growing at a slower annual rate than the rest of the regional market.

Based on each market's traditional share of the regional office market and historic growth rates and trends, the long-term demand projections for office space is allocated to each submarket and refined to the Hallandale Beach market to project long-term (through 2020) demand for office space. The following table summarizes this analysis, which results in relatively shallow long-term average annual demand of 14,000 square feet.

**Table 27: Hallandale Beach Office Market Demand, through 2020**

Market Demand	Current Total	2007-2010	2011-2015	2016-2020
Historic Market Demand (SF)	2,631,297	7,893,892	10,525,189	10,525,189
Employment-based Demand (SF)	582,688	1,746,549	2,912,866	2,915,528
<b>NE Dade - SE Broward Apportionment</b>				
Apportioned Growth (%)	10.0%	10.5%	11.0%	12.0%
Historic Market Demand (SF)	263,645	828,859	1,157,771	1,263,023
Employment-based Demand (SF)	58,383	183,388	320,415	349,863
Average Apportionment	161,000	506,000	739,000	806,000
<b>Hallandale Beach Apportionment</b>				
Apportioned Growth (%)	9.6%	10.0%	10.5%	11.5%
Historic Market Demand (SF)	25,310	82,886	121,566	145,248
Employment-based Demand (SF)	5,605	18,339	33,644	40,234
<b>Project Capture (100%)</b>				
Average Annual Capture (SF)	15,000	51,000	78,000	93,000

Source: CoStar Property Research; Economics Research Associates, 2007

Given the regional market conditions and changing dynamics and growth in the Hallandale Beach market in general, the city’s share of the regional sub-market office market will likely grow from its current level of 9.6 percent to a share of 11 to 12 percent. This increase in share will increase the long-term growth of the office market in Hallandale Beach with increasing demand each year. In each five year period, the city is likely to absorb one medium sized office building, of 50,000 to 100,000 square feet, or two smaller office buildings of 25,000 to 50,000 square feet. Of course, this space could be distributed through other buildings or more small-scale office facilities. In addition, significant replacements of existing facilities could be constructed as new buildings, but the net new demand in the market will average 14,000 to 20,000 square feet per year through 2020.

**Multi-Family For-Sale**

Table 28 provides an estimated annual demand for multi-family for-sale units in Hallandale Beach. ERA defined target-market, income-qualified households as those earning more than \$50,000 per year, indicating an affordability range beginning at about \$200,000 per unit. In each case, ERA measured demand from households in Hallandale Beach, East Hollywood, and Aventura.

To calculate demand potentials, three general segments were identified: demand from new households, demand from converting renter households, and turnover from existing households. Each target market segment began with the number of households in the market and then was pared down from there to the ultimate target market.

As stated above, each was income qualified as earning over \$50,000 annually to reflect the 4 x-annual incomes to purchase an entry level unit based on current market data. The following steps were taken to pare down each category to the ultimate target demand:

**1. New Household (HHs) Demand**

A key source of potential demand for residential is generated by new or *relocating* households. To determine this demand, annual new households as forecasted by ESRI for 2007-2012 were qualified by three factors: 1) income; 2) a propensity (i.e., preference) to purchase a home; and 3) lifestyle characteristics that indicate a preference for this type of development.

**2. Conversion of Existing Renter Households**

Each year, a certain proportion of renter households will move and, of those, some will decide to purchase. To evaluate demand potentials from converting renter households, a similar approach was used with slight modifications. First, total households to the three geographies were qualified by income and renter status. Second, an *estimated* annual turnover rate of 15 percent was applied to those renter households that move in any given year. Third, a household’s propensity to buy (estimated between ten and 30 percent) as well as the propensity to purchase a unit in a multi-family dwelling as identified above served as additional qualifiers in this analysis.

**3. Turnover of Existing Owner-Occupied HHs**

Similar qualifiers of income, tenure and propensity to purchase a unit in a multi-family dwelling were applied to this segment. The fourth qualifier includes the turnover of existing households in the three geographies—identified as “candidate buyer segments”—that would be considered eligible households for the project. This group was identified by selecting certain “Tapestry Segments” as defined by ESRI Business Analyst that indicate a particular target market with demographic characteristics that include an interest in multi-family, for-sale housing.

**Multi-Family For-Sale Demand Potentials**

ERA estimates between 600 and 650 *target* (i.e., eligible) households on an annual basis from these trade areas. The next step in this analysis is to identify the City’s *capture* of these target households (as identified above). ERA estimates that Hallandale Beach could capture 100 percent of Hallandale Beach households, 20 percent of East Hollywood households, and 20 percent of Aventura households.

Presuming that the City successfully captures these target households, this would suggest that **all target markets could be expected to generate annual absorption of roughly 100 to 150 multi-family units per year**. This translates into monthly absorption of approximately **8 to 13 units per month**.

**Table 28: Estimated Annual Demand for Multi Family For-Sale, 2007–2011**

	Hallandale	East Hollywood	Aventura	Total
<b>I. Demand from New Households</b>				
New Households 2007-2012	702	962	1,957	3,621
Annual New Households	140	192	391	724
Income Qualified 1/	36%	41%	56.9%	-
Estimated Lifestyle Preference 2/	3%	19%	45%	-
Propensity to Own	69%	53%	75.7%	-
<b>New Target Market Households</b>	<b>1</b>	<b>8</b>	<b>76</b>	<b>85</b>
<b>II. Demand from Converting Renter Households</b>				
Total Households, 2007	18,890	27,782	17,187	63,859
Income Qualified	36%	41%	56.9%	-
Existing Renters	31%	47%	24.3%	-
Annual Turnover Rate	15%	15%	15%	-
Estimated Lifestyle Preference 2/	3%	19%	45%	-
Propensity to Buy	10%	20%	30%	-
<b>Conversion Target Market Households</b>	<b>1</b>	<b>31</b>	<b>48</b>	<b>80</b>
<b>III. Turnover of Existing Households</b>				
Total Households, 2007	18,890	27,782	17,187	63,859
Income Qualified	36%	41%	56.9%	-
Tenure Qualified	69%	53%	75.7%	-
Estimated Lifestyle Preference 2/	3%	19%	45%	-
Estimated Annual Turnover Rate	10%	10%	10%	-
<b>Existing Target Market Households</b>	<b>16</b>	<b>114</b>	<b>335</b>	<b>465</b>
<b>Annual Absorption Potential</b>				
Total Target Market Annual Demand (I+ II+ III)	18	152	460	630
Study Area Capture Rate	100%	20%	20%	-
<b>Potential Annual Absorption</b>	<b>18</b>	<b>30</b>	<b>92</b>	<b>140</b>

1/ Target market income range is \$50,000+

2/ Estimated "Lifestyle Preferences" are based on demographic characteristics as defined by ESRI, and include selected "tapestry segments" that are eligible to purchase a multi-family for-sale housing unit (e.g., household incomes, housing tenure, lifestyle characteristics, etc.).

Source: ESRI Business Analyst, US Census, Economics Research Associates, 2007

### Multi-Family For-Rent

ERA also estimated market potentials for a multi-family rental product (Table 29). ERA defined target-market, income-qualified households as those earning more than \$35,000 per year, indicating an affordability range for newly built apartments. These households include young working professionals as well as older households seeking an alternative housing product.

Similar to the for-sale analysis, ERA measured demand from three “trade area” geographies—households in Hallandale Beach, East Hollywood, and Aventura. As such, two general “renter groups” were identified to estimate demand potentials: 1) demand generated from new households in each of these geographies and 2) demand generated by existing renter households (i.e., turnover), which averages ten percent.

Each potential renter group was income-qualified to include those earning over \$35,000 per year. That is, households would require this minimum annual income to qualify for the expected rents in a rental product. The following methodology was used to identify potential target demand:

#### 1. News Household (HHs) Demand

A key source of potential demand for rental units is generated by new or *relocating* households. To determine this demand, annual new households as forecast by ESRI for 2007-2011 were qualified by two factors: 1) income; and; and 2) the propensity to rent as determined by tenure data from ESRI Business Analyst.

In combination, these qualifying factors identified potential market support from new households in each of the three target geographies— households in Hallandale Beach, East Hollywood, and Aventura.

#### 2. Relocations of Existing Renter Households

Similar qualifiers of income and tenure were applied to this segment. The third qualifier includes the turnover of existing households in the three geographies—identified as “candidate renter segments”—that would be considered eligible households. This would include, for example, empty nester households considering downsizing and making a conscious decision to rent in an upscale property. This group was identified by selecting certain “Tapestry Segments” as defined by ESRI Business Analyst that indicate a particular target market with demographic characteristics that include an interest in multi-family rental housing.

#### Rental Unit Demand Potentials

ERA estimates a multi-family rental demand of roughly 1,000 to 1,100 qualified households—comprised of new as well as existing turnover households—on an annual basis from these trade/geographic areas. The next step in this analysis is to identify the City’s *capture* of these target households (as identified above). ERA estimates that Hallandale Beach could capture up to 100 percent of households in Hallandale Beach, 15 percent of households in East Hollywood, and 15 percent of households in Aventura.

Presuming that the project successfully captures these target households would suggest that **all target markets could be expected to generate annual demand for up to 250 to 350 rental units per year**.

**Table 29: Estimated Annual Demand for Multi Family For-Rent, 2007–2012**

	Hallandale	East Hollywood	Aventura	Total
<b>I. Demand from New Households</b>				
New Households 2007-2012	702	962	1,957	3,621
Annual New Households	140	192	391	724
Income Qualified 1/	50%	57%	70%	-
Tenure Qualified	31%	47%	24%	-
Candidate Renter Segments 2/	54%	72%	81%	-
<b>New Target Market Households</b>	<b>12</b>	<b>38</b>	<b>54</b>	<b>103</b>
<b>II. Demand from Existing Households (Turnover)</b>				
Total Households 2007	18,890	27,782	17,187	63,859
Income Qualified	50%	57%	70%	-
Tenure Qualified	31%	47%	24%	-
Candidate Renter Segments	54%	72%	81%	-
Annual Turnover Rate	10%	10%	10%	-
<b>Existing Target Market Households</b>	<b>159</b>	<b>542</b>	<b>237</b>	<b>937</b>
<b>Annual Absorption Potential</b>				
Total Target Market Annual Demand	171	579	291	1,041
Study Area Capture Rate	100%	15%	15%	-
<b>Annual Absorption Potential</b>	<b>171</b>	<b>87</b>	<b>44</b>	<b>301</b>

1/ Target market income range is \$35,000+

2/ Estimated Lifestyle Preference is based on segmented demographic data provided by ESRI

Source: ESRI Business Analyst, US Census, Economics Research Associates, 2007

## V. Implementation

The following section highlights potential implementation/funding strategies to ensure that specific elements of the plan—such as public realm improvements—are successful. The key to successful implementation is effectively utilizing existing funding mechanisms. Because of uncertainty involving the use of Tax Increment Financing (TIF) in light of the Strand decision (which may ultimately limit the use of TIF for redevelopment), ERA examined several alternative funding mechanisms by focusing on mechanisms as currently allowed under Chapter 163 of the Florida State Statutes. These programs provide funding for infrastructure development, open space preservation and development, and economic development and neighborhood revitalization.

### Chapter 163 of Florida Statutes

Chapter 163 of Florida Statutes outlines growth policy, county and municipal planning, community redevelopment, and land development regulation for the State of Florida. The Statute states that local governments may:

“Identify and adopt a package of financial and local government incentives which the local government will offer for new development, expansion of existing development, and redevelopment within the urban infill and redevelopment area. Examples of such incentives include:

1. Waiver of license and permit fees
2. Exemption of sales made in the urban infill and redevelopment area from local option sales surtaxes imposed pursuant to s. 212.055
3. Waiver of delinquent local taxes or fees to promote the return of property to productive use
4. Expedited permitting
5. Lower transportation impact fees for development which encourages more use of public transit, pedestrian, and bicycle modes of transportation
6. Prioritization of infrastructure spending within the urban infill and redevelopment area
7. Local government absorption of developers' concurrency costs

A local government with an adopted urban infill and redevelopment plan or plan employed in lieu thereof may issue revenue bonds...and employ tax increment financing under...for the purpose of financing the implementation of the plan. When authorized or approved by resolution or ordinance of

the governing body, a county, municipality, or community redevelopment agency has power in its corporate capacity, in its discretion, to issue redevelopment revenue bonds from time to time to finance the undertaking of any community redevelopment under this part, including, without limiting the generality thereof, the payment of principal and interest upon any advances for surveys and plans or preliminary loans, and has power to issue refunding bonds for the payment or retirement of bonds or other obligations previously issued...The security for such bonds may be based upon the anticipated assessed valuation of the completed community redevelopment and such other revenues as are legally available.”

## Tax Increment Financing

Tax Increment Financing, commonly referred to as TIF, is a financing tool used by local governments to finance development using future gains in taxes that are realized from the increase in value in real estate due to these improvements. TIF is a mechanism employed by cities and counties to fund public investments in areas slated for redevelopment by capturing, for a pre-determined period of time, all or a portion of the increased property tax revenues that may result if the redevelopment stimulates private investment. It is assumed that these public improvements serve as a catalyst for redevelopment in the TIF district by making it more attractive to developers and businesses.

When a public project is completed, such a new road, real estate values from those properties that benefit from the improvement are likely to increase, and often stimulates new development, creating an increase in tax revenue. This projected increase in tax revenue is used to finance debt to pay for the improvement. Cities and counties may designate a TIF district which is comprised of those properties that would likely benefit from the public improvement. These districts are in place for an adequate time period for increased tax revenues to pay back the bonds issued to fund the improvement.

Though used nationwide since the late 1940’s, TIF gained momentum in the 1970’s because of a decline in federal funding for redevelopment and the transfer of urban development from the federal level to local governments, which used TIF to finance public infrastructure, land acquisition, and planning costs. TIF was first used in Florida in 1977 after the Florida Legislature adopted an amendment to the Community Redevelopment Act to allow community redevelopment agencies (CRAs) to use TIF.

TIF funds are used by local governments for a variety of projects, including sewer expansion and repair, sidewalk improvement, street lighting, landscaping, park improvements, parking structures, and land acquisition.

## Preliminary Funding Mechanisms

ERA examined several alternative funding mechanisms applicable to specific potential public realm initiatives identified in the Citywide Master Plan.

### Infrastructure

#### Transportation, Community and System Preservation (TCSP) Program

As outlined by the Florida Department of Transportation (FDOT), the Transportation, Community, and System Preservation (TCSP) Program is intended to address the relationships among transportation, community, and system preservation plans and practices and identify private sector-based initiatives to improve those relationships.

Funds may be used to carry out eligible projects to integrate transportation, community, and system preservation plans and practices that:

- Improve the efficiency of the transportation system of the United States.
- Reduce the impacts of transportation on the environment.
- Reduce the need for costly future investments in public infrastructure.
- Provide efficient access to jobs, services, and centers of trade.
- Examine community development patterns and identify strategies to encourage private sector development.

Priority consideration for TCSP funds will be given to applicants that:

- Have instituted coordinated preservation or development plans that promote cost-effective investment and private sector strategies
- Have instituted other TCSP polices such as those addressing high-growth areas, urban growth boundaries, “green corridors” programs that provide access to major highway corridors for controlled growth areas
- Address environmental mitigation, and
- Encourage private sector involvement.

The Program states that Metropolitan Planning Organizations (MPOs) and local governments are eligible to apply for funds. The Federal share is generally 80 percent, subject to the sliding scale adjustment, which is a 1.93 percent additive for Florida, for a total federal share of 81.93 percent. Florida has elected to utilize toll credits to “soft match” these federal funds in lieu of matching with state funds. This, in essence, allows the FDOT to increase the federal share to 100 percent with no additional non-federal funds required.

### **Transportation Enhancement Grants**

The Transportation Enhancement Program (TEP) is a federal program administered by FDOT, with TEP guidance and direction provided by the Environmental Management Office. Funding for transportation enhancement projects is provided by the Federal Highway Administration (FHWA) through the Safe, Accountable, Flexible, Efficient Transportation Equity Act (SAFETEA-LU). This funding is intended for projects or features that go beyond what has been customarily provided with transportation improvements. This program is for projects that are related to the transportation systems but are beyond what is required through normal mitigation or routinely provided features in transportation improvements. TEP is not a grant program, rather projects are undertaken by project sponsors, and eligible costs are reimbursed. There is currently an estimated \$35 million to \$40 million of funds available annually.

For a proposed project to be eligible for TEP funding, it must meet two basic considerations.

1. The proposed action must be one of the listed transportation enhancement activities, which include:
  - Provision of facilities for pedestrians and bicycles
  - Provision of safety and educational activities for pedestrians and bicyclists
  - Acquisition of scenic easements and scenic or historic sites
  - Landscaping and Other Scenic Beautification
2. The proposed action must relate to surface transportation.

Once a relationship to surface transportation is established, TEP activities can be implemented in a number of ways. They can be developed as parts of larger transportation projects, as parts of larger joint development projects, or as stand-alone projects. All TEP funded activities are subject to the National Environmental Policy Act of 1969 (NEPA). Considerable flexibility and streamlining of the NEPA process is available for TEP projects, and many projects qualify as type 1 or programmatic categorical exclusions, which are documentation processes that can simplify and expedite the NEPA process.

Examples of qualifying activities include:

- Separate bicycle paths/multi-use trails
- Bicycle/pedestrian grade separation

- Bicycle parking facilities
- Sidewalks (including sidewalks that complete systems identified in a community pedestrian plan)
- Drainage modifications to accommodate bicycle/pedestrian facilities
- Pedestrian lighting
- Rest rooms

Applications for TEP projects must be submitted by a sponsor that is a recognized government body or agency with the ability to enter into a binding contract (agreement) with the State of Florida. Sponsors fall into the following categories:

- Municipal government (city or town)
- County government
- State agency
- Federal agency

The sponsor must be willing to: (1) provide any funding match that may be required; (2) enter into any required maintenance agreements with the Department; and/or (3) support other actions necessary to fully implement the proposed project. The sponsor is usually the organization that owns and/or operated the completed project.

In addition, the State of Florida has its Economic Development Transportation Fund “Road Fund” (\$36,750,000 in fiscal year 2008). When a transportation impediment is keeping a company from locating to or expanding in Florida, the Road Fund is often the solution that ensures that Florida secures the project rather than a competitor state. There were nine active projects approved in fiscal year 2007 that are expected to generate \$627 million in private sector investment. The remaining balance of the Road Fund for FY 2008-2009 is \$20 million, a \$10 million increase from FY 2007-2008.

**Applicability to Hallandale Beach**

Funds from the Transportation Enhancement Program and the Transportation, Community, and System Preservation (TCSP) Program may be used by Hallandale Beach to assist in the creation of a primary mixed use Town Center around Bluesten Park anchored by the Government Center, Gulfstream Village, and a future SFRTA commuter rail station on FEC corridor. Specifically, these funds may be used to:

- Redevelop Hallandale Beach Blvd. and Federal Highway intersection properties
- Add canopy shade street trees
- Support SFRTA FEC line development
- Construct 15-20 ft. sidewalks on SE 2nd, 7th, and 15th Streets, and
- Reconstruct Atlantic Blvd. from Federal Highway to Three Islands Boulevard to provide 10 ft. sidewalks and canopy trees.

**Open Space**

**Florida Community Trust's Florida Forever Grant Program**

Established through Florida’s Department of Community Affairs, the Florida Communities Trust (F.C.T.) was created in 1989. The Department states that the Trust was originally funded primarily through the Preservation 2000 bond program, which was dedicated to the purchase of sensitive lands throughout the State. In 1999, the Florida Legislature approved Florida Forever as the successor program to Preservation 2000 and the Trust continues to assist communities as well as non-profit environmental organizations in acquiring land for conservation and recreation. The Florida Forever Program provides grants to eligible applicants for the acquisition of land for community-based parks, open spaces and greenways that further the outdoor recreation and natural resource protection needs identified in local government comprehensive plans.

The Florida Legislature requires the Florida Forever Program to:

- Emphasize funding projects in low-income or otherwise disadvantaged communities.
- Direct at least 30 percent of its funding to projects in Metropolitan Areas and half of that amount within the built-up urban area.
- Use no less than 5 percent to acquire lands for recreational trail systems.

Matching and full grants for land acquisition projects are provided to communities through an annual competitive application cycle. Approximately \$66 million is available to eligible applicants each year. The Trust annually receives 22 percent of the \$300 million Florida Forever fund. As of January 8, 2008, more than 79,000 acres have been preserved. The Trust has provided more than \$678 million of the total \$1.2 billion used to acquire these lands and local government partners have provided a match of more than \$566 million. In conjunction with the other state agencies that receive funding through the land preservation bond program, more than one million acres have been acquired for public use and enjoyment.

**North American Wetlands Conservation Act**

The North American Wetlands Conservation Act of 1989 provides matching grants to organizations and individuals who have developed partnerships to carry out wetlands conservation projects in the United States, Canada, and Mexico for the benefit of wetlands-associated migratory birds and other wildlife.

There is a Standard and a Small Grants Program. Both are competitive grants programs and require that grant requests be matched by partner contributions at no less than a 1-to-1 ratio. Funds from U.S. Federal sources may contribute towards a project, but are not eligible as match.

The Standard Grants Program supports projects in Canada, the United States, and Mexico that involve long-term protection, restoration, and/or enhancement of wetlands and associated uplands habitats. The Small Grants Program operates only in the United States; it supports the same type of projects and adheres to the same selection criteria and administrative guidelines as the U.S. Standard Grants Program. However, project activities are usually smaller in scope and involve fewer project dollars. Grant requests may not exceed \$75,000, and funding priority is given to grantees or partners new to the Act’s Grants Program.

The Congressional appropriation to fund the Act’s Grants Program in FY 2008 is \$40.3 million. Additional program funding comes from fines, penalties, and forfeitures collected under the Migratory Bird Treaty Act of 1918; from Federal fuel excise taxes on small gasoline engines, as directed by amendments to the Federal Aid in Sport Fish Restoration Act of 1950, to benefit coastal ecosystem projects; and from interest accrued on the fund established under the Federal Aid in Wildlife Restoration Act of 1937. \$84.4 million in total is available to fund grants in FY 2008.

**Florida Greenways and Trails Program (DEP-OGT)**

Florida Department of Environmental Protection’s Greenways and Trails Program is used to acquire lands to facilitate the establishment of a statewide system of greenways and trails. A greenway is defined by the Department as:

1. A linear open space established along either a natural corridor, such as a riverfront, stream valley, or ridge-line, or over land along a railroad right of way converted to recreational use, a canal, a scenic road or other route
2. Any natural or landscaped course for pedestrian or bicycle passage
3. An open space connector linking parks, nature reserves, cultural features or historic sites with each other and populated areas

4. A local strip or linear park designated as a parkway or greenbelt.

Trails are defined as linear corridors and any adjacent support parcels on land or water providing public access for recreation or authorized alternative modes of transportation.

The program receives 1.5 percent of the allocations funded by the State under the Florida Forever Act (approximately \$4.5 million annually). Federal, state and local governments, non-profit organizations, and individuals are eligible to apply.

**Recreational Trails Program (RTP)**

The Recreational Trails Program (RTP) is a federally funded competitive grant program, administered through Florida’s Department of Environmental Protection, which provides financial assistance to agencies of city, county, state or federal governments, and organizations, approved by the state or state and federally recognized Indian tribal governments, for the development of recreational trails, trailheads and trailside facilities. The current maximum grant amount for mixed-use projects and non-motorized projects is \$250,000. The maximum grant award amount for motorized projects it is \$592,000. All grant awards must be matched.

**Florida Recreation Development Assistance Program (FRDAP)**

Florida Recreation Development Assistance Program (FRDAP) is a competitive grant program, administered through Florida Department of Environmental Protection, which provides financial assistance to local governments for development or acquisition of land for public outdoor recreational purposes. All county governments and municipalities in Florida and other legally constituted local governmental entities with the legal responsibility for the provision of outdoor recreational sites and facilities for the use and benefit of the public are eligible. The maximum grant request may not exceed \$200,000.

Matching requirements vary according to the project. If the total project cost is \$50,000 or less, no local match is required. If the total project cost is \$50,001 to \$150,000, a local match of 25 percent is required. For projects that cost more than \$150,000, a 50-percent local match is required. The value of undeveloped land owned by the applicant (subject to conditions) or in-kind services may be used for the match.

**Land and Water Conservation Fund (LWCF) Program**

Land and Water Conservation Fund (LWCF) is a competitive program administered through Florida’s Department of Environmental Protection which provides grants for acquisition or development of land for public outdoor recreation use.

All local governmental entities with the legal responsibility for the provision of outdoor recreational sites and facilities for the use and benefit of the public are eligible to apply. The matching ratio is one applicant dollar to one federal dollar for all LWCF grant awards. LWCF Funds may be used for:

- **Development:** Outdoor recreation areas and facilities such as beaches, picnic areas, trails, ball fields, tennis and basketball courts and playgrounds along with associated support facilities such as lighting, parking, restrooms and landscaping.  
Enclosed buildings and structures (except restrooms, restroom/concession buildings and bathhouses) are ineligible.
- **Acquisition:** Land for outdoor recreation purposes.

For development projects, the applicant must own the project site or lease it from a public agency by the closing date of the application submission period. Land owned or leased by the applicant must be dedicated in perpetuity as a public outdoor recreation area.

#### **Applicability to Hallandale Beach**

Hallandale Beach could potentially use the specified open space funding mechanisms to support the Chaves Lake and Hallandale Elementary Lake Parks and Nature Center’s project, which includes:

- Creating a green environmental curriculum for adjacent schools
- Designating park boundaries
- Designing and constructing shoreline habitat, trails, walkways
- Creating waterfront access and adding additional pocket parks

#### **Community Development**

##### **Section 108 Loan Guarantee Program**

Florida’s Department of Community Affairs Section 108 Loan Guarantee Program offers local governments a source of financing for economic development, large-scale public facility projects, and public infrastructure. The United States Department of Housing and Urban Development sells bonds on the private market and uses the proceeds to fund Section 108 loans through the state to local governments. The local government may loan the funds (which must be repaid) to third parties to undertake eligible Community Development Block Grant activities (typically economic development) or use the funds for other eligible Community Development Block Grant activities.

The Section 108 Loan Guarantee Program is authorized under Section 108 of the Housing and Community Development Act of 1974 (42 U.S.C. 5308) as part of the Community Development Block Grant Program. In 1997, the Florida Legislature passed changes to the Small Cities Community Development Block Grant Program which now allows up to \$160,000,000 in loans to be guaranteed by the State's Community Development Block Grant allocation for loans made to small cities and counties on behalf of their needs for economic and community development.

Eligible activities for Section 108 Loans must:

1. Principally benefit low and moderate income people; or
2. Assist in the elimination or prevention of slum and blight conditions; or
3. Meet other community development needs that have a particular urgency and are of very recent origin.

Examples of an eligible Section 108 projects include:

1. Real property acquisition as part of an otherwise eligible activity;
2. Rehabilitation of publicly or privately owned real property;
3. Housing rehabilitation or development eligible under the Community Development Block Grant program and related relocation;
4. Demolition, clearance, and site improvements for eligible Community Development Block Grant activities;
5. Section 108 loan closing costs and issuance costs of related public offerings;
6. Public infrastructure; and
7. Eligible economic development activities.

The legislature has set an individual cap per local government of \$7,000,000 in loan guarantees.

#### **Florida Small Cities Community Development Block Grant (CDBG) - Economic Development**

Florida's Small Cities Community Development Block Grant (CDBG) Program provides an opportunity for eligible municipalities and counties to compete for funds to improve housing, streets, utilities, public facilities, and downtown areas, and to create jobs for low and moderate income Floridians.

The CDBG Program is a federal program that provides funding for housing and community development. The program, administered by the U. S. Department of Housing and Urban Development, consists of two components - an *entitlement program* that provides funds directly to urban areas and a *small cities program* which funds rural community activities. Mandates require that the states:

- Adhere to many of the stringent requirements imposed by the U. S. Department of Housing and Urban Development on entitlement communities;
- Target low and moderate income persons (70 percent of the funds must be used for activities that benefit such persons);
- Provide for citizen and public participation;
- Allow home ownership assistance as an eligible activity.

Non-entitlement cities, or cities who opt out of an urban entitlement program, with a population less than 50,000 and counties having a population less than 200,000 are eligible to apply for Small Cities Community Development Block Grant funds.

To be *fundable*, an activity must meet certain eligibility and national objective requirements.

- To qualify under the Low-Moderate National Objective, at least 51 percent of the beneficiaries must be low and moderate income persons. The U. S. Department of Housing and Urban Development has defined a low and moderate income person as one whose total family income is at or below 80 percent of the area's median income.
- Under the Slum and Blight National Objective, the area must be a slum or blighted area as defined by state or local law.
- Activities funded under the Urgent Needs National Objective must alleviate existing conditions which pose a serious and immediate threat to those living in the area and are 18 months or less in origin. Additionally, the local government must demonstrate that it is unable to finance the activity on its own and that other funding is not available.

Funds may be sought only for eligible activities. Examples of activities that are eligible include:

- Rehabilitation and preservation of housing;
- Water and sewer improvements;

- Street improvements;
- Economic development activities;
- Downtown revitalization;
- Parks and recreation; and
- Drainage improvements.

**Applicability to Hallandale Beach**

Hallandale Beach may use the specified community development funding mechanisms to support the creation of a primary mixed use Town Center around Blusten Park anchored by the Government Center, Gulfstream Village, and a future SFRTA commuter rail station. This will include the redeveloped Hallandale Beach Blvd. and Federal Highway intersection properties, new mixed-use 4 to 5-story buildings facing the park, higher density buildings on the west side of Dixie Highway around the future SFRTA stop, and the western two blocks of SE 2nd Street streetscape. In addition, these programs may potentially be used to fund elements of the Hallandale Beach Arts District and the Single-Family Neighborhoods Initiative.

**Developments of Regional Impact**

A bill passed by the legislature but vetoed by the Governor is likely to be reconsidered in some form until it is passed and therefore bears monitoring. The bill would exempt certain developments from a Development-of-Regional Impact (DRI) review if the following conditions are met:

- One of at least two proposed land uses within the development is for an office or laboratory appropriate for the research and development of medical technology, biotechnology, or life science applications
- The development is located within a county having a population greater than 1.5 million
- The land is located in a designated urban infill area or the local government adopts a resolution recognizing the land is located in a compact, high-intensity, and high density multi-use area
- The land is located within three-fourths of one mile from a bus or light rail transit stops, and
- The development is registered with the United States Green Building Council and there is intent to apply for certification of each building under the Leadership in Energy and Environmental Design (LEED) program, or the development is registered by an alternate green building rating system that the local government approves by resolution.

### Preliminary Economic Benefits

Fiscal and economic benefits occur on two levels – direct and secondary. Direct impacts are the economic and fiscal benefits directly attributed to a project (such as on-site construction investment and job creation and project specific tax revenues). Secondary benefits, or indirect benefits, are those that result from construction employment and other permanent employment. At the time this study was completed, the City of Hallandale Beach assessed a millage of 5.9696 or approximately \$5.97 per \$1,000 dollars of assessed taxable value as determined by the Broward County Property Appraiser. The City Commission, for the purpose of funding the operations of the City of Hallandale Beach, adopts this millage annually. One-time construction benefits and estimated annual property tax revenues (based on current tax rates) for the proposed uses are illustrated in the following two tables.

**Table 30: One Time Construction Benefits**

	Residential	Office	Retail	Hotel
<b>CONSTRUCTION BENEFITS</b>				
<u>Construction Costs</u>				
Total Hard Cost	\$627,198,000	\$15,856,250	\$59,146,500	\$68,615,100
% of Total Cost - Labor 1/	40.0%	40.0%	40.0%	40.0%
% of Total Cost - Materials 1/	60.0%	60.0%	60.0%	60.0%
Total Labor Cost	\$250,879,200	\$6,342,500	\$23,658,600	\$27,446,040
Total Materials Costs	\$376,318,800	\$9,513,750	\$35,487,900	\$41,169,060
<b>Total Hard Costs</b>	<b>\$627,198,000</b>	<b>\$15,856,250</b>	<b>\$59,146,500</b>	<b>\$68,615,100</b>
<u>Construction Jobs</u>				
Total Labor Cost	\$250,879,200	\$6,342,500	\$23,658,600	\$27,446,040
Average Annual Wage 2/	\$33,072	\$33,072	\$33,072	\$33,072
Person Years of Construction Employment	7,586	192	715	830
Total Months of Construction	60 Months	60 Months	60 Months	60 Months
<b>Average Annual Construction Jobs</b>	<b>1,520</b>	<b>40</b>	<b>140</b>	<b>170</b>
<u>Construction-Related Sales Tax</u>				
Total Materials Cost	\$376,318,800	\$9,513,750	\$35,487,900	\$41,169,060
% of Materials Purchased in FL 3/	75.0%	75.0%	75.0%	75.0%
State of FL Sales Tax Rate 4/	6.0%	6.0%	6.0%	6.0%
<b>Total Construction-Related Sales Tax</b>	<b>\$16,934,300</b>	<b>\$428,100</b>	<b>\$1,597,000</b>	<b>\$1,852,600</b>

NOTES:  
 1/ ERA assumption.  
 2/ Average annual wage based on December 2006 industry employment data for the Miami-Ft. Lauderdale-Miami Beach MSA from BLS  
 3/ ERA assumption.  
 4/ State of Florida sales tax rate.  
 Source: RS Means 2007; Economics Research Associates, January 2008

**Table 31: Annual Property Tax Revenue, At Build-Out**

	Residential	Office	Retail	Hotel
Projected Development (sq. ft.)	4,400,000	125,000	700,000	591,000
Total Construction Costs per SF	\$ 220.94	\$ 196.62	\$ 130.97	\$ 179.96
Total Costs	\$ 972,156,900	\$24,577,188	\$91,677,075	\$ 106,353,405
Minus Homestead Exemption	\$ 68,750,000	NA	NA	NA
Sub-Total	903,406,900	24,577,188	91,677,075	106,353,405
Hallandale Beach Property Tax Rate	0.00597	0.00597	0.00597	0.00597
<b>Total</b>	<b>\$ 5,393,339</b>	<b>\$ 146,726</b>	<b>\$ 547,312</b>	<b>\$ 634,930</b>

Source: RS Means 2007; Economics Research Associates, January 2008

According to these very preliminary figures, a total of \$6,722, 307 in new tax revenue would be available annually if all currently planned developments are completed.